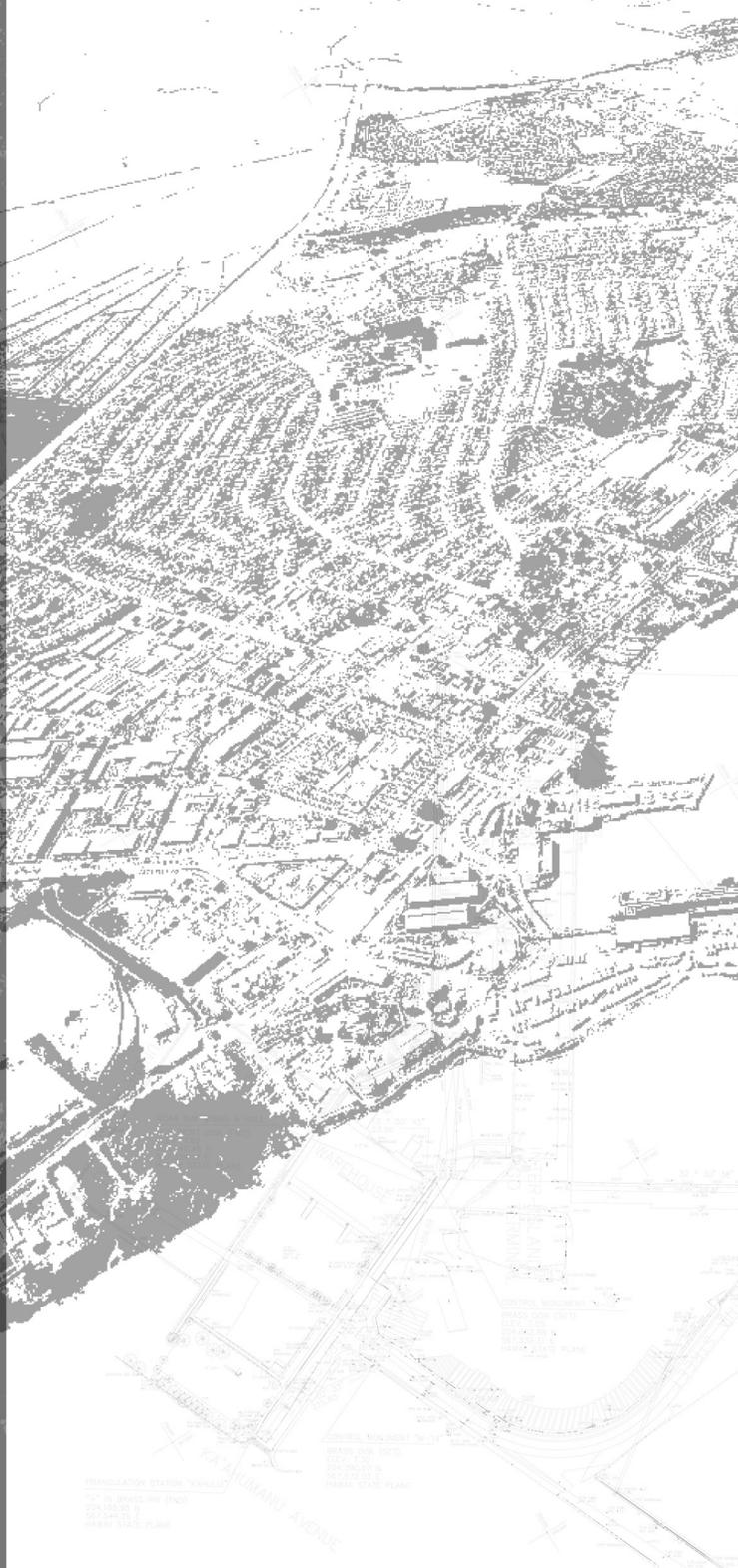


CHAPTER 2 Existing Commercial Harbor Facilities and Operations



State of Hawai'i, Department
of Transportation, Harbors
Division



U.S. Department of
Transportation Maritime
Administration

CHAPTER 2

EXISTING COMMERCIAL HARBOR FACILITIES AND OPERATIONS

2.1 EXISTING HARBOR FACILITIES

Kahului Commercial Harbor consists of two distinct operational areas: the east side serves as the main commercial operational area, while the west side's importance for commercial use is only as a breakwater, helping to protect the harbor from swells. Commercial operations are currently limited to approximately 50 acres on the east side of the harbor, where there are three major berthing facilities (Piers 1, 2, and 3) with storage areas, warehouses, harbor offices, and tenant buildings (Figure 2-1).

Pier 1 was constructed in stages in 1921, 1928, and 1955, and was extended (Pier 1C) another 300 feet in 2003.¹ A single mooring dolphin (see sidebar) and catwalk improvement were added to Pier 1C and completed in 2005.² This dolphin system provides an additional bollard located 225 feet off from Pier 1C and is used to secure large vessels that extend beyond Pier 1C. Pier 1 itself consists of a reinforced concrete deck partially supported on concrete piles and partially supported on fill, with an apron width of 31 feet. The design load of Pier 1 is 500 pounds per square foot (psf). The total berthing space of the pier is 1,658 feet, and the mooring dolphin is located 225 feet off its seaward end. The nominal water depth at Pier 1 is 35 feet. Behind the pier is a shed approximately 374 feet long by 132 feet wide with a footprint of 1.1 acres. The shed is used as a passenger terminal and for equipment storage. Pier 1 includes approximately 17.6 acres of paved areas for cargo operations, circulation, and parking. Additional facilities on Pier 1 include transmission pipelines for gasoline, kerosene, diesel, fuel oil, and molasses, and a conveyor for sugar. In July 2007, the overseas container operator completed the installation of a 150-foot-tall mobile crane.

mooring dolphin: an isolated cluster of piles used as support of mooring devices such as a bollard.

nominal water depth: a rounded average of how deep the water is for a given area.

¹ The 300-foot extension to Pier 1C was originally intended to allow multiple cruise ships to berth simultaneously. Design for the extension began in 2000. State of Hawai'i, Department of Transportation. 2003. *Report to the Governor 2003*.

² Funding for the dolphin was provided by the Matson Navigation Company under Hawai'i Revised Statutes (HRS) Section 266-19.5 Private Financing of Harbor Improvements. An Environmental Assessment (EA) for the mooring dolphin was completed in 2004.

1 Pier 2 was constructed in stages in 1926, 1928, and 1963. The length along the
2 northeast face of Pier 2 is 894 feet, and the width along the northwest face is 290
3 feet, for a total available berthing space of 1,184 feet. The southwest side of Pier 2 is
4 not used for berthing vessels. A portion of the pier (42 percent) consists of a
5 reinforced concrete deck supported on concrete piles, and the remainder of the pier
6 (58 percent) is on fill. The original design load of Pier 2 was 500 psf. However, a
7 300-foot portion of the pier was strengthened to 1,000 psf to support heavy-lift cargo
8 operations. The nominal water depth along the pier varies from 27 to 32 feet.
9 Various sheds were constructed on Pier 2 in 1927, 1970, and 1973, but all have since
10 been demolished. Backlands for Piers 2 and 3 are combined and total about 20.9
11 acres of paved surface for cargo operations, ferry operations, circulation, and cement
12 storage. Additional facilities on Pier 2 include transmission pipelines for cement and
13 propane. Cement is stored in privately owned silos located landside near the corner
14 of Piers 2 and 3.

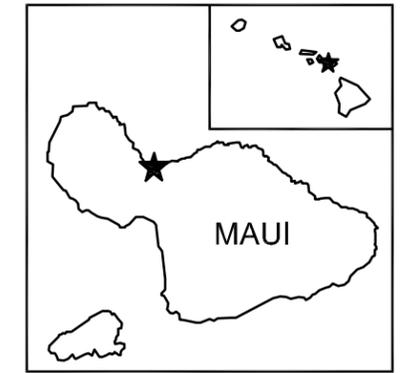
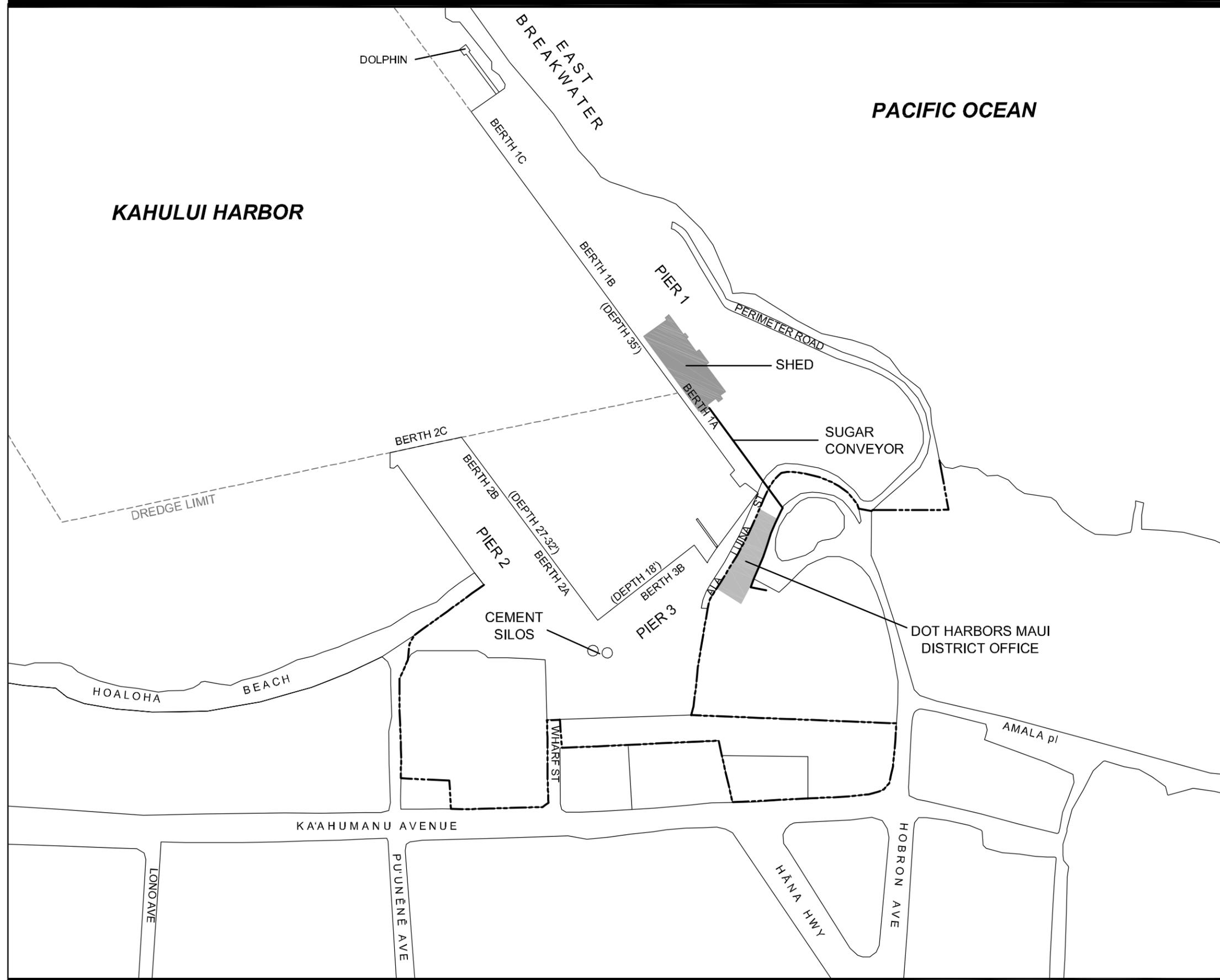
15 Pier 3 is situated between and perpendicular to Piers 1 and 2. Constructed in 1979, it
16 consists of a reinforced concrete deck supported partially on concrete piles and
17 partially on fill, with an apron width that varies from 36 feet to 44 feet. The pier is
18 500 feet long and has a design load of 1,000 psf. The nominal water depth at Pier 3
19 is only 18 feet, which limits its ability to berth larger or fully-loaded vessels.
20 Additional facilities on Pier 3 include transmission pipelines for gasoline, jet fuel,
21 fuel oil, and ethanol.

22 Tugboats ranging in length from 80 feet to 135 feet frequent Kahului Commercial
23 Harbor. Tugboats operating on daily runs generally berth at available locations on
24 Piers 1, 2, or 3. Two assist tugs stationed at the harbor generally moor at the tugboat
25 pier located adjacent to Pier 3.

26 Other facilities in the harbor include the administration area (2.1 acres), an auto
27 storage yard (3.9 acres), privately owned vehicle (POV) parking (0.4 acres), and
28 other unspecified areas (0.6 acres). Supporting facilities at the port, adjacent to
29 facilities owned by the State of Hawai'i, Department of Transportation (DOT),
30 Harbors Division (DOT Harbors), include storage tanks for fuel, cement, and
31 molasses, as well as sugar processing and storage warehouses.

32 The major streets in the vicinity of the harbor are Ka'ahumanu Avenue, Pu'unēnē
33 Avenue, Hobron Avenue, and Hāna Highway. Other surface streets include Wharf
34 Street and Ala Luina Street.³ Hāna Highway and Ka'ahumanu Avenue function as
35 the major roadways in the area, serving both regional and local vehicular traffic.

³ Ala Luina Street is a limited-access roadway within the harbor. Since February 2007, it has been closed to general traffic.



- CHANNEL & TURNING BASIN
- DOT PROPERTY LINE
- CONVEYOR





FIGURE 2-1
CURRENT COMMERCIAL FACILITIES AT
KAHULUI COMMERCIAL HARBOR

1 **Alexander & Baldwin Properties**

2 In July 2006, DOT Harbors completed an Environmental Assessment (EA) for
3 acquiring two parcels from Alexander and Baldwin Properties (A&B Properties).
4 Acquisition was finalized in December 2007. These properties are described as Tax
5 Map Key (TMK) 3-7-10: Parcels 1 and 36. Parcel 1 is approximately 1.8 acres, and
6 Parcel 36 is approximately 2.16 acres, totaling 3.96 acres. Parcel 36 has three
7 detached single-story retail/office structures. The structure facing Ka‘ahumanu
8 Avenue is the Kahului Railroad Building. The other two structures are wings
9 extending seawards behind it. Parcel 1 has a two-story retail/office structure
10 commonly known as the “Old Kahului Store.”

11 **Navigation Improvements**

12 Kahului Commercial Harbor is a man-made port,
13 dredged from naturally occurring Kahului Bay. The
14 harbor has a long history of development, including
15 construction of breakwaters and harbor dredging
16 dating back to the early 1900s. The harbor basin has
17 been widened and deepened at various times to reduce
18 navigational hazards due to increased traffic within
19 the harbor and to accommodate larger vessels.
20 Presently, the harbor basin is 2,050 feet wide by 2,400
21 feet long and has a project depth of 35 feet. The
22 harbor is protected by two large breakwaters with an
23 opening to the north. The entrance channel between
24 the breakwaters is 660 feet wide and 40 feet deep
25 (Figure 2-2). The breakwaters are armored with
26 concrete tetrapods weighing up to 35 tons on the trunk and 50 tons on the head.

tetrapod: a bank protection element, precast of concrete, consisting of four legs joined at a central block, each leg making an angle of 109.5 degrees with the other three, like rays from the center of a tetrahedron to the center of each face. ⁴

⁴ International Erosion Control Association Resource website. 2007.
www.ieca.org/Resources/Reference/DefinitionsTZ.asp. Accessed September 14, 2007.

2.2 EXISTING HARBOR OPERATIONS

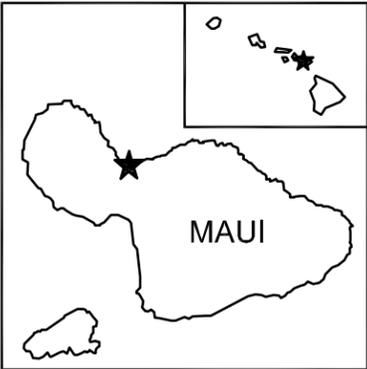
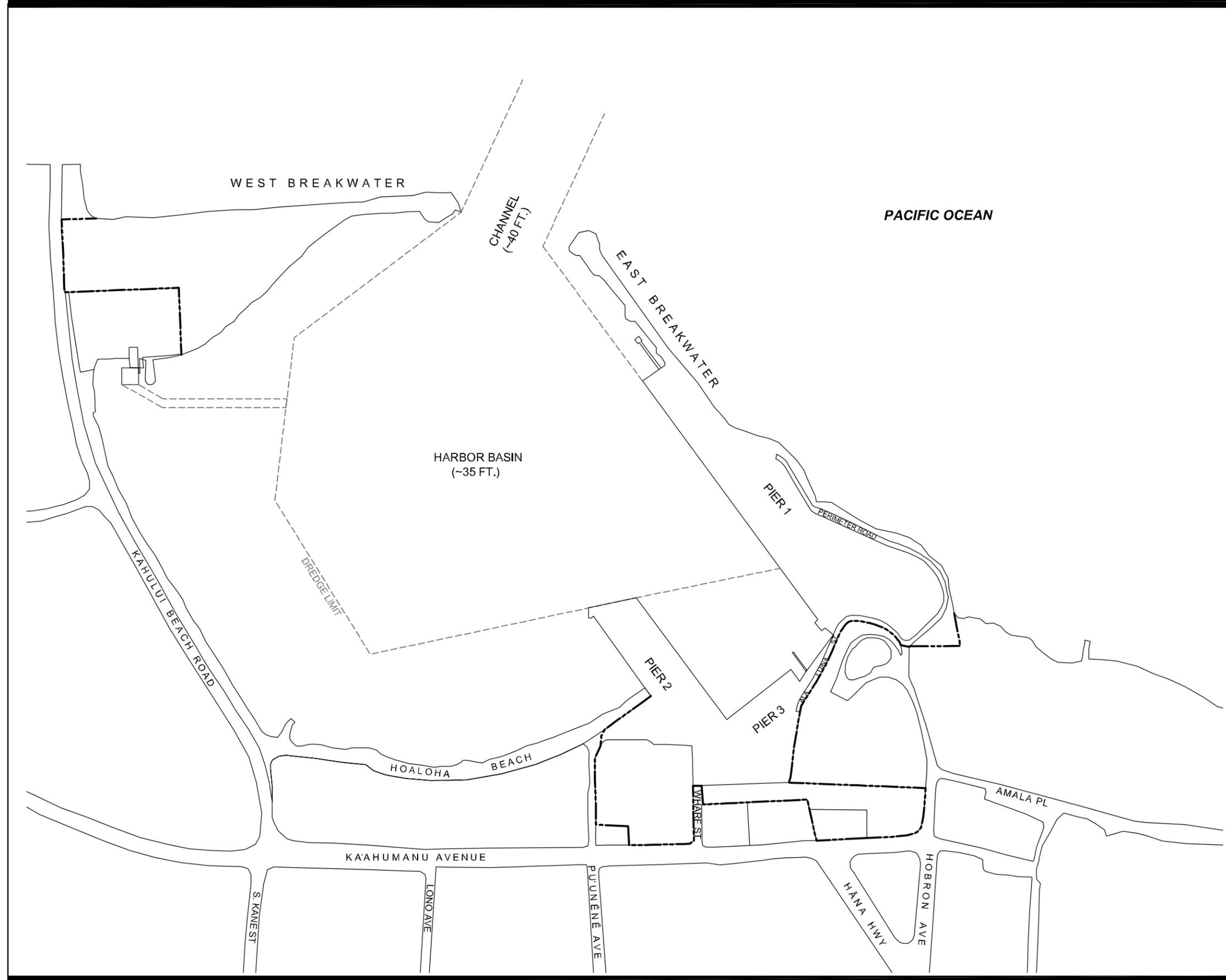
Table 2-1 summarizes the cargo and passenger throughput⁵ for fiscal year 2005 (FY05). Cargo categories are explained in Section 2.2.1. Cargo and passenger throughput is further analyzed in Chapter 3.

Table 2-1. Summary of FY05 Cargo and Passenger Throughput

Category	Cargo	Units	Import	Export	Total
Containers		TEU	71,360	55,240	126,600
Vehicles		tons	96,645	60,314	156,959
Break-Bulk	Lumber	tons	6,473	411	6,884
	Produce	tons	12,752	7,405	20,157
	Livestock	tons	137	69	206
	Other Break-Bulk	tons	195,928	64,886	260,814
	TOTAL Break-Bulk	tons			288,061
Dry-Bulk	Sugar	tons		190,192	190,192
	Cement	tons	57,570		57,570
	Scrap Metal	tons		6,525	6,525
	Sand/Gravel	tons	5,862	377,218	383,080
	Coal	tons	69,130		69,130
	TOTAL Dry-Bulk	tons			706,497
Liquid-Bulk	Jet Fuel	tons	200,445		200,445
	Gasoline	tons	252,349		252,349
	Diesel	tons	288,211	676	288,887
	Liquefied Petroleum Gas (LPG)	tons	15,403	420	15,823
	Fuel Oil	tons	95,291		95,291
	<i>Total Petroleum</i>	<i>tons</i>	<i>851,699</i>	<i>1,096</i>	<i>852,795</i>
	Molasses	tons		70,189	70,189
	Chemicals	tons	3,948		3,948
	TOTAL Liquid-Bulk	tons			926,932
Cruise Passengers		each			147,450

TEU = Twenty-foot equivalent unit.

⁵ *Throughput* is defined as the amount of cargo, vehicles, and passengers that is handled/processed by commercial harbor operations.



----- CHANNEL & TURNING BASIN
 - - - - - DOT PROPERTY LINE



0 150 300 600
 SCALE IN FEET

FIGURE 2-2
KAHULUI COMMERCIAL HARBOR
EXISTING NAVIGATION IMPROVEMENTS
 Kahului Commercial Harbor 2030 Master Plan
 Draft Environmental Impact Statement
 State of Hawai'i, Department of Transportation, Harbors Division
 December 2007

1 **2.2.1 Cargo Operations**

2 Efficient handling of cargo involves close coordination between berthing activities
3 and landside support facilities. Landside facility needs include sufficient space for
4 loading and unloading at the pier, adequate backland storage space (open storage),
5 internal roadways/aisles for circulation, and specialized facilities depending on the
6 specific cargo being handled or stored, such as reefer plugs, conveyors, transmission
7 pipelines, silos, or storage tanks. Figure 2-3 shows an overview of the current cargo
8 and other operations at Kahului Commercial Harbor.

9 **2.2.1.1 Cargo Containers**

10 In general, overseas containers (i.e., containers that
11 originate from outside Hawai‘i) are handled at Pier 1
12 and inter-island containers are handled at Pier 2. Berth
13 1C is used to load and unload container barges from
14 Honolulu an average of twice per week. The
15 *Haleakala*, the primary barge, serviced Kahului with
16 85 calls in FY06,⁶ and the *Mauna Loa* made 17 calls.
17 Both barges are 350 feet in length, typically contain
18 165 to 170 containers, and are offloaded by cranes
19 mounted on the barge. The 826-foot-long container
20 vessel *Lurline* made 19 calls to Kahului in FY06. The
21 containers range in size from 20 feet to 45 feet, with
22 more than half 40 feet long (2.0 TEU). Overall, the
23 container mix consists of approximately 33 percent in
24 the 20- to 24-foot range and 67 percent in the 40- to
25 45-foot range, for an average of approximately 1.7
26 TEU/container.

27 Approximately 15 acres are available for container
28 handling and storage on Pier 1. The current Pier 1
29 operator prefers an all-wheeled operation, and most of
30 the loaded containers are mounted on chassis.
31 However, many of the empty containers
32 (approximately 70 percent) are grounded and stacked
33 up to four high for greater storage density. Yard equipment includes one top pick and
34 seven yard hustlers. There are also 32 reefer plugs in the yard and 35 additional
35 reefer outlets served by diesel generators.

chassis: wheeled
frame for a container.

**grounded
(containers):** storing
containers without
chassis, directly on the
ground.

top pick: vehicle used
to lift and set
containers.

yard hustler: a small
utility truck used to
move containers within
a cargo terminal.

reefer: a temperature
controlled (refrigerated)
container.

reefer plug: electrical
power outlet for
reefers.

⁶ Fiscal year for DOT Harbors is from July 1 through June 30.

1 Berth 2A is used to load and unload containers from barges up to six times per week.
2 The terminal operator employs a number of different barges. The *Kukahi* is the
3 primary barge with 148 calls in FY06, and the *Timberjack* made 57 calls in FY06.
4 Typical barge loads consist of 170 containers, with 80 in the 40-foot range and 90 in
5 the 20-foot range, for an average of 1.5 TEU/container. Reefers account for approxi-
6 mately 25 percent of the total container count.⁷

7 A combined storage area serves both Piers 2 and 3. The total area is approximately
8 15.3 acres with sufficient space for 153 chassis parking spots, 112 grounded 20-foot
9 containers, and 92 grounded 40-foot containers. The Pier 2/3 area includes 40 reefer
10 plugs.

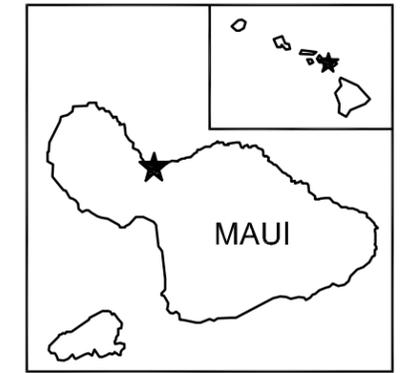
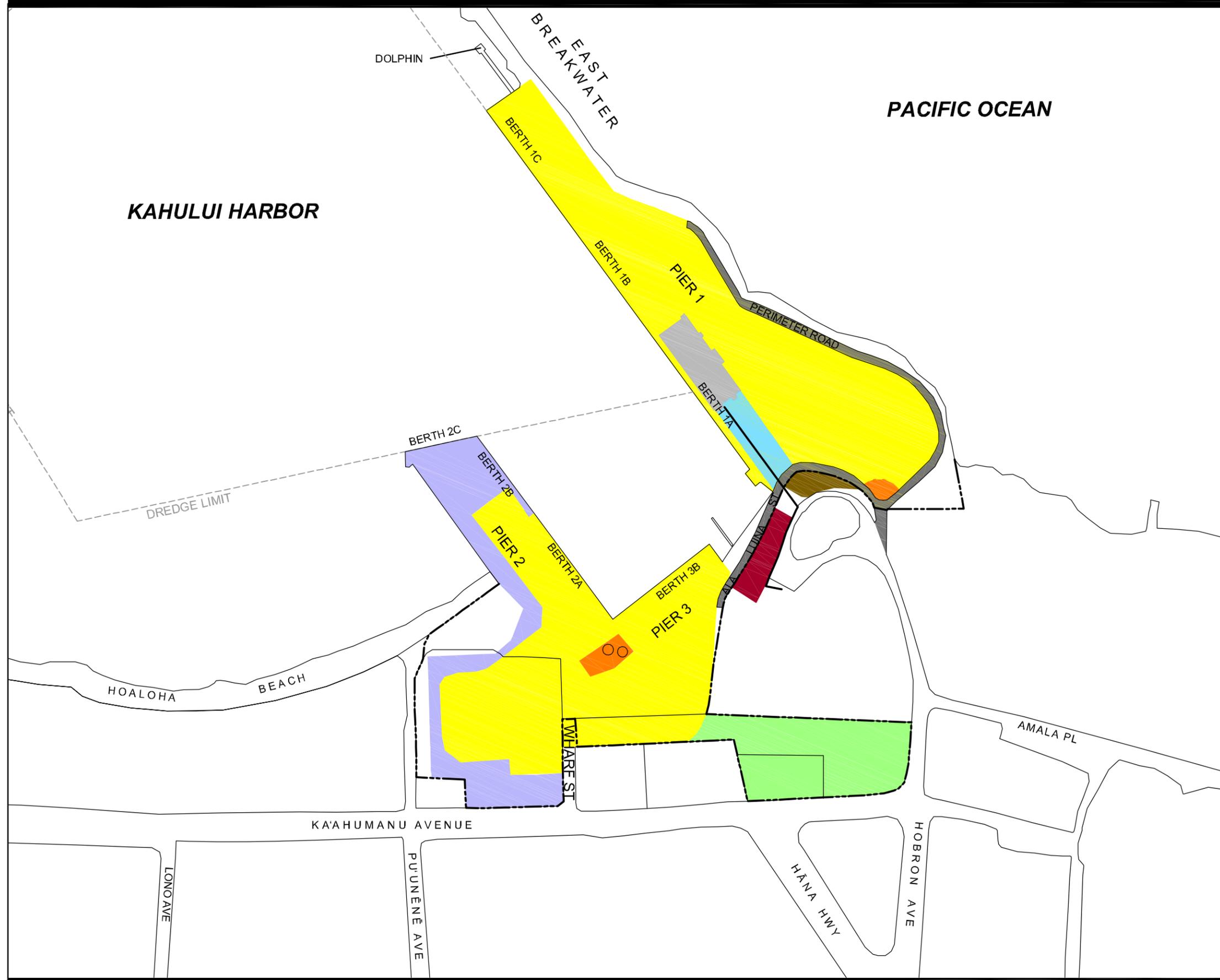
11 The total container throughput in FY05 was 126,600 TEU, which represents an
12 increase of approximately nine percent compared to FY04. Of the loaded containers,
13 imports account for 81 percent of the total and exports account for 19 percent.
14 Imported empty containers account for only four percent of the total empties;
15 exported empties account for 96 percent.

16 **2.2.1.2 Vehicles**

17 Roll-on/roll-off (RO/RO) barges are used at Berth 1C for unloading vehicles, which
18 are taken directly to a remote storage lot. The *Waialeale* had 44 calls in FY06, and
19 the *Great Land* made 19 calls, for an average of 1.2 calls per week. Berth 1C is also
20 used by the *Jean Anne* for unloading vehicles, which are also taken to a remote lot.
21 The *Jean Anne* made 26 calls in FY06, for an average of 0.5 calls per week. Berth
22 2B is also used by RO/RO barges to unload vehicles. The Pier 2/3 area contains
23 storage space for 36 vehicles.

24 The total throughput for vehicles in FY05 was 156,959 tons, including 95,645 tons
25 imported (62 percent) and 60,314 tons exported (38 percent).

⁷ Young Brothers, the current Pier 2 cargo operator, will be introducing four new, larger barges (the first having arrived in November 2007), to handle increasing cargo demand.



- CHANNEL & TURNING BASIN
- DOT PROPERTY LINE
- CONVEYOR
- ADMINISTRATION
- AUTO STORAGE
- COVERED STORAGE / SHED
- CRUISE OPERATIONS
- OPEN STORAGE
- OTHER
- INTER-ISLAND FERRY
- POV PARKING
- ROADWAY



0 100 200 400
 SCALE IN FEET

FIGURE 2-3
CURRENT OPERATIONS AT
KAHULUI COMMERCIAL HARBOR

1 **2.2.1.3 Break-Bulk**

2 Break-bulk cargo at Kahului Commercial Harbor includes
3 lumber, produce, livestock, and other unspecified cargo.
4 These cargoes are distinguished from containers, RO/RO,
5 and bulk cargo by the manner in which they are handled and
6 stored. Break-bulk cargo is typically shipped in units, on
7 pallets, or in bags, and often requires special handling or
8 protection from the elements. The “other” category consists
9 primarily of general merchandise. It is typically handled as
10 less than container load (LCL) cargo.

LCL shipments are shipments that do not completely fill a container. These shipments are typically placed on pallets (racks that can be moved by a fork lift) and may be combined with goods from multiple shippers in the same container.

11 The total throughput for break-bulk cargo in FY05 was as
12 follows:

- 13 • Lumber—6,884 tons total, 6,473 tons import
- 14 • Produce—20,157 tons total, 12,752 tons import
- 15 • Livestock—206 tons total, 137 tons import
- 16 • Other—260,814 tons total, 195,928 tons import

17 **2.2.1.4 Dry-Bulk**

18 Dry-bulk cargo includes sugar, cement, scrap metal, sand, and coal. Sugar is loaded
19 at Berth 1A due to the location of the ship loader system. A total of 190,192 tons of
20 sugar were exported in FY05.

21 Cement is handled at Berth 2A and is loaded into silos in the Pier 2/3 yard area. The
22 *Punapau* made 49 calls in FY06, for an average of nearly once per week. The total
23 quantity of cement imported in FY05 was 57,570 tons.

24 Scrap metal is exported primarily at Berth 3B and occasionally at Berth 1C. The
25 *Nohi* made six calls in FY06 for an average of one every other month. The total
26 amount exported in FY05 was 6,525 tons.

27 Sand and gravel are exported primarily at Berth 3B, with Berth 1C being an
28 alternate berth. The material is trucked in and loaded out by barge, so there is no on-
29 site storage required. The *Ka‘ala* made 92 calls in FY06 or approximately 1.8 calls
30 per week. The total quantity exported in FY05 was 377,218 tons. DOT records also
31 indicate that a total of 5,862 tons of sand were imported in FY05. The imported sand
32 (premium sand) is used primarily for golf courses.

1 Coal is imported at Berth 1C and is taken off-site, therefore requiring no on-site
2 storage. The total quantity of coal imported in FY05 was 69,130 tons.

3 **2.2.1.5 Liquid-Bulk**

4 Liquid-bulk cargo includes jet fuel, gasoline, diesel, fuel oil, ethanol, liquefied
5 petroleum gas (LPG), chemicals, and molasses. With the exception of molasses,
6 liquid-bulk products are exclusively imports. Berth 1C is the only location for
7 loading molasses, and a total of 70,189 tons were exported in FY05. LPG is
8 unloaded at Berth 2A, which has a propane hatch. A total of 15,403 tons were
9 imported in FY05. The remaining liquid-bulk operations are serviced at Berth 3B or
10 Berth 1A. The total import quantities for FY05 were:

- 11 • Jet fuel—200,445 tons
- 12 • Gasoline—252,349 tons
- 13 • Diesel—288,211 tons
- 14 • Fuel Oil—95,291 tons
- 15 • Chemicals—3,948 tons

16 **2.2.2 Passenger Operations**

17 **2.2.2.1 Cruise Ships**

18 Cruise vessels currently berth at Berth 1A/1B. Approximately 50 percent of the
19 existing Pier 1 shed is used for processing passengers, and the parking lot
20 immediately east of the shed is used for buses, taxis, and rental cars. This area
21 encompasses approximately 1.1 acres. In FY05, there were 24 foreign and 51
22 domestic cruise ship calls, for a total of 75 calls, and a total of 147,450 passengers,
23 or approximately 1,966 passengers per cruise ship.

24 Call durations vary. Norwegian Cruise Line (NCL) America cruises, which begin
25 and end in Hawai‘i, typically arrive in the morning, stay overnight, and leave the
26 next evening. Ships from other cruise lines, which typically include Hawai‘i cruises
27 on the way to or from cruising in Alaska, usually stay for a day.

28 **2.2.2.2 Inter-Island Ferry**

29 Regular ferry operations subject to Act 2 commenced in December 2007 at the end
30 of Pier 2 (Berths 2B and 2C). Dedicated facilities are provided for access, parking,

1 and queuing of passengers and vehicles on the pier and areas fronting Ka‘ahumanu
 2 Avenue. An enlarged view of the ferry terminal at Pier 2 is shown in Figure 2-4.
 3 Ferry operations at Pier 2 happen once per day, seven days per week—the vessel
 4 arrives from Honolulu Harbor, then returns to Honolulu Harbor.⁸ Ferry operations
 5 are expected to increase to two visits per day starting in 2009 with the addition of a
 6 second ferry ship.

7 **2.2.3 Summary of Pier Operations and Utilization**

8 The following are descriptions of operations at each pier. In general, berthing within
 9 the State’s commercial harbors is not permanently assigned. Vessels requesting to
 10 use the port are assigned berth space according to the availability of berths and
 11 required shoreside facilities. The following identifies primary cargoes generally
 12 assigned to each pier.

13 **2.2.3.1 Pier 1**

14 Pier 1 is a multi-use pier with three berths designated as 1A, 1B, and 1C. Pier 1 is
 15 the main pier used by large container vessels and cruise ships and can accommodate
 16 two large ships simultaneously.

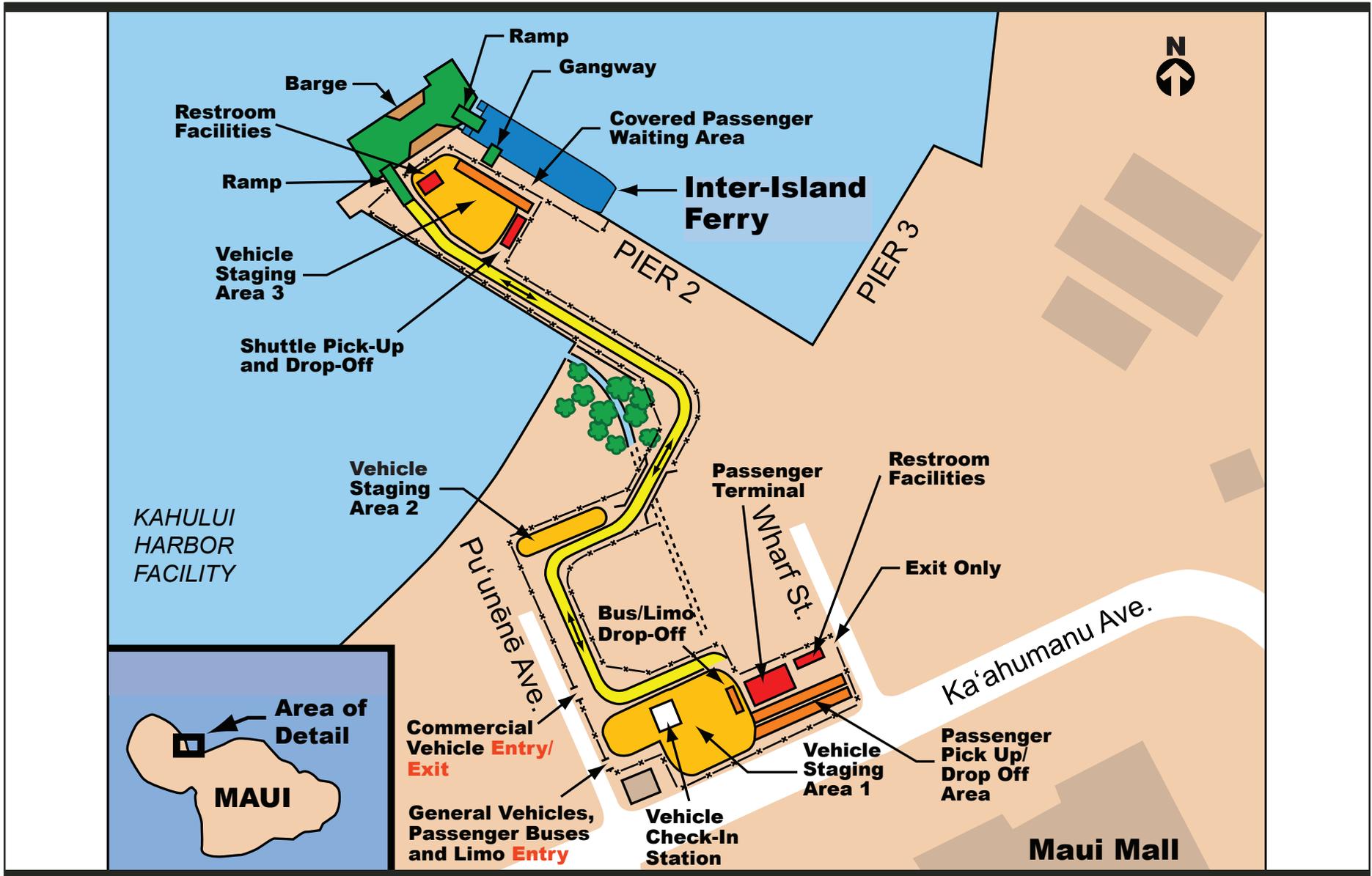
17 Table 2-2 summarizes the cargo types, uses, and storage locations for Pier 1.

18 **Table 2-2. Pier 1 Operations**

Berth	Cargo Type/Use	Storage Location	Remarks
1A	Fuel	Offsite	See Note 1
1A/1B	Sugar	Export	Conveyor from off-site warehouse
	Cruise passengers	Terminal	
1C	Containers	Yard	
	Autos/RO/RO	Auto lot	
	Sand/Gravel	Export	Berth 3B is primary location
	Coal	Offsite	Berth 1C is primary and only discharge berth
	Livestock	Yard	
	Molasses	Export	
	Scrap Metal	Export	
	OL/OW	Yard	Over length/over width

19 Note 1: Berth 1A is used by double-hulled, fully-loaded fuel barges. While Berth 3B is the
 20 primary fuel berth, its use is limited by a water depth of 18 feet.

⁸ Hawaii Superferry. 2007. *Routes and Schedules*. www.hawaiisuperferry.com/main/faresroute/rtssched/default.aspx. Accessed November 6, 2007. The schedule is subject to approval by the Public Utilities Commission.



©2007 Belt Collins Hawaii Ltd. 2006/200401/010-1 d11.21.07.4



0 150 300
APPROXIMATE SCALE IN FEET

Source: Hawaii Superferry. Kahului Ferry Terminal.
www.hawaiisuperferry.com/travel-information/port-information/default.html
file://www.hawaiisuperferry.com/travel-information/port-information/default.html. Accessed July 30, 2007.

Figure 2-4
INTER-ISLAND FERRY TERMINAL

Kahului Commercial Harbor 2030 Master Plan
 Draft Environmental Impact Statement
 December 2007

1 **2.2.3.2 Pier 2**

2 Pier 2 has three berths designated as 2A, 2B, and 2C. Berth 2A, the nearshore berth,
 3 is used for inter-island containers, RO/RO, LCL cargo, propane, cement, and
 4 livestock transport operations. Inter-island ferry vessels utilize Berth 2B, with
 5 occasional use by tugs or other vessels awaiting berths when not occupied by the
 6 ferry. Berth 2C is for inter-island ferry operations only, since the ramp barge used to
 7 access the ferry is moored there.

8 Table 2-3 summarizes the cargo types/uses and storage locations for Pier 2.

9 **Table 2-3. Pier 2 Operations**

Berth	Cargo Type	Storage Location	Remarks
2A	Containers, RO/RO, LCL	Yard	
	LPG (propane)	Offsite	
	Cement	Yard (silos)	To be relocated
	Livestock	Yard	
2B	Containers, RO/RO, LCL	Yard	
	Inter-Island Ferry	Yard	See Note 1
	Lay Berth	Not applicable	Various barges awaiting berths
	General Berthing	Not applicable	Assist tugs, barge tugs
2C	Inter-island Ferry Ramp Barge	Terminal	See Notes 1 and 2

10 Note 1: Berth 2B is designated for inter-island ferry berthing. Barges may be restricted from
 11 all use. Tugs will be restricted to periods when not occupied by the ferry.

12 Note 2: Berth 2C is designated for inter-island ferry use exclusively.
 13

14 **2.2.3.3 Pier 3**

15 Adjacent and perpendicular to Pier 2, Pier 3 is 500 feet long. The water depth at Pier
 16 3 is only 18 feet, which limits the type of vessels using this pier. Pier 3 has only one
 17 berth, designated as berth 3B. Berth 3A is not used since it intersects with Berth 2A,
 18 which is the predominant berth. Berth 3B is used for unloading fuel, ethanol,
 19 containers, RO/RO, and exporting sand, gravel, and scrap metal.

20 Table 2-4 summarizes the cargo types and storage locations for Pier 3.

Table 2-4. Pier 3 Operations

Berth	Cargo Type	Storage Location	Remarks
3B	Liquid-Bulk	Offsite	Pumped to offsite location
	Jet Fuel		
	Gasoline		
	Fuel Oil		
	Dry-Bulk	Export	
	Scrap Metal		
	Lumber	Yard	
	Produce	Yard	
	Sand/Gravel	Export	Trucked in, load to barge
	Other Bulk and Break-Bulk	Varies	
	Containers/RO/RO/LCL	Yard	Alternate location

2.2.4 Pier Utilization

For FY05 and FY06, a study was completed by DOT Harbors Maui District to evaluate utilization of Piers 1, 2, and 3.⁹ Based on detailed berthing records, this study noted the length of vessels and number of hours that each vessel was at berth, to arrive at a total number of berth-foot-hours used for each pier. This total was divided by the total length of the pier and total hours per year to determine the overall pier utilization. A summary of the results is shown in Table 2-5.

Table 2-5. Pier Utilization Summary (per year)

	Pier 1	Pier 2	Pier 3	Total
FY05	35%	34%	39%	35%
FY06	47%	44%	49%	46%
Difference (FY06-FY05)	12%	10%	10%	11%
Percentage Increase over FY05	34%	29%	26%	31%

Note: FY06 is from July 2005 to June 2006.

⁹ State of Hawai'i, Department of Transportation, Harbors Division, Maui District. 2006. Unpublished study conducted by the Maui District office to analyze the berthing occupancy rate at Kahului Commercial Harbor.

1 In order to achieve 100 percent utilization, all piers would need to serve the largest
2 vessels they could 24 hours a day. The calculated rates are clearly high for a harbor
3 that normally operates during daylight hours only.

4 For a similar comparison, the Hawai‘i Harbor Users Group’s report¹⁰ determined
5 that Pier 1 (Berths 1A and 1B) had a berthing occupancy rate of 52 percent
6 (approximately 12.5 hours per day) over a two-week sampling period. One result of
7 a high occupancy rate is that scheduling berths for ships becomes more difficult and
8 introduces inefficiencies. For example, incoming ships may have to wait for an
9 available berth, additional time and labor may be needed to load and unload a
10 vessel, already-berthed ships may have to leave the berth to make room for a higher-
11 priority cargo, or the berthing space assigned may not be the most appropriate or
12 efficient to handle the ship’s cargo.

13 **2.3 EXISTING MANAGEMENT MEASURES**

14 Standard management practices are in place for DOT Harbors’ properties which may
15 be affected by the activities proposed as part of the *Kahului Commercial Harbor*
16 *2030 Master Plan* (2030 Master Plan). These management practices, which may be
17 based on federal, state, or local laws, or on DOT Harbors’ policies, place constraints
18 on activities for the purpose of protecting the natural environment, public safety, or
19 other resources.

20 **2.3.1 In-water Construction Management Constraints**

21 There are several possible methods that may be considered for dredging activities
22 proposed under the 2030 Master Plan alternatives; these are described further in
23 Chapter 4. For each dredging method, management measures will be implemented
24 as part of the activity to minimize potential impacts on the environment.
25 Management measures for noise and air quality would be similar to those for on-
26 shore construction and are discussed in Section 2.3.2 below. Measures specific to in-
27 water work would include but not be limited to:

28 **WATER QUALITY.** Dredge and fill (breakwater construction) activities contribute to
29 resuspension of bottom sediments. Sediments suspended in the water column and
30 associated turbidity (opaqueness of the water) are considered water quality
31 pollutants. In addition, metals, nutrients, and other pollutants which may be present
32 in bottom sediments could be introduced to the water column. Best Management

¹⁰ Mercator Transport Group. December 2005. *Hawaii Harbor Users Group Report on Port Facilities and Development Priorities*. The methodology of the two studies differed slightly, so the difference between the rates cited in the two studies point to differences in approach, rather than in utilization levels.

1 Practices (BMPs), such as installation of silt curtains, will be implemented to
2 contain the suspended material in the immediate area of dredge and fill activities
3 until sediments re-settle. Federal and State permits required for work in waters of the
4 United States and State waters require that BMPs be designed and programmed to
5 the satisfaction of the regulatory agencies.

6 **2.3.2 On-shore Construction Management Constraints**

7 On-shore construction management constraints include BMPs to control erosion,
8 runoff, traffic congestion, noise, dust, emissions, and release of hazardous
9 substances. Management constraints would be implemented as part of the proposed
10 action to avoid or minimize potential impacts on the environment during
11 construction. Measures would include but not be limited to:

12 **EROSION/RUNOFF.** Construction activities may contribute to discharge of eroded
13 soil particles, petroleum, and other pollutants which have the potential to affect
14 surface water quality. BMPs such as structural controls (i.e., installation of silt fence)
15 and engineering controls (i.e., construction phasing) are currently implemented to
16 comply with federal (Clean Water Act [CWA] Section 402 National Pollutant
17 Discharge Elimination System [NPDES]) and State (Hawai'i Revised Statutes
18 [HRS] Chapter 342D, Water Pollution Control; Title 11 Chapter 54 of the Hawai'i
19 Administrative Rules [HAR], Water Quality Standards; HAR 11-55 NPDES General
20 Permits) regulations addressing stormwater runoff.

21 Surface runoff from placement of dredged material would be addressed either
22 through engineering controls to contain potential runoff or through dewatering
23 BMPs and compliance with NPDES requirements. If space is not available within
24 the harbor property for dewatering and drying, DOT may haul dredged material to
25 an off-site dewatering area. Hauling trucks would be lined to minimize spillage of
26 dredged material and excess water. Sediment unloaded from the trucks would be
27 spread onto bermed dewatering cells to allow percolation and evaporation. A
28 dewatering site would be chosen to minimize impacts on groundwater resources.
29 The bermed cells would be designed with sufficient freeboard to contain a 25-year,
30 24-hour storm event plus one foot to prevent surface discharge from the site.

31 **TRAFFIC.** Measures to minimize construction-related traffic impacts may include
32 following a traffic management plan that limits certain activities to non-peak hours
33 and provides for traffic control measures when needed to assure safety and minimize
34 congestion.

35 **NOISE.** Noise-generating activities include large truck movements, heavy equipment
36 operations, ship loading and unloading using cranes, lifts, and other mechanical
37 equipment, and ship and tugboat engines. Management constraints exist to comply

1 with both federal and State noise guidelines. Federal guidance dealing with noise
2 control can be found in the Code of Federal Regulations (CFR) Title 23 Highways,
3 Title 40 Part 204 Noise Emission Standards for Construction Equipment, and Title
4 42 Chapter 65 Noise Control. State regulations are in HAR 11-46 Community Noise
5 Control and are under the jurisdiction of the Hawai'i Department of Health Noise
6 Radiation and Indoor Air Quality Branch Noise Section. These regulations define
7 maximum permissible sound levels and are intended to control and/or abate noise
8 pollution from construction equipment. Measures to minimize noise impacts may
9 include:

- 10 • limiting work to daytime hours,
- 11 • reducing truck/equipment idling when not in use,
- 12 • using manually adjustable or self-adjusting backup alarms, and
- 13 • fitting generators and equipment with manufacturer-approved exhaust
14 mufflers.

15 Based on evaluating federal and State standards for Activity Category C,¹¹ state
16 standards are the more stringent and will be used as the basis of evaluation for this
17 EIS.

18 **AIR QUALITY (FUGITIVE DUST/EMISSIONS).** The U.S. Environmental Protection
19 Agency's (EPA) transportation conformity rule requires that federal transportation
20 agencies demonstrate conformity with Clean Air Act air quality goals.
21 Transportation conformity is a way to ensure that federal funding and approval are
22 given to those transportation activities that are consistent with air quality goals. It
23 ensures that these transportation activities do not worsen air quality or interfere with
24 the purpose of a state implementation plan, which is to meet the National Ambient
25 Air Quality Standards (NAAQS). Meeting the NAAQS often requires emissions
26 reductions from mobile sources.¹² The conformity rule applies in nonattainment and
27 maintenance areas for transportation-related criteria pollutants for which the area is
28 designated nonattainment or has a maintenance plan. As the state of Hawai'i is in
29 attainment of NAAQS, conformity determinations do not apply. However, there are
30 several measures that can be taken to minimize construction-related air quality
31 impacts. These may include:

- 32 • minimization of the amount of dust-generating materials and activities;

¹¹ Activity Category C is a type of land use or activity which may be affected by noise from construction. Federal Code of Regulations Title 23 Part 771 Procedures for Abatement of Highway Traffic Noise and Construction Noise.

¹² Federal Highways Administration website.
www.fhwa.dot.gov/environment/conformity/ref_guid/sectiona.htm#whatconf. Accessed November 21, 2007.

- 1 • centralization of material transfer points and onsite vehicle traffic routes;
- 2 • location of potentially dusty equipment in areas of the least impact;
- 3 • provision of adequate water for dust control from the start of construction;
- 4 • implementation of dust control at shoulders, project entrances, and access
- 5 roads;
- 6 • provision of dust control after hours, on weekends, and prior to daily
- 7 construction activities;
- 8 • use of a frequent watering program on bare-dirt surfaces;
- 9 • limitation of the disturbance area at any given time;
- 10 • application of chemical soil stabilizers or mulching;
- 11 • construction of wind screens;
- 12 • covering of open-bodied trucks when transporting dirt or dust-producing
- 13 material;
- 14 • cleaning of vehicle tires prior to exiting the site; and/or
- 15 • stabilization of the site through paving or landscaping where appropriate as
- 16 early as possible.

17 **HAZARDOUS MATERIALS.** Hazardous materials may be used in construction and
18 operation of harbor facilities. The potential for release of hazardous substances into
19 the environment will be minimized by:

- 20 • where possible, minimizing the use of hazardous materials or substituting
- 21 equivalent non-hazardous materials;
- 22 • using hazardous materials according to labeled instructions;
- 23 • storing hazardous materials in appropriate labeled containers, inspected
- 24 periodically;
- 25 • keeping hazardous materials in appropriate containment areas, where they
- 26 will not be exposed to storm water or other incompatible materials;
- 27 • keeping appropriate spill control and clean-up materials on site; and
- 28 • training employees in the proper use and handling of materials.

1 **2.3.3 Security/Access Management Constraints**

2 Security and access management constraints include procedures developed and
3 implemented by DOT Harbors, U.S. Coast Guard (USCG), and the Department of
4 Homeland Security (DHS) to limit access to harbor facilities from land and sea to
5 authorized persons only. CFR Title 33 Navigation and Navigable Waters contains
6 regulations for protection and security of vessels, harbors, and waterfront facilities.
7 Section 165.1408¹³ establishes a moving security zone that extends 100 yards (300
8 feet) in all directions from each large passenger vessel. This moving security zone is
9 activated when the vessel is within three nautical miles of Kahului Commercial
10 Harbor and remains in effect while the vessel is transiting, anchored, position-
11 keeping, or moored in Kahului Commercial Harbor. In addition to Title 33, USCG
12 also provides regulations for navigating on inland waters in their guidance for
13 Prevention of Collisions at Sea.¹⁴

14 In addition to establishing security zones, USCG has developed a system of
15 Maritime Security (MARSEC) levels¹⁵ that corresponds to DHS’s Homeland
16 Security Advisory System (HSAS). MARSEC levels “advise the maritime
17 community and the public of the level of risk to the maritime elements of the
18 national transportation system.” MARSEC Level 1, the minimum security level that
19 is maintained at all times, corresponds to HSAS Threat Conditions Green, Blue or
20 Yellow. MARSEC Level 2 involves heightened security under conditions of
21 additional risk of a transportation security incident. This level corresponds to Threat
22 Condition Orange. MARSEC Level 3 involves even greater security restrictions for
23 a limited period when a security incident is imminent or has occurred. It corresponds
24 to Threat Condition Red.

25 On November 27, 2007, USCG announced a temporary fixed security zone for visits
26 of the Hawaii Superferry (HSF) vessel *Alakai* to Kahului Commercial Harbor. The
27 fixed security zone becomes active one hour before the *Alakai*’s arrival until ten
28 minutes after its departure.¹⁶ During that period, no person or vessel may enter or
29 remain in the fixed security zone without the express permission of the Captain of
30 the Port, Honolulu. The security zone covers all of the waters of Kahului
31 Commercial Harbor except the area between Hoaloha Beach Park and buoys 10, 11,
32 and 12, approximately 750 feet from shore. While that zone is in effect, recreational
33 activities such as surfing, paddling, and small boat voyages are prohibited in the
34 above described area. This security zone is in effect from December 1, 2007 through

¹³ Code of Federal Regulations. Title 33 §165.1408, Revised July 1, 2006. Security Zones; Maui, HI.

¹⁴ U.S. Department of Transportation and U.S. Coast Guard. October 1995. *Navigation Rules International—Inland*. This manual contains the International Regulations for Prevention of Collisions at Sea, 1972 (72 COLREGS) and the inland Navigation Rules.

¹⁵ Code of Federal Regulations. Title 33, §101.200. MARSEC Levels.

¹⁶ Federal Register. November 28, 2007. “Security Zone; Kahului Harbor, Maui, HI.” Volume 72, Number 228.

1 January 31, 2008. A USCG spokesman has indicated that the security zone could be
2 made smaller if there is no clear threat to safety and security.¹⁷

3 The temporary security zone for the *Alakai* was created in response to protests
4 during the first visits of the *Alakai* in September 2007 to Nāwiliwili Commercial
5 Harbor, Kaua‘i.

6 Analysis of the potential impacts of the master plan improvements is based on the
7 assumption that MARSEC Level 1 is in effect without any special security zones
8 established by USCG, so both commercial and recreational activities can proceed
9 normally. Under greater security restrictions, recreational activities could be
10 excluded from Kahului Commercial Harbor, whether for hours, as specified in the
11 November 27, 2007 announcement, or longer periods.

12 **2.3.4 Invasive Species Transshipment Management Constraints**

13 Harbors and port facilities have the potential to introduce both terrestrial and aquatic
14 invasive species to Hawai‘i’s environment. Large overseas vessels, barges, and
15 passenger vessels in Kahului Commercial Harbor have the potential to bring
16 potentially harmful terrestrial and aquatic alien plant, animal, and microorganism
17 species to the island of Maui and the state of Hawai‘i through introduction of cargo
18 and passengers from outside of the island and state. Harmful alien pest species, or
19 “invasive” species, are defined by the National Invasive Species Information Center
20 (NISIC)¹⁸ as species that are: (1) nonindigenous to the ecosystem under consider-
21 ation, and (2) whose introduction causes or is likely to cause economic or environ-
22 mental harm and/or harm to human health.¹⁹ These species may threaten the local
23 economy and natural environment by damaging native forests, competing with and
24 causing the extinction of native flora and fauna, carrying diseases that may affect
25 native species, agricultural crops and humans, and interrupting the shipment of local
26 produce.

27 Primary mechanisms of potential invasive species introductions into Hawai‘i’s
28 environment include international and domestic shipping and passenger vessels,
29 recreational boating, fisheries activities, aquaculture, and the water garden and
30 aquarium industries. Research and stocking activities have also historically been
31 mechanisms for invasive species introductions. Introduction and dispersal pathways
32 of terrestrial invasive species can include unintentional transport and escape of

¹⁷ Lieutenant John Titchen, quoted in C. Hamilton, “Harbor Shutdown an Interim Measure.” *Maui News*, November 29, 2007, available at www.mauinews.com/news/2007/11/29/03hars1129.html

¹⁸ The NISIC was established in 2005 at the National Agricultural Library to meet the information needs of users including the National Invasive Species Council. www.invasivespeciesinfo.gov/about.shtml. Accessed September 14, 2007. Executive Order 13112 was signed on February 3, 1999, establishing the National Invasive Species Council.

¹⁹ NISIC website. www.invasivespeciesinfo.gov/whatis.shtml. Accessed September 14, 2007.

1 organisms in cargo; unauthorized, intentional release of organisms; or accidental
2 release of target organisms from growing facilities.

3 Invasive marine species can include types of marine algae,
4 marine fish, and marine invertebrates. A discussion of
5 existing marine invasive species relevant to Kahului
6 Commercial Harbor is included in Section 5.4.3. Examples
7 of primary introduction and dispersal pathways of marine
8 invasive species are listed below.

9 **Commercial Ships, Passenger Vessels, Fishing**
10 **Boats, Recreational Boating**

- 11 • Release of organisms in ballast water and
12 sediments
- 13 • Fouling organisms on vessel hulls, seachests, pipe
14 systems, and other structures
- 15 • Live holding and bait wells
- 16 • Fisheries gear and debris (fouling organisms on
17 nets and floats)

18 **Aquaculture, Aquarium, Water Garden, and Other**
19 **Industries**

- 20 • Accidental release of target organisms from culture
21 or grow-out facilities
- 22 • Accidental release of non-target organisms such as epiphytic or pathogenic
23 organisms
- 24 • Unauthorized, intentional release of organisms

25 **Private Sector**

- 26 • Live seafood shipments
- 27 • Aquarium release
- 28 • Release for cultural practices
- 29 • Illegal or accidental imports in cargo, on passenger vessels, through the
30 mail, or on private aircraft and vessels

water garden:
*landscape features
such as aquatic
gardens, backyard
ponds and garden
ponds*

fouling organisms:
*aquatic organisms
with a sessile adult
stage that attach to
and foul underwater
structures of ships*

seachest: *small
underwater compart-
ment within the shell
plating through which
sea water is drawn in
or discharged; the sea
water may be used for
cooling the machinery
systems.*

1 **Marine Debris**

- 2 • Fouling organisms on abandoned nets and floats.

3 Marine invasive species introduction mechanisms which may be associated with
4 Kahului Commercial Harbor operation include the presence of organisms in
5 transported cargo, the release of organisms during ballast water discharges, or
6 attachment of fouling organisms to ship hulls or other structures.

7 **Cargo**

8 Currently, the prevention of the introduction of alien species to Maui via transported
9 cargo is under the jurisdiction of the Hawai'i State Department of Agriculture
10 (DOA), State Department of Land and Natural Resources (DLNR) Division of
11 Aquatic Resources (DAR), U.S. Department of Homeland Security (formerly U.S.
12 Customs and U.S. Department of Agriculture), and the State Department of Health
13 (DOH). These agencies monitor, inspect, quarantine, and certify cargo from foreign
14 ports and interstate/intrastate cargo. In addition, DOT Harbors and DOT participate
15 in committees, such as (but not limited to) the Coordinating Group on Alien Pest
16 Species (CGAPS) and task forces to monitor and resolve the potential introduction
17 of alien pest species. DOT Harbors will continue to work with agencies which have
18 jurisdiction and authority to prevent and control alien pest species within
19 commercial harbors.

20 The DOA has designated Kahului Commercial Harbor as a limited port-of-entry for
21 overseas agricultural commodities; therefore, only plants and plant products such as
22 produce and cut flowers are allowed entry. Live animals (except live seafood for
23 consumption) and microorganisms from foreign and domestic origins are not
24 allowed entry through Kahului Commercial Harbor unless inspected by DOA in
25 Honolulu prior to transport to Kahului. Pursuant to HRS Section 150A-5, any
26 person transporting any agricultural commodity to Hawai'i shall notify the DOA and
27 hold the commodity at the dock, pier, wharf, airport, or air terminal where they are
28 first received or discharged until inspection can be made by the Plant Quarantine
29 Inspector. Because of space shortage at the piers, transportation companies have
30 been requesting that inspections be done at sites other than the dock or at the dock
31 but before or after regular work hours. For the maritime operations, shippers
32 reimburse the state for the inspector's cost to inspect the containers during overtime
33 hours.

34 Propagative (e.g., roots, root stock) agricultural commodities may not move between
35 islands without DOA inspection. Non-propagative plant parts transported by inter-
36 island barge, such as cut flowers, fruit, vegetables, and produce, need not be
37 inspected provided they are subject to random DOA inspections. HSF will allow

1 transport of plant and propagative plant parts after inspection by the DOA Plant
2 Quarantine Office and if accompanied by a signed DOA certificate of inspection.
3 Cut or harvested flowers, foliage, fruits, vegetable, and other non-propagative plant
4 parts need not be inspected prior to being transported, but shall be subject to random
5 DOA inspections at either the port of departure or port of entry.²⁰

6 Executive Order (EO) No. 07-10, issued pursuant to Act 2 of the 2007 Special
7 Session, sets out detailed conditions affecting HSF operations until an EIS
8 examining those operations has been accepted.²¹ It includes the following conditions
9 affecting vehicles and cargo:

- 10 • All vehicles will be screened for agricultural products, and vehicles
11 containing prohibited items will not be allowed to board.
- 12 • All vehicles will be screened for dirt or mud, and vehicles that are
13 “excessively dirty” or have caked-on mud will not be permitted to board.
- 14 • While domestic cats, dogs, pigeons and rabbits may be carried without a
15 DOA certificate, domestic livestock may be carried if accompanied by a
16 certificate. No pigs may be carried.
- 17 • No rocks, soil, sand, dirt, or dead coral may be carried, except for soil in
18 potted plants that have been cleared by DOA.
- 19 • No *iwi* (human bones) may be carried.
- 20 • No crustaceans may be carried.
- 21 • Live or dead fish or live coral may be transported with a valid commercial
22 marine license. Recreational fishers may transport fish.
- 23 • No logs, trees, or tree limbs may be transported.

24 **Ballast Water**

25 Ship operators use ballast water to adjust the ship’s draft in the water. Ballast water
26 is increased when ships have little or no cargo in order to ride lower in the water,
27 which increases manageability and safety and allows for maximum stability and
28 sailing efficiency. Ballasts may be loaded or discharged to adjust a ship’s trim
29 (balance), improve maneuverability, increase propulsion efficiency, reduce hull
30 stress, raise the ship to pass over shallow areas, or lower the ship to pass under
31 bridges or cranes. Ballast water enters a ship via intakes below the waterline and is

²⁰ HSF Plants FAQ website. www.hawaiisuperferry.com/travel-information/faqs/baggage-carry-ons/plants/faqs.html. Accessed July 5, 2007.

²¹ A link to the Executive Order was posted on the Governor’s website (www.hawaii.gov/gov, accessed on November 5, 2007). The conditions noted here are identified as related to Invasive Species and Cultural and Natural Resources.

1 taken in and discharged either by pumping or gravitational flow. It may either be
2 carried in dedicated tanks (segregated ballast water) or in the cargo holds
3 (nonsegregated ballast water). The discharged ballast water may contain marine
4 organisms and sediments taken in through the intakes which have accumulated in
5 the ballast tanks. Ballast sediment, which includes particulates such as plankton and
6 organic/inorganic detritus that have settled to the bottom of the tanks over time, is
7 difficult to dispose of and often is removed when the vessel is in port or dry dock.
8 Sediments in the ballast tanks may get stirred up when the tanks are refilled and the
9 organisms in the sediment may get re-suspended and discharged when the tanks are
10 emptied. Ships exchanging ballast water from areas outside of Kahului Commercial
11 Harbor may introduce invasive species.

12 The DLNR-DAR is the designated lead agency for preventing the introduction of
13 alien aquatic organisms and for carrying out the destruction of these organisms
14 through the regulation of ballast water discharges and hull fouling organisms
15 through Act 134 Sessions Law 2000, which subsequently became Chapter 187A,
16 Part III, HRS, Alien Aquatic Organisms, and the State of Hawai'i Aquatic Invasive
17 Species Management Plan.²² On October 12, 2007, new regulations in HAR Title 13
18 Chapter 76, Non-indigenous Aquatic Species, were drafted. The new rules are
19 intended to minimize the spread of non-indigenous aquatic organisms through
20 ballast water management.²³ These rules identify prohibited activities such as
21 failure to follow a ballast water management plan, discharge of ballast water in state
22 marine waters, or failure to submit a ballast water report form, unless exempted
23 under the law as described in the rules. HAR 13-76 also outlines ballast water
24 exchange, discharge, and reporting requirements.

25 In addition to the state rules, the USCG has developed a Mandatory Ballast Water
26 Management (MBWM) program which requires all vessels equipped with ballast
27 water tanks that took on ballast water less than 200 miles from any shoreline,
28 entering U.S. waters from beyond the 200-mile Exclusive Economic Zone (EEZ),²⁴
29 to “employ at least one of the following ballast water management practices:

- 30 1. Perform complete ballast water exchange in an area no less than 200
31 nautical miles from any shore prior to discharging ballast water in U.S.
32 waters;

²² State of Hawai'i, Department of Land and Natural Resources, Division of Aquatic Resources. September 2003. *State of Hawai'i Aquatic Invasive Species (AIS) Management Plan*.

²³ Hawai'i Administrative Rules. Title 13 Department of Land and Natural Resources Subtitle 4 Fisheries Part IV Fisheries Resource Management Chapter 76 Non-indigenous Aquatic Species.

²⁴ The EEZ is an area an area beyond and adjacent to the territorial sea, under which the rights and jurisdiction of the coastal State and the rights and freedoms of other States are governed by the relevant provisions of the United Nations Convention on the Law of the Sea. www.un.org/Depts/los/convention_agreements/texts/unclos/part5.htm. Accessed September 14, 2007.

- 1 2. Retain ballast water onboard the vessel; or
- 2 3. Prior to the vessel entering U.S. waters, use an alternative environmentally
- 3 sound method of ballast water management that has been approved by the
- 4 Coast Guard.”²⁵

5 Mid-ocean ballast water exchange is the preferred management practice currently

6 being employed for the majority of vessels. This is because retention of ballast water

7 onboard a vessel may impede the ability to load cargo, and according to a May 2007

8 U.S. Environmental Protection Agency (EPA) fact sheet on performance verification

9 of ship ballast water treatment technologies,²⁶ it appears that on-going development

10 of, and government verification of, alternative environmentally sound ballast water

11 management is still in progress. Numerous technologies under development or being

12 considered include the following types of treatment:

- 13 • Mechanical treatment methods such as filtration and separation.
- 14 • Physical treatment methods such as ozonation, deoxygenation ultra-violet
- 15 treatment, electric pulse, and heat treatment.
- 16 • Biological and chemical treatment methods such biocides or hydrogen
- 17 peroxide treatment.²⁷

18 **Hull Fouling**

19 Hull-fouling organisms, such as diatoms, algae, bacteria (micro-sessile), mollusks,

20 sea squirts, sponges, sea anemones, bryozoans, tubeworms, polychaetes, and

21 barnacles (macro-sessile), may live on ship hulls and may be released into receiving

22 waters through natural ocean currents, vessel draft, rubbing against harbor pilings, or

23 running aground. While the September 2003 State of Hawai‘i Aquatic Invasive

24 Species Management Plan recognizes that “[t]he greatest number of marine

25 invertebrates have probably arrived in Hawai‘i through hull fouling...”²⁸ the

26 majority of trans-oceanic vessels enter harbors on O‘ahu and may not pose as much

27 of a threat on neighbor islands.

²⁵ Title 33, CFR Part 151.2035.

²⁶ U.S. EPA. May 2007. *Fact Sheet, Performance Verification of Ship Ballast Water Treatment Technologies and Exchange Screening Technologies*.

²⁷ Global Ballast Water Programme, International Maritime Organization. 26-27 March 2001. *Proceedings, 1st International Ballast Water Treatment R&D Symposium*. Ed. Steve Raaymakers. London.

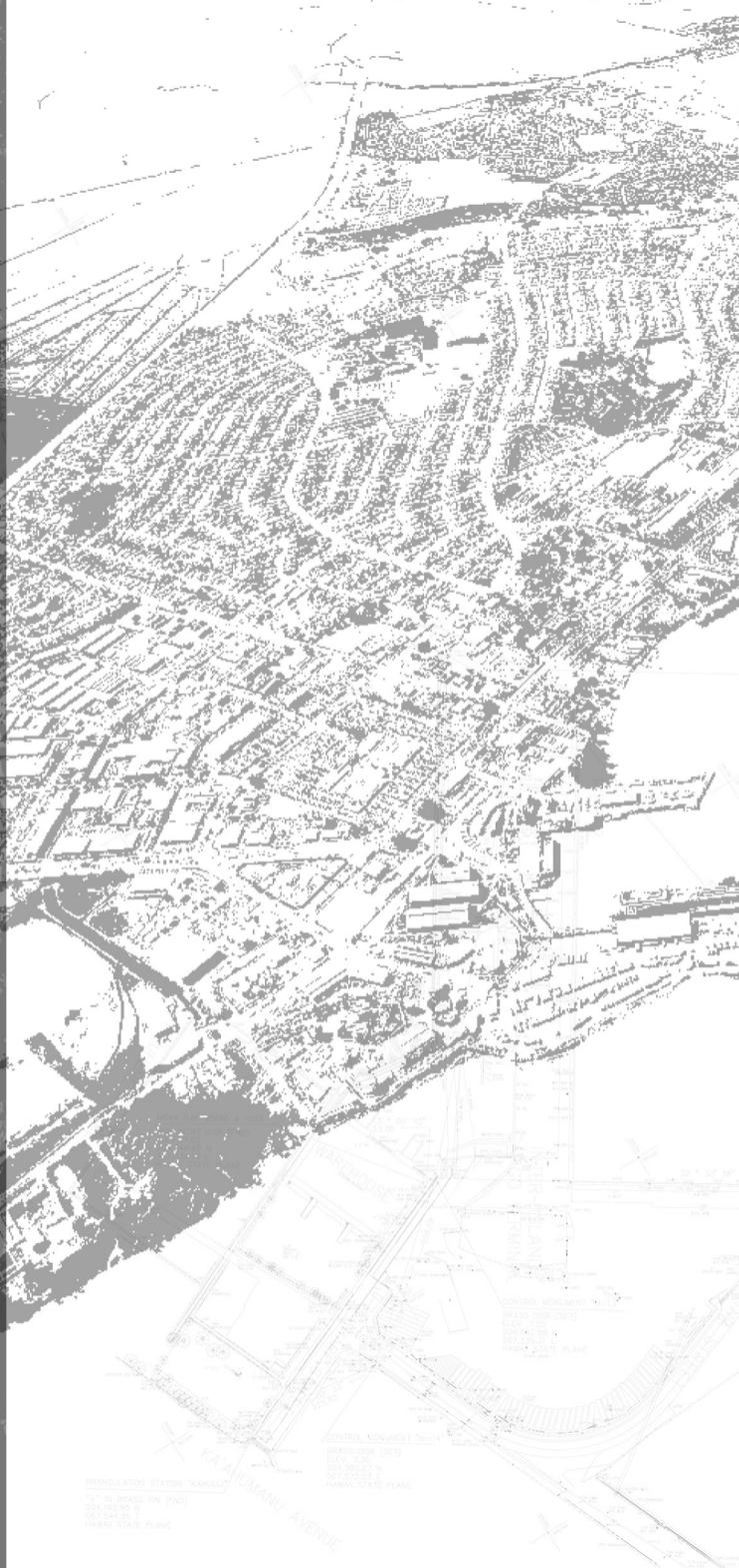
²⁸ State of Hawai‘i, Department of Land and Natural Resources, Division of Aquatic Resources. September 2003. *State of Hawai‘i Aquatic Invasive Species (AIS) Management Plan*.

1 The Alien Aquatic Organism Task Force (AAOTF), established by DLNR to address
2 ballast water and hull fouling issues, has made recommendations to address hull
3 fouling, including development of inspection protocols for use by USCG during
4 vessel inspections, continuation of studies on the impact of nonnative aquatic
5 organisms in Hawai‘i, and inclusion of ballast water and hull fouling issues in
6 DLNR and DOA education and information programs.

7 **2.3.5 Other Management Measures Affecting Vessel Operations**

8 Vessels operating in Hawai‘i harbors are subject to additional federal and state
9 regulations on emissions into the air and water (under HRS Chapter 342D and
10 regulations adopted by the Hawai‘i State DOH). Harbor conditions may be
11 monitored in response to citizen complaints. Furthermore, under EO 07-10, large
12 capacity ferry vessels may not discharge wastewater into the ocean, including but
13 not limited to the coastal waters of the State of Hawai‘i.

CHAPTER 3 Future Commercial Harbor Facility Requirements



State of Hawai'i, Department
of Transportation, Harbors
Division



U.S. Department of
Transportation Maritime
Administration

1 **CHAPTER 3**
2 **FUTURE COMMERCIAL HARBOR**
3 **FACILITY REQUIREMENTS**

4 **3.1 METHODOLOGY**

5 Several methods and tools are available for forecasting future cargo and passenger
6 volumes at Kahului Commercial Harbor. These include historical data, socio-
7 economic projections, anticipated changes in maritime technology, and changes in
8 shippers' reliance on the commercial harbor. Combining these tools, it is possible to
9 forecast changes in demand and assess the level of flexibility that may be needed to
10 respond to sudden or unanticipated changes.

11 It is not practical to expect precise forecasts of long-term demand. It is useful,
12 however, to develop a reasonable estimate of future demand to enable prioritization,
13 scheduling, funding, and implementation of projects to meet the anticipated demand in
14 a timely manner.

15 **3.2 CARGO AND PASSENGER THROUGHPUT**
16 **PROJECTIONS**

17 **Summary of Cargo Throughput Projections**

18 Two methods were used to forecast future cargo volumes. The first method uses
19 historical cargo data; the second method uses historic and projected population growth
20 to determine an annual growth rate for cargo throughput. Sections 3.2.1 and 3.2.2
21 provide further details for each method, with an evaluation of the analysis in Section
22 3.2.3. Table 3-1 shows a comparison of the resulting projections based on historical
23 cargo data and on population growth forecasts.

Table 3-1. Summary Comparison of Cargo Throughput Projections Based on Historical Cargo Data and Population Growth Forecasts

Cargo Category	Unit	FY95	FY05	Historical Cargo Data		Population Growth	
				Cargo Forecast FY30	Annual Growth Rate FY05-FY30	Cargo Forecast FY30	Annual Growth Rate FY05-FY30
Containers	TEU	64,199	126,600	258,441	2.9%	223,523	2.3%
Vehicles	Tons	121,392	156,959	209,798	1.2%	227,739	1.5%
Break-Bulk	Tons	267,855	288,061	294,722	0.1%	508,599	2.3%
Dry-Bulk	Tons	532,721	706,497	665,231	-0.2%	1,247,387	2.3%
Liquid-Bulk	Tons	620,952	926,932	1,606,208	2.2%	1,344,928	1.5%

TEU = twenty-foot equivalent unit
 FY = fiscal year

Summary of Passenger Throughput Projections

For the analysis, passengers were separated into two groups: cruise ship and inter-island ferry passengers. For cruise ship passenger forecasts, a separate study was commissioned to analyze the Hawai‘i cruise market trends for Kahului (see Appendix C). This study looks at both historical trends and Maui’s potential capture of the Hawai‘i cruise market. Results from this analysis show that Kahului Commercial Harbor could expect between 452,000 to 613,000 cruise ship passengers by fiscal year 2030 (FY30).¹ Section 3.2.4 provides further discussion of cruise ship passenger forecasts.

Since the inter-island ferry service started in December 2007, ferry passenger projections assume that the average vehicle and passenger demand (410 passengers, 110 vehicles)² will be fully met starting in FY08. A second inter-island ferry vessel (anticipated to begin sometime in 2009) is expected to fully meet the average demand in FY10. By FY30, 256,000 ferry passengers would be going through Kahului Commercial Harbor. Section 3.2.5 provides further discussion of ferry passenger forecasts.

¹ State of Hawai‘i, Department of Transportation, Harbors Division (DOT Harbors) fiscal year starts July 1 and ends June 30.

² Fehr & Peers/Kaku Associates, Inc. *Kahului Harbor Master Plan Traffic Study* – Appendix H of this EIS.

3.2.1 Cargo Throughput Projections Based On Historical Cargo Data

The annual cargo data collected between FY95 and FY05 were used to predict future throughput quantities for each type of cargo. The technique used to evaluate the existing data and predict future values is linear regression analysis, a statistical tool that models the relationship between variables by fitting a linear equation through the observed data. The model evaluates all the data, not just the beginning and end points, such that trends in the data can be used to predict future values. The data between FY95 and FY05 were analyzed and extrapolated to future years up to FY30. Table 3-2 provides a summary of the results for each of the cargoes discussed in the following sections, including known throughput quantities for FY95 and FY05, and projected quantities for FY30. Growth rates are shown for primary cargo categories: containers, vehicles, break-bulk, dry-bulk, and liquid-bulk cargoes. The actual growth rates from FY95 to FY05 and the projected growth rates from FY05 to FY30 are shown for comparison purposes.

Table 3-2. Kahului Commercial Harbor Cargo Forecasts and Growth Rates (Imports and Exports) Based on Historical Data, FY95 to FY30

Cargo Category	Type	Unit	FY95	FY05	FY30	Annual Growth Rate	
						FY95–FY05	FY05–FY30
Containers		TEU	64,199	126,600	258,441	7.0%	2.9%
Vehicles		Tons	121,392	156,959	209,798	2.6%	1.2%
Break-Bulk	Lumber	Tons	9,528	6,884	11,608		
	Produce	Tons	15,244	20,157	43,599		
	Livestock	Tons	434	206	223		
	Other	Tons	242,649	260,814	239,292		
	Total	Tons	267,855	288,061	294,722	0.7%	0.1%
Dry-Bulk	Sugar	Tons	175,960	190,192	102,102		
	Cement	Tons	40,303	57,570	102,114		
	Scrap Metal	Tons	7,471	6,525	3,649		
	Sand/Gravel	Tons	243,809	383,080	412,221		
	Coal	Tons	65,178	69,130	45,144		
Total	Tons	532,721	706,497	665,231	2.9%	-0.2%	

Table 3-2. Kahului Commercial Harbor Cargo Forecasts and Growth Rates (Imports and Exports) Based on Historical Data, FY95 to FY30
(continued)

Cargo Category	Type	Unit	FY95	FY05	FY30	Annual Growth Rate	
						FY95–FY05	FY05–FY30
Liquid-Bulk	Total Petroleum*	Tons	561,590	852,795	1,537,903		
	Molasses	Tons	55,125	70,189	66,715		
	Chemicals	Tons	4,237	3,948	1,590		
	Total	Tons	620,952	926,932	1,606,208	4.1%	2.2%

* Total petroleum is comprised of jet fuel, gasoline, diesel, liquefied petroleum gas (LPG), and fuel oil.

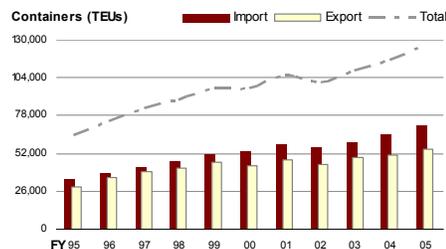
The results indicate that throughput of containers, vehicles, and liquid-bulk cargo will continue to increase through FY30, albeit at a slower rate of increase compared to FY95 to FY05. Break-bulk and dry-bulk cargoes will remain close to their current levels.

Historical cargo data between FY95 and FY05 were provided by the State of Hawai‘i, Department of Transportation Harbors Division (DOT Harbors). The data were sorted by commodity type and direction of movement (import versus export) for analysis purposes. The total volume of cargo moving through Kahului Commercial Harbor experienced significant growth between FY95 and FY05, with total throughput of approximately 2.1 million tons in FY95, expanding to over 3.0 million tons in FY05. However, some cargoes increased more than others, and some cargoes actually declined during the period.

The following provides a detailed breakdown and discussion of historical data throughput, between FY95 and FY05, for the major cargo categories. (Table 3-2 provides a summary of the historical data broken out by each major cargo category. Appendix D provides graphs for all the cargo categories.)

Containers

Statewide containerized cargo volumes increased greatly over the past decade, and Kahului Commercial Harbor was no exception. Total Kahului Commercial Harbor container throughput, including imports and exports, both



1 full and empty, increased from approximately 64,200 TEU to 126,600 TEU, for an
2 annualized growth rate of 7.0 percent.

3 **Vehicles**

4 Vehicle throughput experienced slow but steady growth during the period, with
5 imports rising from 71,189 to 96,645 tons, and exports rising from 50,203 to 60,314
6 tons, for an overall growth of 2.6 percent per year.

7 **Break-Bulk: Lumber, Produce, Livestock, Other Break-Bulk**

8 Growth in break-bulk cargo volumes were mixed and showed considerable variation
9 through the period, but still managed to show overall gain of 0.7 percent per year
10 between FY95 and FY05. Individual break-bulk cargoes are summarized as follows:

- 11 • Lumber declined from 9,528 to 6,884 tons.
- 12 • Livestock decreased from 434 to 206 tons.
- 13 • Produce increased from 15,244 to 20,157 tons.
- 14 • *Other* (uncategorized) break-bulk (primarily less-than-container loads [LCL])
15 was consistent during the period and increased from 242,649 to 260,814 tons.

16 **TOTAL BREAK-BULK.** Although there was considerable variation for some of the
17 break-bulk cargoes, when viewed as a whole, growth was relatively consistent during
18 the period. Total volume increased marginally from 267,855 tons in FY95, to 288,061
19 tons in FY05. After examining the data closely, it is apparent that the overall growth
20 experienced at Kahului Commercial Harbor during the period was realized by cargoes
21 other than break-bulk (e.g., containers). However, it is acknowledged that break-bulk
22 is still a vital component of the harbor operation and needs to be accommodated in the
23 future.

24 **Dry-Bulk: Sugar, Cement, Scrap Metal, Sand and Gravel, Coal**

25 Dry-bulk cargo volumes were variable during the period and showed overall growth
26 of 2.9 percent per year between FY95 and FY05. The dry-bulk cargoes are
27 summarized below:

- 28 • Sugar exports increased slightly from 175,960 to 190,912 tons, but FY05
29 exports were down compared to the period between FY98 and FY00 when
30 volumes were in the 230,000-ton range.
- 31 • Cement imports increased steadily from 40,303 to 57,570 tons.

- 1 • Scrap metal exports were highly variable year to year and declined overall
- 2 from 7,471 to 6,525 tons.
- 3 • Sand and gravel throughput (primarily export) declined for several years
- 4 following FY97 but has increased since FY02 to a record high in FY05, and
- 5 shows an overall increase from 243,809 to 383,080 tons.
- 6 • Coal imports have been variable and increased overall from 65,178 to 69,130
- 7 tons.

8 Factors complicating the projection of future dry-bulk demand are discussed in
 9 Section 3.2.3.

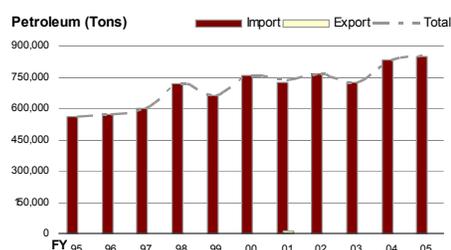
10 **TOTAL DRY-BULK.** Taken as a whole, dry-bulk cargoes experienced moderate growth
 11 of 2.9 percent per year from 532,721 tons in FY95, to 706,497 tons in FY05. As with
 12 break-bulk, dry-bulk cargoes were not a primary driver in the growth experienced at
 13 Kahului Commercial Harbor between FY95 and FY05, but continue to play an
 14 important role in the harbor and need to be accommodated in future years.

15 **Liquid-Bulk: Jet Fuel, Gasoline, Diesel, LPG, Fuel Oil**

16 Liquid-bulk cargoes have shown consistent growth from FY95 to FY05, with an
 17 annualized growth rate of 4.1 percent. Individual cargoes are summarized as follows:

- 18 • Jet fuel imports increased from 50,887 to 200,445 tons.
- 19 • Gasoline imports increased from 174,943 to 252,349 tons.
- 20 • Diesel imports increased from 197,045 to 288,211 tons.
- 21 • LPG imports increased from 13,480 to 15,403 tons.
- 22 • Fuel oil imports decreased from 123,586 to 95,291 tons.

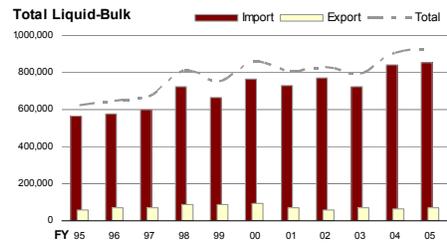
23 **PETROLEUM.** Overall, total petroleum imports
 24 increased from 560,613 tons in FY95 to
 25 851,699 tons in FY05, for an annual growth
 26 rate of 4.3 percent. The records also indicate
 27 some exports of petroleum products during the
 28 period, but these were sporadic and insign-
 29 ificant in terms of quantities, so they are not
 30 reflected in the throughput quantities above.



31 **LIQUID-BULK OTHER THAN PETROLEUM: MOLASSES, CHEMICALS.** Liquid-bulk
 32 cargoes other than petroleum products include the following:

- 1 • Molasses exports increased from 55,125 tons in FY95 to 92,763 tons in FY00,
 2 but have decreased since then and leveled off at 70,189 tons in FY05.
- 3 • Imports of chemicals were mixed during the period and showed a slight
 4 decline from 4,237 to 3,948 tons.

5 **TOTAL LIQUID-BULK.** Liquid-bulk cargoes as
 6 a whole have shown consistent growth from
 7 620,952 tons in FY95 to 926,932 tons in
 8 FY05, for an annual growth rate of 4.1
 9 percent. As illustrated in the sections above,
 10 the quantities and growth experienced during
 11 the period are principally a result of
 12 petroleum imports (92 percent in FY05), with
 13 little impact from exports (molasses) or other non-petroleum products.



14 **3.2.2 Cargo Throughput Projections Based on Population Growth**

15 Another common method of forecasting cargo and passenger volumes is to assume
 16 that growth in throughput will be tied to population or economic growth. For Maui
 17 County, population can be further subdivided by residents, visitors, and *de facto* popu-
 18 lation. *De facto* population is defined as the number of persons physically present in
 19 an area regardless of their usual place of residence. This includes visitors present but
 20 excludes residents temporarily absent. The population and economic projections for
 21 the state and counties were developed by the State Department of Business, Economic
 22 Development and Tourism (DBEDT). The analysis uses at least 20 years of historical
 23 data with models of the state and county-level economies. Estimates from the 2030
 24 Series projections by DBEDT are shown in Table 3-3.

25 **Table 3-3. Historic and Projected Maui County Population Growth,**
 26 **FY95 to FY30**

Year(s)	Maui Residents	Visitors	De Facto Population	County Output (\$ million)
FY95	117,895	39,701	155,144	
FY00	128,968	41,934	168,540	6,535
FY05	140,050	46,923	181,850	7,340
FY10	151,300	51,781	197,550	8,309
FY20	174,450	61,781	229,700	10,413
FY30	199,550	71,370	263,500	12,958

Table 3-3. Historic and Projected Maui County Population Growth, FY95 to FY30 (continued)

Year(s)	Maui Residents	Visitors	De Facto Population	County Output (\$ million)
Average Annual Growth				
FY95–FY00	1.8%	1.1%		
FY00–FY05	1.7%	2.3%	1.5%	2.4%
FY05–FY30	1.4%	1.7%	1.5%	2.3%

Source: State of Hawai‘i, DBEDT. 2004, *Population and Economic Projections for the State of Hawaii to 2030*.

For each of the primary cargo categories, the applicable growth rate from Table 3-3 was used to project future cargo throughput. Containers, break-bulk, and dry-bulk were assumed to follow the overall economy of Maui County, so the growth rate of 2.3 percent was used for these cargoes. Vehicles and liquid-bulk were assumed to follow the *de facto* population; therefore, 1.5 percent was used for these projections. The projections based on population and economic growth are summarized in Table 3-4.

Table 3-4. Kahului Commercial Harbor Cargo Forecasts and Growth Rates Based on Population Growth FY05 to FY30

Cargo Category	Type	Unit	FY05	FY30	Annual Growth Rate FY05–FY30
Containers		TEU	126,600	223,523	2.3%
Vehicles		Tons	156,959	227,739	1.5%
Break-Bulk	Lumber	Tons	6,884	12,154	
	Produce	Tons	20,157	35,589	
	Livestock	Tons	206	364	
	Other	Tons	260,814	460,492	
	Total	Tons	288,061	508,599	2.3%
Dry-Bulk	Sugar	Tons	190,192	335,802	
	Cement	Tons	57,570	101,645	
	Scrap Metal	Tons	6,525	11,521	
	Sand/Gravel	Tons	383,080	676,364	
	Coal	Tons	69,130	122,056	
	Total	Tons	706,497	1,247,387	2.3%

1
 2

Table 3-4. Kahului Commercial Harbor Cargo Forecasts and Growth Rates Based on Population Growth FY05 to FY30 (continued)

Cargo Category	Type	Unit	FY05	FY30	Annual Growth Rate FY05-FY30
Liquid-Bulk	Total Petroleum	Tons	852,795	1,237,359	
	Molasses	Tons	70,189	101,840	
	Chemicals	Tons	3,948	5,728	
	Total	Tons	926,932	1,344,928	1.5%

3

4 **3.2.3 Analysis of Cargo Throughput Projections**

5 The projections based on historical cargo and socio-economic forecasts yield two
 6 distinct estimates of changes in throughput at Kahului Commercial Harbor. In this
 7 section, the results of the two are compared and the most appropriate forecast is
 8 selected for use in evaluating future facility requirements (Section 3.3). Table 3-5
 9 provides a summary of the growth rates used for the analysis. The table includes pro-
 10 jections for intermediate years FY10 and FY20, in addition to the FY30 projections.

11 **Table 3-5. Best Estimate Cargo Forecasts and Growth Rates**
 12 **FY05 Through FY30**

Category	Unit	FY05	FY10	FY20	FY30	Growth Rate FY05-FY30	Source of Rate
Containers	TEU	126,600	150,606	204,524	258,441	2.9%	Table 3-2
Vehicles	Tons	156,959	69,089	196,235	227,739	1.5%	Table 3-4
Break-Bulk	Tons	288,061	269,357	282,040	294,722	0.1%	Table 3-2
Dry-Bulk	Tons	706,497	568,140	616,685	665,231	-0.2%	Table 3-2
Liquid-Bulk	Tons	926,932	1,057,504	1,331,856	1,606,207	2.2%	Table 3-2

13 Table 3-2 shows cargo forecasts based on historic data.

14 Table 3-4 shows cargo forecasts based on population growth data.

15
 16

17 **CONTAINER** volumes at Kahului Commercial Harbor are expected to continue to
 18 increase on a yearly basis through FY30; however, the rate of increase is not expected
 19 to approach the levels seen in the past decade (7.0 percent). On the other hand, growth
 20 will likely continue to outpace the projected population growth rate (2.3 percent), in

1 part because it is more efficient than break-bulk operations.³ The projection based on
2 cargo growth, with an annual growth rate of 2.9 percent, will be used for planning
3 purposes.

4 **VEHICLE** projections based on cargo growth and population growth (de facto) indicate
5 growth in the 1.2 percent to 1.5 percent per year range.

6 **BREAK-BULK** cargoes, including lumber, produce, livestock, and other (primarily LCL
7 cargo), are expected to have negligible (0.1 percent) annual increases based on cargo
8 growth, or moderate (1.5 percent) increases based on population growth. Since cargo
9 is being increasingly containerized, it is unlikely that break-bulk will see much of an
10 increase. However, LCL and other break-bulk cargoes have shown resilience over the
11 past decade, so for planning purposes, the projection based on cargo growth (0.1
12 percent) will be used.

13 **DRY-BULK** cargoes include sugar, cement, scrap metal, sand, gravel, and coal, and
14 represent both imports and exports. All of these cargoes have shown historical
15 variations and are subject to market conditions that may have a significant impact on
16 future volumes, particularly sugar and sand, which are discussed below.

17 *SUGAR.* Hawaiian Commercial & Sugar Company (HC&S) is interested in
18 increasing production of packaged sugar that would be exported in containers
19 rather than as bulk sugar. This would result in a lower volume of bulk sugar than
20 present levels. Successful marketing of Maui Sugar as a branded product could
21 lead to completely phasing out bulk sugar operations. Also, ethanol production on
22 Maui could provide an on-island market for sugar cane.

23 *SAND AND GRAVEL.* A sand study was prepared for the County of Maui in February
24 of 2006.⁴ According to the study, sand is primarily used for the production of
25 concrete, both on Maui and O‘ahu. Sand is also used to a lesser extent for backfill
26 and beach replenishment. The study also quantifies the amount of sand used on an
27 annual basis, including approximately 74,000 tons on Maui and 244,000 tons
28 exported to O‘ahu. The sand is exported by barges containing approximately
29 4,000 tons, resulting in an average of one barge per week leaving Maui.
30 Conclusions of the study indicate that the sand resources previously available on
31 Maui are dwindling due to development on existing dunes, preservation of
32 selected dunes, the available sites being mined by concrete companies, and sand
33 resources needed for future beach replenishment projects. The study estimates that

³ Young Brothers Ltd. has announced plans to end LCL service in the next few years. Whether Young Brothers or others will consolidate smaller loads into containers is unknown. The projections made here reflect the cost of different ways of handling cargo demand, not a policy preference or the actions of a single operator.

⁴ County of Maui, Department of Public Works and Environmental Management. February 2006. *Maui Inland Sand Resource Quantification Study. Maui, Hawaii.*

1 the available supply will only last another five to six years. Consequently, sand
2 export is expected to decline.

3 Based on the uncertainty associated with sugar exports and the future prospects for
4 sand and gravel, dry-bulk throughput is not likely to increase in future years.
5 Therefore, for planning purposes, the projection based on cargo growth (-0.2 percent)
6 will be used.

7 **LIQUID-BULK** cargoes include jet fuel, gasoline, diesel, LPG, fuel oil, ethanol,
8 molasses, and chemicals. All of these cargoes, except molasses, are primarily imports.
9 Petroleum products make up the overwhelming majority of these imports. With the
10 exception of fuel oil, petroleum products have shown consistent growth in the past and
11 are expected to continue their growth trend.

12 Transportation of petroleum products is part of a systematic problem statewide, and
13 DOT Harbors is currently undertaking a *Statewide Fuel Facilities Development Plan*,⁵
14 which includes Kahului Commercial Harbor. In developing the plan, it became
15 apparent that not only will the quantities of fuel continue to increase in the future, but
16 also the variety of fuels will become more diverse. Specific examples include ethanol,
17 biodiesel, and their feedstocks.

18 Ethanol is an alcohol-based fuel that can be made from sugar cane, which makes it
19 attractive for use in Hawai'i. Plans to develop ethanol production facilities on Maui
20 have not materialized, so there is currently no impact on the harbor. If an ethanol plant
21 is developed using local feedstocks, the demand for imported fuel to Maui would
22 decrease. On the other hand, if an ethanol plant is developed, using a combination of
23 local and imported feedstocks, demand for imported fuel would still decrease, but raw
24 feedstock would then be imported, resulting in new activity at Kahului Commercial
25 Harbor.

26 A biodiesel production plant on Maui is planned to start operations in 2009. Vegetable
27 oil feedstock would be imported for production of biodiesel. Ultimately, locally grown
28 oil products could be used to produce biodiesel, but this is a long-term consideration.
29 In the near- to mid-term, the volume of vegetable oil feedstock would increase
30 roughly as the volume of imported diesel decreases. Also, methanol would likely also
31 be imported as a catalyst for biodiesel production. Although there would not be a
32 significant change in volume, a dedicated transmission pipeline for feedstock products
33 would be necessary if the existing molasses pipeline at Pier 1B is not available.

34 Overall, liquid-bulk throughput is expected to increase annually by 2.2 percent based
35 on cargo growth and 1.5 percent based on population growth. Although the future of

⁵ State of Hawai'i, DOT Harbors. Unpublished. *Statewide Fuel Facilities Development Plan*.

biofuels is uncertain, the growth rates are expected to be significant enough to make it reasonable to plan for the higher volume estimate. Therefore, the growth rate based on cargo growth will be used.

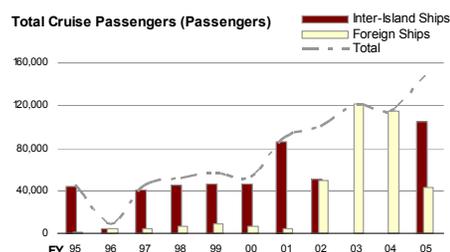
3.2.4 Cruise Ship Passenger Projections

For cruise ship passenger projections, a separate market study (Appendix C) was commissioned to evaluate the Hawai‘i cruise market and determine throughput projections through FY30. The study primarily used two methods to project passenger throughput for Kahului Commercial Harbor:

- Development of an unconstrained passenger forecast through market analysis based on historic growth of passenger volumes in the Hawai‘i region and in Kahului.
- Market capture analysis for Kahului within the Hawai‘i sub-sector.

3.2.4.1 Cruise Passenger Throughput FY95 Through FY05

Cruise passenger records for Kahului Commercial Harbor between FY95 and FY05 were analyzed to determine the actual annual passenger throughput. Passengers from foreign and domestic vessels that embark or disembark at Kahului were counted twice for revenue purposes, whereas inter-island cruise passengers using Kahului as a port-of-call (in-transit passengers) were only counted once. The analysis was complicated by the fact that reporting of in-transit passengers was not consistent on a yearly basis. However, once the inter-island vessels were separated from the foreign vessels, a pattern of steady growth in passenger throughput became evident.



Based on the analysis, passenger volumes at Kahului Commercial Harbor were relatively stable between FY95 and FY00, with a typical annual total of 45,000 to 55,000 passengers (except FY96). The volumes increased steadily from 52,973 in 2000 to 147,450 in FY05. The annual growth rate between FY95 and FY05 was 12.5 percent; however, between FY00 and FY05, the growth rate was much higher at 22.7 percent.

Within that time period between FY00 and FY05, Hawai‘i witnessed in 2001 the closing of its only inter-island carrier, American Hawaii Cruises. While that operator was struggling, other cruise lines increased their visits to Hawai‘i. Foreign cruise ship passengers visiting Kahului Commercial Harbor increased from 4,000 passengers in

1 FY01 to 114,000 passengers in FY04. In 2004, NCL America, the Hawai‘i-based
 2 subsidiary of Norwegian Cruise Line (NCL), entered the inter-island market and
 3 currently operates three U.S.-flagged ships in Hawai‘i. These are the *Pride of Aloha*,
 4 *Pride of America*, and *Pride of Hawaii*.⁶ Even though the mix of cruise ship operators
 5 and the number of Hawai‘i-based ships have varied over the past decade, demand for
 6 Hawai‘i cruises remains and has been steadily increasing since FY95 (see Appendix C
 7 for the Hawai‘i cruise market study).

8 **3.2.4.2 Cruise Passenger FY30 Throughput Based on Historical Growth**
 9 **Rate**

10 According to the *2007 Kahului Cruise Market Study*,⁷ passenger throughput is
 11 projected to reach 592,000 passengers by FY30. This result is based on an annual
 12 growth rate of 2.9 percent. Using a lower growth rate of 1.7 percent results in a
 13 throughput of 452,000 passengers by FY30. These growth rates are based on
 14 modifying the historical passenger growth by taking into consideration cruise industry
 15 trends, average vessel size and destination growth, and regional trends in Hawai‘i. As
 16 the cruise industry is highly dependent on changing market conditions (supply and
 17 demand), it is useful to look at both high and low ranges for projections. A benefit of
 18 estimating a higher growth rate helps in the planning process to see what facilities
 19 would be needed in a “worst case” scenario. These projections are based on historical
 20 trends in total passenger demand rather than being dependent on the number of ships
 21 homeported in Hawai‘i. As described previously, although there were practically no
 22 Hawai‘i-based cruise operations between FY00 and FY05, the growth rate did
 23 increase 23 percent in those years. Table 3-6 provides a summary of FY30 throughput
 24 based on historical growth of passengers.

25 **Table 3-6. Growth Rate Analysis of Kahului Cruise Market**
 26 **Through FY30**

	FY00	FY06	FY30	Annual Growth Rate FY07–FY30
			451,673	1.7%
Passengers	52,973	263,017	517,108	2.3%
			591,555	2.9%

27 Source: Bermello Ajamil & Partners. March 2007. *2007 Kahului Cruise Market*
 28 *Study*.

29

⁶ In April 2007, NCL announced that the *Pride of Hawaii* will be transferred to NCL’s European routes in 2008.

⁷ Bermello Ajamil and Partners, Inc. March 2007. *2007 Kahului Cruise Market Study*.

3.2.4.3 Cruise Passenger FY30 Throughput Based on Market Capture Analysis

A second method provided in the cruise market study for projecting future passenger throughput is based on market capture. Market capacity is limited by the overall potential passenger capacity of vessels sailing through Hawaiian waters. An annual growth rate of 2.3 percent results in a capacity of 889,000 passengers by FY30 for the Hawai'i region. Cruise ships sailing to Kahului are approximately at 85.6 percent passenger occupancy levels. For comparison, cruise ships in the Caribbean (U.S. east coast) market typically sail at 97 to 104 percent occupancy. This comparatively low rate in Hawai'i allows for considerable growth potential. Using a low and high market capture rate, 59 and 69 percent respectively, Kahului can expect from 525,000 to 613,000 passengers by FY30. Table 3-7 shows the FY30 throughput using three different growth rates (low, medium, and high).

Table 3-7. Kahului Market Capture Analysis Through FY30

	FY00	FY06	Market Capture Rate	FY30
			59%	524,557
Passengers	52,973	263,017	64%	569,010
			69%	613,464

Source: Bermello Ajamil & Partners. March 2007. *2007 Kahului Cruise Market Study*.

3.2.5 Inter-island Ferry Passenger Projections

Inter-island ferry service started regular operations in December 2007. As this is a new service, currently operating under close government supervision, there are no historical data to analyze. In order to determine projections through FY30, several assumptions were made:

- The inter-island ferry ship will arrive at Kahului Commercial Harbor once per day with an arrival time of 9:30 AM. The service will be available Sunday through Saturday (seven days a week with 52 weeks to the year). The ferry will carry an average load of 110 vehicles and 410 passengers.⁸
- The second inter-island ferry vessel will begin operations sometime in 2009 and call at Kahului Commercial Harbor with the same daily service schedule as the first ferry. Its expected arrival time is late night. For planning purposes, projections for this ferry assume that the average load, 110 vehicles and 410

⁸ CH2MHill. November 2006. *Traffic Study for Kahului Ferry Terminal*.

1 passengers, will be met starting in FY10. (The ferry can carry a maximum of
 2 282 passenger vehicles and 866 passengers.)

- 3 • Demand for ferry traffic is treated as stable and met as of FY10.

4 **Table 3-8. Inter-island FY30 Projections**

	Category	Unit	FY08	FY10	FY30
Inter-island Ferry #1	Passengers	Each	149,240	149,240	149,240
Inter-island Ferry #2	Passengers	Each	not applicable	149,240	149,240
TOTAL			149,240	298,480	298,480

5

6 **3.3 PROJECTED 2030 FACILITY REQUIREMENTS**

7 **3.3.1 Functional Requirements Model**

8 To provide a basis for planning and programming of future facilities, an operations/
 9 planning model was used to calculate berth and storage requirements to meet
 10 projected cargo and passenger demand throughput over the forecast period. Existing
 11 and future ship characteristics were applied to the analysis to determine the required
 12 number, length, and draft of future berths. The model was also used to determine open
 13 and covered storage requirements for containers/general cargo, vehicles, and break-
 14 bulk cargo.

15 A critical factor in maritime facility planning is the need to
 16 maintain a balance between the major elements that deter-
 17 mines terminal capacity, which include:

- 18 • Navigational access,
- 19 • Berth transfer,
- 20 • Cargo handling and storage area (both open and
 21 covered) requirements,
- 22 • Gate transfer, and
- 23 • Remote (off-port) transfer.

24 For this analysis, the model evaluates the two primary
 25 elements of capacity: berth transfer and storage require-

berth transfer:
transfer of cargo to and from the vessel and the berth.

gate transfer:
the procedures and duration for cargo entering or leaving the terminal area through the entrance/exit gates.

remote transfer:
the distance from the berth to the storage area.

1 ments. Once these are evaluated, the remaining elements of capacity can then be
2 addressed. The berth simulation model often provides the highest capacity values;
3 however, the actual capacity of a terminal is controlled by the weakest link. This is
4 typically the storage area, which in turn is dependent on handling efficiency and cargo
5 dwell times.

6 The analysis uses a model that links the forecasted growth of primary cargo categories
7 to the requirements model. Operating and productivity parameters are based on
8 existing port information, where available, or industry standards modified to suit local
9 conditions. The model offers the opportunity to evaluate impacts of changes in
10 operations, productivity, cargo splits, technology, and working rules on future
11 functional requirements of the port.

12 **3.3.2 Berth Requirements**

13 The cargo and passenger throughput projections developed
14 in Section 3.2 were translated into berth requirements for
15 each of the primary cargo and passenger categories based on
16 operating and productivity parameters. The various inputs to
17 the model include:

- 18 • ship working time at berth,
- 19 • daily working hours,
- 20 • berth occupancy factors,
- 21 • time lost for non-operational reasons (weather, work
22 stoppages, etc.),
- 23 • average moves/tons per hour,
- 24 • number of cranes/gangs per ship,
- 25 • average weight per TEU (containers),
- 26 • cargo restow factors, and
- 27 • peaking and congestion factors.

dwell time: *the amount of time a container spends in the terminal.*

gangs: *a unit of workers employed to load and unload cargo from ships.*

restow: *reloading or relocating cargo.*

28 Some of the primary cargo categories were combined since they share berth space. For
29 instance, containerized cargo, both load-on/load-off (LO/LO) and roll-on/roll-off
30 (RO/RO), share berth space with vehicles and are handled similarly, so they were
31 combined in the analysis. The remaining cargo categories include break-bulk, dry-
32 bulk, and liquid-bulk. Although these cargoes may share berth space, their require-

1 ments for handling and storage are very different. Passenger categories are also
 2 addressed separately.

3 Table 3-9 summarizes the berth requirements from FY05 through FY30 for primary
 4 cargo and passenger categories:

5 **Table 3-9. Berth Requirements to Meet Throughput Projections**

Cargo/Use Category	Fiscal Year			
	FY05	FY10	FY20	FY30
Containers and Vehicles	1.50	1.68	2.24	2.80
Break-Bulk	0.82	0.77	0.81	0.84
Subtotal: General Cargo Berths	2.32	2.45	3.05	3.64
Dry-Bulk	1.25	1.01	1.08	1.14
Liquid-Bulk	1.08	1.26	1.59	1.93
Subtotal: Dry- and Liquid-Bulk Berths	2.33	2.27	2.67	3.07
Subtotal: Cargo Berths	4.65	4.72	5.71	6.71
Rounded	5	5	6	7
Cruise Passenger	1	1	2	2
Inter-island Ferry	1	1	1	1
Subtotal: Passenger Berths	2	2	3	3
Total Berths	7	7	9	10

6
 7
 8 In addition to the number of berths, the total berth length is a critical consideration for
 9 development of future facility requirements. For each type of cargo and passenger
 10 category, a variety of different vessels call at Kahului Commercial Harbor. The
 11 berthing records for FY06 were reviewed to evaluate the various sizes of vessels for
 12 each type. This information is summarized in Table 3-10, which shows the average
 13 vessel size and maximum vessel size for each cargo and passenger category, including
 14 the required mooring allowance for each. The average vessel size is actually a
 15 weighted average based on the number of calls made by each vessel.

1

Table 3-10. Berth Length by Category

Cargo Type	Average			Maximum		
	LOA (feet)	MA (feet)	Adjusted LOA (feet)	LOA (feet)	MA (feet)	Adjusted LOA (feet)
Auto ship	428	100	528	579	100	679
Container/General Cargo Barge	325	100	425	350	100	450
Container Ship	800	200	1,000	826	200	1,026
Cruise Ship	886	200	1,086	965	200	1,165
Dry-Bulk Ship	237	100	337	685	200	885
Inter-Island Ferry	355	400*	755	355	400	755
Liquid-Bulk Barge	295	100	395	328	100	428
Liquid-Bulk Ship**	420	120	540	521	200	721
Military Vessel	198	80	278	378	100	478
Other/Break-Bulk	394	100	494	497	100	597
Tug	115	50	165	135	50	185

LOA = length overall

MA = mooring allowance

* Includes barge/ramp for ferry loading

** Includes propane and fuels

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Vessel sizes have increased over the years, so it is reasonable to assume that the average vessel size will continue to increase over the forecast period. Therefore, for the purpose of estimating berth length requirements for FY30, the maximum length is used, as it is a better indicator of future needs than the average length. This is summarized in Table 3-11.

13

Table 3-11. Berth Requirements Summary for FY30

Cargo Category	Vessel Type	Length (LOA)	Berth Length	Number of Berths	Total Berth Length
Container/General Cargo	Barge	350 ft	450 ft	2	900
Container/Auto	Ship	826 ft	1,026 ft	1	1,026
Break-Bulk	Barge	350 ft	450 ft	1	450
Dry-Bulk	Ship	558 ft	758 ft	1	758
Liquid-Bulk	Barge	328 ft	428 ft	1	428
Liquid-Bulk	Ship	521 ft	200 ft	1	721
Subtotal: Cargo				7	4,283

1

Table 3-11. Berth Requirements Summary for FY30 (continued)

Cargo Category	Vessel Type	Length (LOA)	Berth Length	Number of Berths	Total Berth Length
Cruise Passenger	Cruise Ship	965 ft	1,165 ft	2	2,330
Inter-Island Ferry	Ferry	355 ft*	355 ft*	1	355
Subtotal: Passenger				3	2,685
Total				10	6,968

2

LOA = length overall

3

ft = feet

4

* Assumes barge/ramp is no longer needed.

5

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7

Although the number of berths and berth lengths are listed separately, in some cases it may be possible to share berth space depending on availability. For instance, cruise vessels currently share berth space with cargo vessels at Pier 1. Providing a second cruise berth may be avoided or delayed if cruise vessels are allowed to share berth space with cargo vessels in the future. Refer to Chapter 4 for further discussion.

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3.3.3 Storage Requirements

13

The cargo throughput projections developed in Section 3.2 were used to determine open and covered storage needs by cargo category, using storage density indices and dwell times appropriate for the local conditions. Inputs to this model include:

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15

16

- cargo dwell times,
- storage method,
- storage densities,
- type of equipment, and
- peaking and congestion factors.

17

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Cargo Containers

22

For containerized cargo, input to the model is further broken down to include imports and exports, full and empty containers, distribution of 20-, 40-, and 45-foot units, reefers, and out-of-service units. Output from the model includes open storage area requirements for full containers, empty containers, reefers, and out of service units (or chassis storage). These areas are summed to arrive at the net container yard area, and a factor is applied (20 percent) to account for terminal circulation, entry gates, and the

23

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27

1 irregular shape of the operational areas to calculate the total terminal area required.
 2 The result of this analysis is shown in Table 3-12.

3 **Table 3-12. Container Yard Requirements by Year**

Year	Containers			Reefers (ac)	Out of Service Chassis (ac)	Net CY (ac)	Total Terminal (ac)
	Full	Empty	Total				
FY05	6.7	11.8	18.5	2.3	0.2	21.0	25.2
FY10	8.0	14.0	22.0	2.7	0.2	24.9	29.9
FY20	10.9	19.0	29.9	3.7	0.3	33.9	40.6
FY30	13.8	24.0	37.8	4.7	0.3	42.8	51.4

4 CY = container yard
 5 ac = acres
 6
 7

8 As shown in the table, the required container storage area would double over the
 9 forecast period, from 25.2 acres in FY05 to 51.4 acres in FY30.

10 **Vehicles**

11 For vehicle storage, the model was used to calculate required areas for imports and
 12 exports, including their respective dwell times and typical storage densities. Results of
 13 this analysis are shown in Table 3-13.

14 **Table 3-13. Vehicle Storage Requirements by Year**

Year	Import	Exports	Total
FY05	6.3 ac	2.5 ac	8.8 ac
FY10	6.7 ac	3.0 ac	10.7 ac
FY20	7.7 ac	4.1 ac	11.8 ac
FY30	8.9 ac	5.3 ac	14.2 ac

15 ac = acres
 16
 17

18 As shown, the required vehicle storage area would increase from 8.8 acres in FY05 to
 19 14.2 acres in FY30. The current auto storage area at Kahului Commercial Harbor is
 20 approximately 3.7 acres, which indicates a significant shortfall. However, this is
 21 somewhat misleading, as some vehicles are stored elsewhere on the property (i.e., Pier
 22 2/3 area), and some vehicles are stored on non-DOT Harbor property. Nevertheless,

1 additional vehicle storage area is needed in the near term to alleviate congestion and
 2 certainly in the long term as vehicle throughput is projected to increase.

3 **Covered Storage**

4 Covered storage is required for handling/consolidating LCL cargo and other cargoes
 5 sensitive to exposure to weather. This is commonly referred to as a container freight
 6 station (CFS). For the analysis, it was assumed that a percentage of inter-island
 7 containers, both imports and exports, are processed at the CFS. Further, it was
 8 assumed that all of the “Other Break-Bulk” (primarily general merchandise not in
 9 containers) is processed at the CFS. Output from the model consists of the required
 10 area in square feet for import cargo and export cargo, as summarized in Table 3-14.

11 **Table 3-14. Covered Storage (CFS) Area Requirements by Year**

Year	Import	Exports	Total
FY05	22,200 sq ft	18,000 sq ft	40,200 sq ft
FY10	23,800 sq ft	20,200 sq ft	44,000 sq ft
FY20	29,100 sq ft	26,100 sq ft	55,200 sq ft
FY30	34,500 sq ft	31,900 sq ft	66,400 sq ft

12 sq ft = square feet

13
 14
 15 The model predicts that covered storage requirements would increase as cargo
 16 throughput increases during the forecast period. However, the two sheds serving Pier 2
 17 were recently demolished to provide additional open storage space for inter-island
 18 cargo. The cargo terminal operator has agreed to continue the LCL business at
 19 Kahului Commercial Harbor through 2010,⁹ but has indicated that it may not be
 20 willing to continue after that time. Covered storage is still an important part of port
 21 operations and is expected to be required in future years. A covered storage building
 22 does not necessarily have to be located adjacent to the pier, but may be located off port
 23 property to conserve space near the piers for open storage.

24 **Dry-Bulk**

25 Dry-bulk cargoes include sugar, cement, scrap metal, sand, and coal. Sugar is
 26 transferred by conveyor at Pier 1 to storage facilities located off port property. No

⁹ State of Hawai‘i. April 2007. *Summary of Memorandum of Understanding Between Young Brothers, Department of Transportation and Department of Commerce and Consumer Affairs on Less Than Container Load Cargo.* www.hawaii.gov/gov/news/releases/2006/news/releases/Folder.2006-04-27.2244/YB%20Agreement%20LCL%20Summary.8.21.06.pdf/download. Accessed May 2007.

1 additional storage space, open or covered, is required for this operation. Cement is off-
2 loaded at Pier 2 and is transferred via transmission pipelines to storage silos located in
3 the Pier 2/3 back area. These silos are to be relocated in the future to the current
4 location of the Maui District's office. No additional space is required on DOT Harbors
5 property. The remaining dry-bulk cargoes are stored off site and trucked for
6 loading/unloading at the berth. No storage space is required on DOT Harbors property.

7 **Liquid-Bulk**

8 A major consideration in the future development of Kahului Commercial Harbor is the
9 receiving and storing of shipments of fuel products, including fuel oil for Maui
10 Electric Company's generating stations, gasoline, diesel, ethanol, and aviation fuel.
11 Currently, Pier 3 is the primary berthing location for fuel barges. The area fronting that
12 pier is too shallow for berthing of fully-loaded fuel barges. Other operational problems
13 include conflicts with barge operations at Pier 2 and berthing of cement barges. As a
14 result, fully loaded fuel barges use Pier 1 in lieu of Pier 3.

15 Fuel delivery is part of a systemic problem statewide, and DOT Harbors is currently
16 undertaking a *Statewide Fuel Facilities Development Plan* (Fuel Plan). Kahului
17 Commercial Harbor is not the only state facility with conflicts between liquid-bulk
18 fuel transporters and other harbor users. Because fuel transportation is specialized in
19 nature and requires compliance with numerous safety regulations, it is highly desirable
20 to have dedicated fuel product handling facilities separate from other harbor activities.
21 The Fuel Plan is examining the feasibility of such facilities at each commercial harbor
22 in the state, including Kahului Commercial Harbor.

23 Not only will the volume of fuels increase in the future, but the variety of fuels will
24 become more diverse. Biofuels and other alternative fuels will increase in importance,
25 and the technical sophistication in transporting and storing these fuels will evolve.
26 New facilities will have to be flexible to accommodate varying fuel types, changing
27 fuel loading technology, and new designs of fuel barges, fuel ships, and piers.

28 Requirements for Kahului Commercial Harbor to meet these needs were identified as
29 follows:

- 30 1. Efficient transport of fuels will require dedicated fuel piers to ensure an
31 increasingly technically demanding handling of fuel.
- 32 2. Fuel piers need to be flexible in space and configuration to accommodate
33 constantly changing volumes and types of fuels.

- 1 3. New designs of barges and fuel ships (e.g., double hull)¹⁰ have to be
2 accommodated, which calls for generous lengths and draft capacities of future
3 fuel piers.
- 4 4. Fuel piers can be built on marginal locations in the harbor, not requiring the
5 quality of access that cargo piers need.

6 With these requirements as the primary considerations, potential scenarios for fuel
7 facilities in Kahului Commercial Harbor have been evaluated, involving all three
8 existing piers, combinations of piers, and even areas outside the harbor. Although it is
9 still unclear which scenario will be adopted, four general scenarios are being
10 considered. The first involves a new Pier 4 adjacent to the existing Pier 3; the second
11 would extend towards Pier 1 and enlarge Pier 3; the third would construct a new
12 bulkhead system using sheet piles in the front of the existing Pier 3; and the fourth
13 would use Pier 1C and the Pier 1D Extension as berth sites. These scenarios are
14 depicted and discussed further in Chapter 4.

15 **3.3.4 Passenger Requirements**

16 Passenger operations at Kahului Commercial Harbor include cruise ships and the
17 inter-island ferry. For safety and security reasons, passenger operations should be
18 separated from cargo operations to the extent practical and should include dedicated
19 facilities for parking, public transportation, and passenger processing and comfort.

20 **Cruise Ship**

21 Future facility requirements for cruise operations include approximately 3.3 acres for
22 parking and traffic circulation. Space is provided for 12 buses and 100 autos, both
23 private vehicles and taxis. Since Kahului Commercial Harbor is not a homeport, a
24 cruise terminal building with baggage claim space, ticketing/registration, etc. is not
25 necessary. Instead, a small building or canopy, approximately 4,000 square feet, is
26 sufficient to protect passengers from the elements while coming off or getting on the
27 ship.

28 **Inter-Island Ferry**

29 The existing inter-island ferry operations area at Pier 2 comprises approximately 4.4
30 acres with dedicated facilities for vehicle queuing, vehicle inspections, passenger pick-

¹⁰ The Oil Pollution Act of 1990 requires tank vessels over a specified tonnage and operating in U.S. waters to have double hulls or equivalent or greater protection by January 1, 2015. This measure is to help provide protection to the marine environment by increasing the environmental and operational safety of tank vessels.

1 up and drop-off, passenger waiting, luggage handling, and bathrooms. Ferry facilities
2 are not expected to increase substantially.

3 **3.3.5 Additional Land Area to Meet 2030 Requirements**

4 As the only deep-draft commercial port on Maui, Kahului Commercial Harbor has to
5 accommodate a diverse range of operations and activities.¹¹ These include: ship
6 berthing (barges, container ships, fuel tankers, tugboats, cruise ships, ferry vessels;
7 safe navigation operations); cargo handling and storage (containers, fuels, hazardous
8 materials, vehicles, and others); port security (terminals and within the harbor); cruise
9 ship and inter-island ferry operations; and recreational uses of the harbor (canoe
10 paddling, surfing, fishing).

11 Kahului Commercial Harbor is located within a highly developed area. As a result,
12 available land space is scarce and expensive. According to the *Kahului Commercial*
13 *Harbor 2025 Master Plan* (2025 Master Plan), the harbor is projected to run out of
14 storage space by 2008 and will need to look to acquire additional lands and/or modify
15 the way cargo operations are managed. This would involve constructing additional
16 multi-use piers (handling both cargo and passenger), extending current piers, as well
17 as other types of berthing options such as tendering or off-shore piping. The
18 commercial harbor is 448 acres in size. The available open storage area is
19 approximately 45.6 acres, which excludes the submerged land and approximately 20
20 percent for areas consisting of internal roads, traffic circulation, working aisles,
21 buildings, and other areas not used for handling cargo. As cargo storage requirements
22 are projected to increase by 92 percent by FY30, future land area will need to increase
23 to 67 acres (47 percent increase) to meet this future demand. Along with the
24 requirement for more land area is the need for additional berths to accommodate an
25 increase in ship traffic—larger vessels and more ships calling at Kahului Commercial
26 Harbor. Future projections show a need for 10 berths (an increase of 43 percent) by
27 FY30.

28 **3.3.6 Dredging and Breakwater Construction to Meet FY30** 29 **Requirements**

30 Presently, the harbor basin is 2,050 feet wide by 2,400 feet long with a project depth
31 of 35 feet. Two large breakwaters protect the harbor with an entrance to the north.
32 Specifically, the East and West Breakwaters protect Kahului Commercial Harbor from
33 direct exposure to wind and waves from the north and northeast. The breakwaters
34 have a long history of construction and repair and have held up well following
35 installation of concrete armor units (tetrapods) weighing up to 50 tons each. The

¹¹ Agencies that operate within the harbor include DOT Harbors, U.S. Coast Guard (USCG), and the State Division of Boating and Ocean Recreation (DOBOR).

1 entrance channel between the breakwaters is 660 feet wide and 40 feet deep, which is
2 adequate for vessels currently entering the harbor. No significant changes to the
3 entrance channel are expected through FY30, as the channel width cannot be
4 increased without removing a portion of the East or West Breakwater, and the depth
5 would not be increased unless the harbor basin depth was increased. Neither of these
6 scenarios appears likely.

7 The harbor basin will require expansion as facilities improvements are made in
8 response to growing demands through FY30. In particular, development of the West
9 Breakwater Harbor area for cargo or passenger operations would involve expansion of
10 the turning basin by approximately 800 feet to the west to provide a 35-foot depth for
11 vessels to safely navigate into the new berth(s).

12 Construction of new facilities to accommodate future cargo projections necessitates
13 expansion into areas of the harbor that are not currently used, such as the West
14 Breakwater Harbor Development. These areas are exposed to higher wave energy
15 passing through the entrance channel and will require improvements to the existing
16 breakwaters. The U.S. Army Corps of Engineers, Engineer Research and
17 Development Center (USACE ERDC) conducted a study¹² in support of the 2025
18 Master Plan for Kahului Commercial Harbor. Three configurations of breakwater
19 extensions were numerically modeled to evaluate the response to wind, waves, swell,
20 and harbor oscillations:

- 21 • Alternative A (2025 Master Plan)—Reorient entrance channel; construct 900-
22 foot seaward extension of the East Breakwater.
- 23 • Alternative B (Plan B)—Construct a realigned 900-foot seaward extension of
24 the East Breakwater.
- 25 • Alternative C (Plan C)—Construct a 450-foot seaward extension on the East
26 Breakwater and a 600-foot landward extension on West Breakwater.

27 The study concluded that Alternatives A and B were generally acceptable for short and
28 long waves but noted concerns about wind wave and swell energy at the West
29 Breakwater Harbor Development (Pier 5). Alternative C was generally acceptable for
30 short waves, but oscillations may increase at Piers 1, 2, and 5.

31 For planning purposes, a 900-foot seaward extension at the East Breakwater is
32 considered an important facility improvement to reduce wave energy within the
33 harbor. There is still a concern regarding potential wave and swell energy at the West
34 Breakwater Harbor Development, which would impact navigation and vessel

¹² U.S. Army Corps of Engineers, Engineer Research and Development Center. June 2002. *Wave Climate and Wave Response, 2025 Plan, Kahului Harbor, Maui, Hawaii.*

1 berthing. Consequently, a breakwater extension or similar structure is necessary to
2 protect vessels at the West Breakwater Harbor Development. The actual design and
3 extent of these extensions are subject to further technical evaluation using the
4 numerical or physical models developed by the ERDC, as well as further environ-
5 mental review. It is envisioned that the extension would be parallel to the berth to
6 minimize encroachment into the harbor basin. Figure 3-1 shows the anticipated
7 location and configuration of breakwater extensions at the East and West Breakwaters.

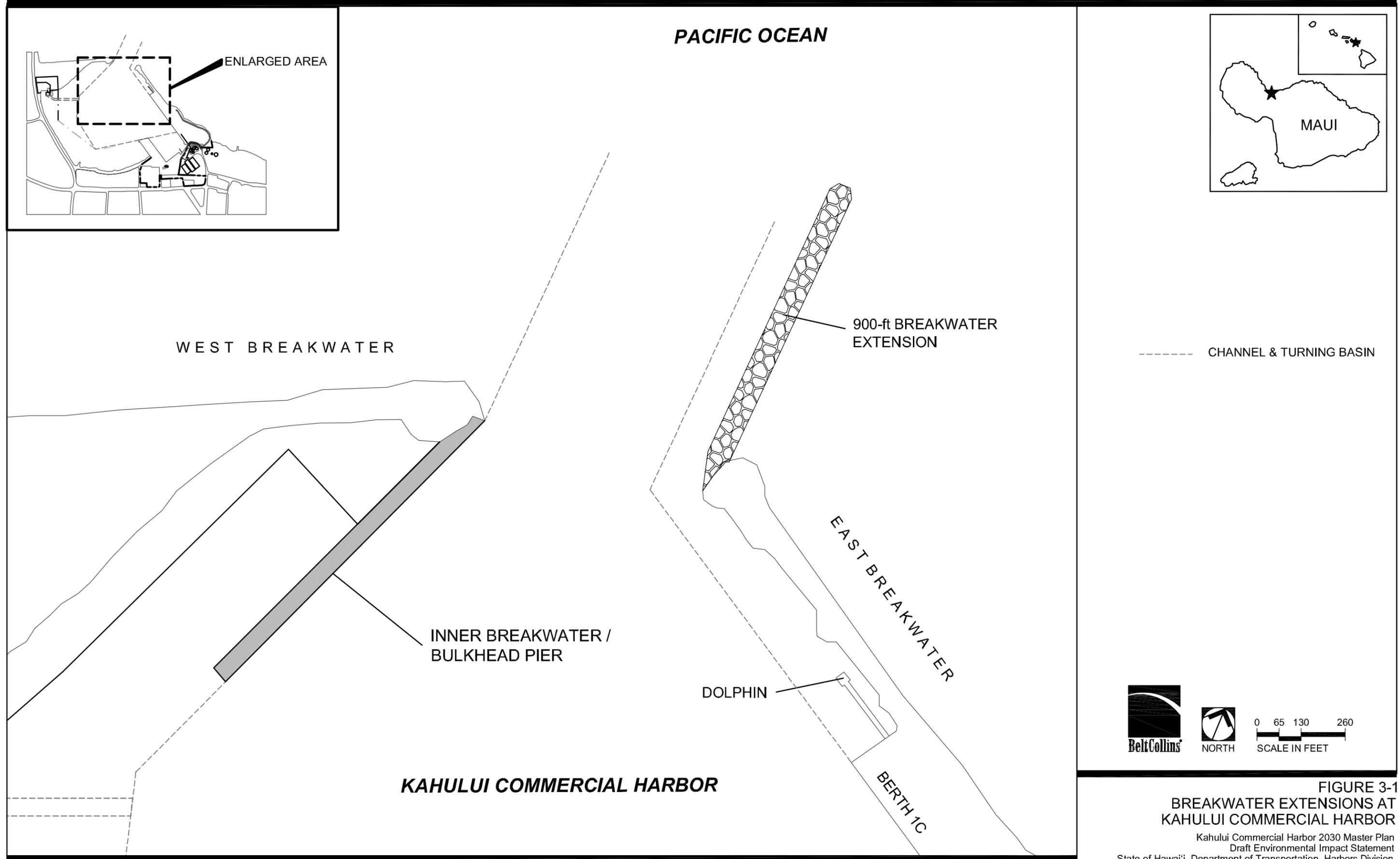


FIGURE 3-1
BREAKWATER EXTENSIONS AT
KAHULUI COMMERCIAL HARBOR
Kahului Commercial Harbor 2030 Master Plan
Draft Environmental Impact Statement
State of Hawai'i, Department of Transportation, Harbors Division
December 2007

