HAWAII ADMINISTRATIVE RULES

TITLE 19

DEPARTMENT OF TRANSPORTATION

SUBTITLE 1

ADMINISTRATION

CHAPTER 1

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Historical Note: Chapter 1 of Title 19 is based substantially on the Rules of Practice and Procedure. [Eff 3/23/78; R 6/1/81]

SUBCHAPTER 1

GENERAL PROVISIONS

§19-1-1 Statement of policy. This chapter shall govern the practice and procedure before the department of transportation. It is the intention that this chapter shall effectuate and carry out the purposes and policies of chapter 91, Hawaii Revised Statutes, and shall be construed and interpreted in the manner most favorable to secure the just, speedy and inexpensive determination of every proceeding authorized by law. [Eff 6/1/81; comp Oct 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-2)

§19-1-2 Definitions. Whenever used in this chapter, unless the context otherwise requires:
"Complainant" means the person, agency or officer upon whose complaint a proceeding is instituted.
"Contested case" means a proceeding in which the legal rights, duties, or privileges of specific parties are required by law to be determined after opportunity for hearing before the director.

"Department" means the department of transportation.

"Director" means the director of transportation.

"Hearing" means any formal proceeding for the determination of the legal rights of specific parties which is authorized by law or rules in a matter which is initiated by action taken, or to be taken, by the department or which may be initiated by a petition or application for the granting of any right, privilege, authority or relief from or after administrative action.

"Party" means each person or agency named or admitted as a party, or properly seeking and entitled as of right to be admitted as a party in a hearing.

"Person" includes individuals, partnerships, corporations, associations, or public or private organizations of any character other than agencies.

"Petitioner" means the person making or on whose behalf a petition or application is made for a hearing which the director may hold under statutory or other authority delegated to him or for a declaratory ruling, as to the applicability of any statutory provision or of any department rule or order, or for the adoption, amendment or repeal of any department rule or regulation.

"Presiding officer" means the person conducting the hearing and may be the director of transportation or his representative.

"Public records" shall have the same meaning as is given the term in chapter 92, Hawaii Revised Statutes, and includes all rules, written statements of policy or interpretation formulated, adopted, or used by the department, all final opinions and orders, and any standard form or instrument used by the department.

"Respondent" means the party in a contested case against whom an order to show cause has been issued by the director on his own initiative or a notice of hearing has been issued on the basis of a complaint filed with the director.

"Rulemaking" means any formal action for the adoption, amendment or repeal of any rule of the department. [Eff 6/1/81; comp OCT 1 6 2000] (Auth: HRS §91-2) (Imp: HRS §91-2)
§19-1-3 Offices of the department. (a) The
departmental or central office of the department and the
office of the director are located at 869 Punchbowl
Street, Honolulu, Hawaii 96813.

(b) Divisional and staff offices. The department
has three main divisions and a staff office concerned
with rules. Their offices are at the following
locations:

(1) Airports Division - Honolulu International
Airport, Honolulu, Hawaii 96819,

(2) Harbors Division - 79 South Nimitz Highway,
Honolulu, Hawaii 96813,

(3) Highways Division - 869 Punchbowl Street,
Honolulu, Hawaii 96813,

(4) Motor Vehicle Safety Office - 601 Kamokila
Boulevard, Kapolei, Hawaii 96707.
[Eff 6/1/81; am and comp OCT 16 2000]
(Auth: HRS §91-2) (Imp: HRS §26-19)

§19-1-4 Office hours. The offices of the
department and of each division shall be open from
7:45 a.m. to 4:30 p.m. of each week day, except such
other days as may be holidays by statute or executive
order. [Eff 6/1/81; comp OCT 16 2000]
(Auth: HRS §91-2) (Imp: HRS §80-1)

§19-1-5 Public records. (a) All public records
of the department shall be available for inspection
during established office hours, subject to the
limitations prescribed in chapter 92, Hawaii Revised
Statutes, and in any other law.

(b) All requests for public records shall be made
in writing to the director. Such writing shall identify
the record or describe the character of the record, the
purpose for which the request is made; and the use or
anticipated use for which the record is desired,
including persons or agencies to which such record or
information from the record may be made available and
including the court action or anticipated court action
for which such record may be used. Such requests shall
be in ink or typewritten and must be signed in ink by
the requesting party or his duly authorized agent or
attorney. For good cause, the director may deny such
requests.
(c) All public records printed or reproduced by the department in quantity shall be available to any person who requests the same and pays the fees established by or pursuant to law.

(d) Where facilities are available, photocopies of other public records shall be made and given to any person who requests the same and pays the fees established by or pursuant to law.

(e) Requests for public information, for permission to inspect official records or for copies of public records will be handled with due regard for the dispatch of other public duties. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §§91-2, 92-21, and 92-51)

§19-1-6 Public information and submittals. (a) Any person may obtain such information as is available for public dissemination concerning the activities of the department from the appropriate offices of the department during established business hours.

(b) Any person may file in the office of the director requests, objections, or views on any matter in any proceedings before the department in accordance with this chapter. [Eff 6/1/81; comp OCT 16 2000 ] (Auth: HRS §91-2) (Imp: HRS §91-2)

SUBCHAPTER 2

PROCEDURES ON CONTESTED CASES

§19-1-7 Hearings. The department may on its own motion or on the complaint or petition of any interested person or an agency of the state or county government, hold a hearing on a contested case as is required by law or rules of the department. For such purposes it may subpoena witnesses and require the production of evidence. Procedures to be followed by the department shall, unless specifically prescribed in these rules or by chapter 91, Hawaii Revised Statutes, be such as in the opinion of the department will best serve the purposes of such hearing. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-9)
(g) The hearing officer may engage the services of a stenographer or someone similarly skilled, to take a verbatim record of the evidence presented at any hearing. If a verbatim record is taken, any party may request a certified transcript of the proceedings. The party making the request shall be responsible for the fees for the transcript. [Eff 6/1/81; comp OCT 16 2000

19-1-9 Appearance before the department.
(a) An individual may appear in his or her own behalf; a general partner may represent a partnership; a bona fide officer or employee of a corporation, trust or association may represent the corporation, trust or association; and an officer or employee of a governmental agency may represent such agency in any hearing.

(b) A person may be represented by an attorney or attorneys-at-law, qualified to practice before the supreme court of Hawaii in any hearing under these rules.

(c) A person shall not be represented in any hearing except as stated in subsections (a) and (b) of this section.

(d) When an individual acting in a representative capacity appears in person before the department, the personal appearance or signature of the individual shall constitute a representation to the department that under the provisions of these rules and the law, the individual is authorized and qualified to represent the particular person on whose behalf the individual acts. The department may at any time require any person acting in a representative capacity to show proof of authority and qualification to act in such capacity.

(e) No person who, because of his or her association with the department as an officer, employee or counsel, is disqualified by law, shall be permitted to appear before the department in behalf of, or to represent in any manner, any other person.

(f) No person appearing before the department in any proceeding or matter shall, in relation thereto, knowingly accept assistance from any person who would be precluded by law from appearing before the department in such proceeding or matter. [Eff 6/1/81; comp OCT 16 2000 ] (Auth: HRS §91-2) (Imp: HRS §91-9)
§19-1-8 Commencement. (a) A hearing on a contested matter shall be commenced by the department on its own motion or upon the complaint or petition of any interested person or agency, of the state or county governments, when the processing of such complaint or petition necessitates such a hearing.

(b) No hearing on a contested case shall be held until due notice is given to all parties as provided in chapter 91, Hawaii Revised Statutes.

(c) A complaint or petition by an aggrieved person or proper party or by an interested agency, of the state or county governments, requesting such a hearing shall contain concise statements of: (1) the legal authority under which the proceeding, hearing or action is to be held or made, (2) the disagreement, denial, grievance or such matter which is being contested by the complainant or petitioner, (3) the basic facts and issues raised, and (4) the relief to which the party, complainant or petitioner deems itself entitled. The department may prepare departmental forms which may be substituted for any complaint or petition which may be required for any authorized proceedings pursuant to law or rules.

(d) The director shall conduct the hearings on a contested case and shall render the decision and shall issue such orders and take such actions as may be required; provided that the director may designate a representative who shall be the presiding officer and shall conduct such hearings and shall make recommendations in writing to the director, which recommendations shall include recommendations as to findings of fact and conclusions of law. The director shall then render the decisions as to findings of fact and conclusions of law and shall issue such orders and take such actions as may be further required.

(e) In all such hearings, the presiding officer shall have the power to give notice of the hearing, administer oaths, compel attendance of witnesses and the production of documentary evidence, examine witnesses, take depositions, certify to official acts, issue subpoenas, rule on offers of proof, receive relevant evidence and perform such other duties necessary for the proper conduct of such hearings.

(f) Any rule of these rules of practice and procedure may be suspended or waived by the department or by the presiding officer, before whom the matter is heard, to prevent undue hardship in any particular instance.
§19-1-10 Filing of documents. (a) All pleadings, submittals, petitions, applications, charges, reports, maps, exceptions, briefs, memoranda, and other papers required to be filed in any proceeding, shall be filed with the director or as instructed by the director. Such papers may be sent by mail or hand-carried to the department in Honolulu, Hawaii, within the time limit, if any, or as set forth in any law, rule or regulation, for such filing. The date on which the papers are actually received by the department or at the hearing shall be deemed to be the date of filing.

(b) All papers filed with the department shall be written in ink, typewritten, mimeographed or printed, shall be plainly legible, shall be on strong durable paper, not larger than 8-1/2" x 14" in size except that tables, maps, charts and other documents may be larger, but shall be folded to the size of the documents to which they are attached.

(c) All paper must be signed in ink by the party or a duly authorized agent or attorney. The signature shall constitute a certification that the party in interest has read the document; that to the best of the party's knowledge, information, and belief every statement contained in the instrument is true and no such statements are misleading; and that it is not interposed for delay.

(d) Unless otherwise specifically provided by a particular rule or order of the department, an original and two copies of all papers shall be filed.

(e) The initial document filed by any person in any proceeding shall state on the first page thereof the name and mailing address of the person or persons who may be served with any documents filed in the proceeding. [Eff 6/1/81; comp OCT 16 2000 ] (Auth: HRS §91-2) (Imp: HRS §91-9)

§19-1-11 Docket. The director or the director's representative shall maintain a docket of all contested cases and each case shall be assigned a number. [Eff 6/1/81; comp OCT 16 2000 ] (Auth: HRS §91-2) (Imp: HRS §91-9)

§19-1-12 Computation of time. In computing any period of time prescribed or allowed by these or other applicable rules or by order of the department, the day
§19-1-13 Continuances or extensions of time. Whenever a person or agency has a right or is required to take action within the period prescribed or allowed by this chapter, by notice given as prescribed by this chapter or by an order or rule, the presiding officer may (1) before the expiration of the prescribed period, with or without notice, extend such period; or (2) upon motion, permit the act to be done after the expiration of a specified period where the failure to act is reasonably shown to be excusable. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-9)

§19-1-14 Amendment of documents and dismissal. If any document initiating, or filed in, a contested case is not in substantial conformity with the applicable rules of the department as to the contents thereof, or is otherwise insufficient, the department, on its own motion, or on motion of any party, may strike such document, or require its amendment. If amended, the document shall be effective as of the date of the original filing. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-9)

§19-1-15 Retention of documents by the department. All documents filed with or presented to the department shall be retained in the files of the department, except that the department may permit the withdrawal of original documents upon submission of properly authenticated copies to replace such documents. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-9)
§19-1-16 Public information. (a) Unless otherwise provided by statute, rule or order of the department, all information contained in any pleading, submittal, petition, application, charge, statement, recommendation, report, map, exception, brief, memorandum or other document filed with the department pursuant to the requirements of a statute or rule or order of this department shall be available for inspection by the public after final decision.

(b) Confidential treatment may be requested where authorized by statute. For good cause shown, the presiding officer shall grant such request.

(c) When permitted or authorized, matters of public record may be inspected in the offices of the department in Honolulu during regular office hours. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-9)

§19-1-17 Decision. All final orders, opinions or rulings entered by the department in a hearing shall be served upon the parties or persons participating in the hearing by regular mail or personal delivery by the department. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-12)

§19-1-18 Substitution of parties. Upon motion and for good cause shown, the presiding officer may order substitution of parties, except that in case of death of a party, substitution may be ordered without the filing of a motion. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-9)

§19-1-19 Consolidation. The presiding officer, upon the officer's own initiative or upon motion, may consolidate for hearing or for other purposes or may contemporaneously consider two or more proceedings which involve substantially the same parties, or issues which are the same or closely related, if the officer finds that such consolidation or contemporaneous hearing will be conducive to the proper dispatch of the business of the department and to the ends of justice and will not unduly delay the proceedings. [Eff 6/1/81; comp OCT 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-9)
§19-1-20  Intervention. Applications to intervene in a proceeding shall comply with section 19-1-10 and shall be served upon all parties. Applications for intervention will be granted to persons properly seeking and entitled as of right to be admitted as a party; otherwise at the discretion of the presiding officer, they may be denied. As a general policy, such applications shall be denied unless the petitioner shows that it has an interest in a question of law or fact involved in the contested matter. [Eff 6/1/81; comp OCT 16 2000 (Auth: HRS §91-2) (Imp: HRS §91-9)]

SUBCHAPTER 3

PROCEDURES FOR RULEMAKING

§19-1-21  Notice of proposed rulemaking. (a) When upon its own motion, the department proposes to adopt, amend or repeal a rule or regulation, a notice of the proposed rulemaking action will be published at least once in a newspaper of general circulation in the State at least thirty calendar days prior to the date of the public hearing. Notice shall be mailed to all persons who make a timely request for advance notice of such rulemaking hearing.

(b) A notice of the proposed adoption, amendment or repeal of a rule shall include:

(1) A statement of the date, time, and place where the public hearing shall be held.

(2) Reference to the authority under which the adoption, amendment, or repeal of a rule is proposed.

(3) A statement of the substance of the proposed rulemaking action.

[Eff 6/1/81; am and comp OCT 16 2000 ]
(Auth: HRS §91-2) (Imp: HRS §91-3)

§19-1-22  Further notice of hearing. For any rulemaking hearing where the department deems it warranted, an additional notice of the public hearing shall be published in a newspaper of general circulation in the State. [Eff 6/1/81; comp OCT 16 2000 ]
(Auth: HRS §91-2) (Imp: HRS §91-3)
§19-1-23 Conduct of Hearing. (a) Each rule-making hearing shall be presided over by the director or the director's representative. The hearing shall be conducted in such way as to afford to any interested person a reasonable opportunity to be heard on matters relevant to the issues involved and so as to obtain a clear and orderly record. The presiding officer shall have authority to take all actions necessary to the orderly conduct of the hearing.

(b) At the commencement of the hearing, the presiding officer shall summarize the notice of the hearing and outline briefly the procedure to be followed. Testimony on the matters specified in the notice of the hearing shall then be received in such order as the presiding officer shall prescribe.

(c) Submission of evidence. All interested persons shall be given reasonable opportunity to offer evidence with respect to the matters specified in the notice of hearing. Every witness shall, before proceeding to testify, state his or her name, address, and whom he or she represents at the hearing, and shall give such other information respecting his or her appearance as the presiding officer may request. The presiding officer shall confine the evidence to the questions before the hearing but shall not apply technical rules of evidence. Every witness shall be subject to questioning by the presiding officer, but cross-examination by private persons shall not be permitted except if the presiding officer expressly permits it.

(d) Oral and written presentation at the hearing. All interested persons or agencies of the State or political subdivisions of the State will be afforded an opportunity to submit data, views or arguments which are relevant to the issues. In addition, or in lieu thereof, persons or agencies may also file with the department within five calendar days following the close of the hearing a written protest, other comments or recommendations in support of or in opposition to the proposed rulemaking. Written protest, comments or recommendations or replies thereto will not be accepted unless an original and two copies are filed. The period for filing written protest, comments or recommendations may be extended by the presiding officer for good cause.

(e) Transcript of the evidence. Unless otherwise specifically ordered by the presiding officer, testimony given at a rulemaking hearing need not be reported.
§19-1-26

verbatim. All supporting written statements, maps, charts, tabulations or similar data offered in evidence at the hearing, and which are deemed by the presiding officer to be authentic and relevant, shall be received in evidence and made a part of the record. Unless the presiding officer finds that the furnishing of copies is impracticable, two copies of the exhibits shall be submitted.

(f) Continuance of hearing. Each such hearing shall be held at the time and place set in the notice of hearing, but such time may be continued by the presiding officer from day to day or adjourned to a later date or to a different place without notice other than the announcement thereof at the scheduled time and place. [Eff 6/1/81; am 9/18/92; comp OCT 16 2000 ]

(Auth: HRS §91-2) (Imp: HRS §91-3)

§19-1-24 Department action. At the close of the final public hearing, the presiding officer shall announce the decision, or the date when the decision shall be made. [Eff 6/1/81; comp OCT 16 2000 ]

(Auth: HRS §91-2) (Imp: HRS §91-3)

§19-1-25 Emergency rulemaking. Notwithstanding the foregoing rules, if the department finds that an imminent peril to public health, safety, or morals requires adoption, amendment or repeal of a rule upon less than thirty days' notice of hearing, and states in writing its reason for such finding, it may proceed without prior notice or hearing or upon such abbreviated notice and hearing as it finds practicable to adopt an emergency rule to be effective for a period not longer than one hundred twenty days without renewal. [Eff 6/1/81; am and comp OCT 16 2000 ] (Auth: HRS §91-2) (Imp: HRS §91-3)

§19-1-26 Petitions for adoption, amendment or repeal of rules. (a) Scope. Any interested person or any agency of the state or county government may petition the department for the adoption, amendment, modification or repeal of any rule which is designed to implement, interpret, or prescribe law, policy, procedure or practice requirements of the department.
(b) Form and contents. Petitions for rulemaking action shall conform to the requirements of section 19-1-10. The petition shall set forth the text of the proposed rule or amendment desired or specify the rule the repeal of which is desired and state concisely the nature of the petitioner's interest in the subject matter and the reasons for seeking the adoption, amendment or repeal of the rule and shall include any facts, views, arguments and data deemed relevant by the petitioner. The department may also require the petitioner to serve other persons or governmental agencies known to be interested in the proposed rulemaking. No request for the adoption, amendment, modification or repeal of a rule which does not conform to the requirements set forth above shall be considered by the department.

(c) Procedure. A petition for a change of rules shall be given a docket number and shall become a matter of public record upon filing. The department shall within thirty days following the filing of the petition either deny the petition in writing or may initiate the rulemaking procedure. No public hearing, oral argument, or other form of proceedings, shall be held directly on any petition, but if the department determines that a petition discloses sufficient reasons in support of the relief requested to justify the institution of a public hearing, the procedures to be followed will be as set forth in sections 19-1-21 to 25. Where the department determines that a petition does not disclose sufficient reasons to justify the institution of a public rulemaking action, or where the petition for a change of rules fails in material respect to comply with the requirements of these rules, petitioner shall be so notified together with the grounds for such denial or the department may request additional data and supporting authorities before proceeding on the petition. Failure on the part of the petitioner to furnish data or supporting authorities within the time specified in the request shall be deemed to be a withdrawal of the petition. The provisions of this section shall not operate to prevent the department, on its own motion, from acting on any matter set forth in any petition. [Eff 6/1/81; comp Oct 16 2000] (Auth: HRS §91-2) (Imp: HRS §91-6)
SUBCHAPTER 4

SPECIAL PROCEEDINGS

§19-1-27 Petition for declaratory rulings.

(a) Form and contents. On petition of an interested person, the department may issue a declaratory order as to the applicability of any statutory provision or of any rule or order of the department. Petitions for the issuance thereof shall state clearly and concisely the controversy or uncertainty, shall cite the statutory authority involved, shall include a detailed statement of all the facts and the reasons or grounds prompting the petition, together with full disclosure of petitioner's interest and shall conform to the requirements of section 19-1-10.

(b) Additional data and supporting authorities. The department, upon receipt of the petition, may require the petitioner to file additional data or a memorandum of legal authorities in support of the position taken by the petitioner.

(c) Dismissal. The department may summarily dismiss a petition for a declaratory ruling if the petitioner refuses to comply with the requirements of this section in a material respect.

(d) Consideration. Although in the usual course of disposition of a petition for a declaratory ruling no formal hearing will be granted to the petitioner or to a party in interest, the director may in his discretion order such proceeding set down for hearing. Any petitioner or party in interest, who desires a hearing on a petition for declaratory ruling, shall set forth in detail in its request the reasons why the matters alleged in the petition, together with supporting affidavits or other written evidence and briefs or memoranda of legal authorities, will not permit the fair and expeditious disposition of the petition, and, to the extent that such request for hearing is dependent upon factual assertion, shall accompany such request by affidavit establishing such facts. In the event a hearing is ordered by the director, sections 19-1-7 to 20 shall govern the proceedings.

(e) Declaratory ruling on department's own motion. Notwithstanding the other provisions of this chapter, the department may on its own motion or upon the complaint or petition of any interested person or an agency of the state or county government hold such
proceedings as it may deem necessary from time to time for the purpose of obtaining information necessary or helpful in the determination of its policies, the carrying out of its duties, or the formulation of its rules. For such purposes it may subpoena witnesses and require the production of evidence. Procedures to be followed by the department shall, unless specifically prescribed in this chapter or by chapter 91, Hawaii Revised Statutes, be such as in the opinion of the department will best serve the purposes of such proceedings. Also, any provision of this chapter may be suspended or waived by the department or presiding officer before whom the matter is heard to prevent undue hardship in any particular instance. [Eff 6/1/81; comp Oct 16 2000 (Auth: HRS §91-2) (Imp: HRS §91-8)

SUBCHAPTER 5

APPLICATION FOR A BUSINESS OR DEVELOPMENT-RELATED PERMIT, LICENSE OR APPROVAL

§19-1-28 Granting or denying of application. (a) Unless otherwise provided by law, the department shall grant or deny an application for a business or development-related permit, license, or approval, within ninety days of receipt by the department of the properly completed application. Unless otherwise provided, if the department does not take action to grant or deny the application within the ninety-day deadline, the application shall be deemed approved. This deadline shall not apply to applications that are subject to state administered permit programs delegated, authorized, or approved under federal law. When an environmental impact statement is required pursuant to chapter 343 of the Hawaii Revised Statutes, or when a contested case hearing is requested pursuant to chapter 91 of the Hawaii Revised Statutes, the application shall not be deemed to be completed until the department receives satisfactory verification of the acceptance or nonacceptance of the final environmental impact statement, or the decision on the contested case hearing.

(b) The maximum period of time, including any extension, established pursuant to this section shall be extended in the event of a national disaster, state
emergency, or union strike, which would prevent the applicant, the agency, or the department from fulfilling application or review requirements.

DEPARTMENT OF TRANSPORTATION

Amendments to and compilation of Chapter 19-1, Hawaii Administrative Rules, on the Summary Page, dated September 22, 2000, were adopted on September 22, 2000, following public hearings held on August 8 and 9, 2000, after public notice was given in the statewide Hawaii State & County Public Notices on June 26, 2000.

These amendments to and compilation of Chapter 19-1, Hawaii Administrative Rules, shall take effect ten days after filing with the Office of the Lieutenant Governor.

YAZU HAYASHIDA
Director of Transportation

APPROVED:

BENJAMIN J. CAYETANO
Governor
State of Hawaii
Date: 10/5/2000

OCT 5 2000

APPROVED AS TO FORM:

Deputy Attorney General