# State of Hawaii Department of Transportation, Administration Division Financial and Compliance Audit June 30, 2008

Submitted By The Auditor State of Hawaii

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### PART I TRANSMITTAL



January 28, 2009

The Auditor State of Hawaii

We have completed our financial audit of State of Hawaii Department of Transportation, Administration Division (the "Division") as of and for the year ended June 30, 2008. The audit was performed in accordance with our agreement, dated June 15, 2007, with the Auditor, State of Hawaii, and with the requirements of the U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

#### OBJECTIVES

The primary purpose of our audit was to form an opinion on the fairness of the presentation of the Division's financial statements as of and for the fiscal year ended June 30, 2008, and to comply with the requirements of OMB Circular A-133. More specifically, the objectives of our audit were as follows:

- 1. To provide a basis for an opinion on the fairness of the financial statements of the Division.
- 2. To ascertain whether or not expenditures have been made and all revenues and other receipts to which the Division is entitled have been collected and accounted for in accordance with the laws, rules and regulations, and policies and procedures of the State of Hawaii and the federal government.
- 3. To ascertain the adequacy of the financial and other management information reports in providing officials at the different levels of the State and the Division the proper information to plan, evaluate, control, and correct program activities.
- 4. To evaluate the adequacy, effectiveness, and efficiency of the systems and procedures for financial accounting, operational and internal controls, and to recommend improvements to such systems and procedures.
- 5. To satisfy the audit requirements of the Federal grantor agency.

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#### SCOPE OF THE AUDIT

Original document signed by Egami & Ichikawa CPAs, Inc.

Our audit was performed in accordance with auditing standards generally accepted in the United States of America as prescribed by the American Institute of Certified Public Accountants; *Government Auditing Standards*, issued by the Comptroller General of the United States; and the provisions of OMB Circular A-133. The scope of our audit included an examination of the transactions and accounting records of the Division for the fiscal year ended June 30, 2008.

#### ORGANIZATION OF THE REPORT

This report is organized into six parts:

PART I - presents the transmittal letter.

PART II - presents management's discussion and analysis.

PART III - presents the financial section which includes the Division's financial statements

and the auditors' report on such statements and supplementary financial

information.

PART IV - contains the reports on internal controls over financial reporting and compliance.

PART V - presents the schedules of audit findings and questioned costs.

PART VI - contains the corrective action plan.

At this time, we wish to thank the personnel of the Administration Division and particular to the Business Management Office Staff for their cooperation and assistance extended to us. We will be happy to respond to any questions that you may have on this report.

Very truly yours,

Michael Y. Ichikawa Principal

### PART II MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the annual financial report presents management's discussion and analysis of the Division's financial performance during the fiscal year ending June 30, 2008. It should be read in conjunction with the Division's financial statements which follows this section.

#### **FINANCIAL HIGHLIGHTS**

- The Division's total net assets were \$3,144,000 for the year ended June 30, 2008, which was a decrease of \$830,000 or 20.9% over the prior year. The decrease is attributable to the decrease of net transfers by \$3.4 million made to the other divisions in the year ended June 30, 2008, as compared to the year ended June 30, 2007.
- The Division's investment in capital assets was \$1,632,000 for the year ended June 30, 2008, which was a decrease of \$165,000 or (9.2)% over the prior year.
- The Division's current liabilities were \$9,679,000 for the year ended June 30, 2008, which was an increase of \$2,236,000 or 30.0% over the prior year. The increase was principally due to monies owed to other divisions as of June 30, 2008.
- Total revenues were \$28,405,000 for the year ended June 30, 2008, which was an increase of \$6,023,000 or 26.9% over the prior year. The increase of \$3.6 million received is for purchases of buses for Hawaii and Maui counties and \$3.3 million received for DLNR Manele Landside Improvement Project.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

The financial statements consists of six parts: Management's discussion and analysis which discusses the Division's financial performance during the fiscal year; a financial section which presents the Division's financial statements, notes to the financial statements and supplementary information; reports on compliance and internal controls; schedule of prior audit findings and questioned costs; schedules of findings and questioned costs; and the Division's corrective action plan. These components are described below:

#### Government-Wide Financial Statements

The government-wide financial statements reports information about the Division as a whole using accounting methods similar to those used by private sector companies. The *Statement of Net Assets* provides both short-term and long-term information about the Division's financial position, which reflects the Division's financial condition at the end of the fiscal year. All of the current year's revenues and expenditures are accounted for in the *Statement of Activities* on the accrual basis of accounting.

#### **OVERVIEW OF FINANCIAL STATEMENTS (Continued)**

The *Statement of Net Assets* presents the Division's assets and liabilities, with the difference between the two reported as "net assets." This statement reflects the financial position of the Division as of its fiscal year.

The *Statement of Activities* reflects operations of the Division during the fiscal year and the resultant change in the net assets.

#### Fund Financial Statements

The fund financial statements provide detailed information about the Division's significant funds. A fund is a grouping of accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Funds are either reported as a major fund or a non-major fund. The Governmental Accounting Standards Board (GASB) issued Statement 34, Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments, which sets forth the minimum criteria for the determination of major funds. The non-major fund is in a column in the funds financial statements entitled "Other Governmental Fund."

The Division has two types of funds:

#### • Governmental Funds:

Special Revenue Funds – The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Special Revenue Funds were established to account for the contracts that the State entered into for the Division with the U.S. Department of Transportation, Federal Highway Administration (FHWA) and Federal Transit Administration (FTA).

#### • Fiduciary Funds:

Agency Fund – The Agency Fund is used to account for assets held by the Division in an agency capacity for other divisions of the Department of Transportation (DOT). These assets include receipts of bid deposits for contracts with the DOT and restricted AMTRAK Funds in accordance with the Taxpayer Relief Act of 1997. These assets can only be used or applied if certain requirements are met. The Division's fiduciary activities are reported in a separate "Statement of Fiduciary Net Assets." These activities are excluded from the Division's basic financial statements because the Division cannot use these assets to finance its operations.

#### **OVERVIEW OF FINANCIAL STATEMENTS (Continued)**

#### Notes to Financial Statements

The Notes to Financial Statements provides additional disclosures for the information reflected in the financial statements, which is essential to understanding the financial data provided in the government-wide fund financial statements.

#### Other Reports

Following the Notes to Financial Statements are the Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and a Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133. The schedules of prior and current findings and questioned cost and the Division's corrective action plan accompany these reports.

#### **Government-wide Financial Analysis**

The Statement of Net Assets reflects the Division's financial condition at the end of the fiscal year. As of June 30, 2008, the Division's total net assets were \$3,144,000.

The following presents a summarized comparison of net assets and changes in net assets between the fiscal years ended June 30, 2008 and 2007.

#### STATEMENT OF NET ASSETS

June 30, 2008 and 2007 (Rounded to nearest \$1,000)

	2008	2007
ASSETS:		
Current	\$ 12,301,000	\$ 10,708,000
Capital assets net of depreciation	1,632,000	1,797,000
Total assets	\$ <u>13,933,000</u>	\$ <u>12,505,000</u>
LIABILITIES:		
Current	\$ 9,679,000	\$ 7,443,000
Long-term	1,110,000	1,088,000
Total liabilities	10,789,000	8,531,000
NET ASSETS:		
Invested in capital assets, net of related debt	1,632,000	1,797,000
Restricted	5,398,000	3,147,000
Unrestricted (deficit)	(3,886,000)	(970,000)
Total net assets	3,144,000	3,974,000
Total liabilities and net assets	\$ <u>13,933,000</u>	\$ <u>12,505,000</u>

#### **OVERVIEW OF FINANCIAL STATEMENTS (Continued)**

Net assets of the Division increased by \$1,428,000 in 2008 or 11.4%. Investment in capital assets (i.e. furniture and fixtures) and restricted funds for transportation projects, represent a large portion of the Division's net assets. The Division uses these capital assets for the benefit and use by government agencies; consequently, these assets are not available for future spending and cannot be used to liquidate any liabilities. The remaining restricted assets of \$5,398,000 and \$3,147,000 in 2008 and 2007 represents resources that are subject to external restrictions or enabling legislation on how they may be used. Unrestricted assets reflect a deficit of \$3,886,000 and \$970,000 in 2008 and 2007.

The changes in net assets reflect the Division's current fiscal year's revenues and expenses on the accrual basis of accounting.

### CHANGES IN NET ASSETS For the Years Ended June 30, 2008 and 2007 (Rounded to nearest \$1,000)

	2008	2007
Revenues:		
Assessments	\$ 14,349,000	\$ 13,322,000
Federal grant revenues	13,539,000	8,574,000
Other	517,000	486,000
Total revenues	28,405,000	22,382,000
Expenses:		
Operating grants	13,539,000	8,629,000
Administration	11,568,000	11,096,000
Total expenses	25,107,000	19,725,000
Excess before transfers	3,298,000	2,657,000
Transfers	(4,128,000)	(711,000)
Change in net assets	(830,000)	1,946,000
Net assets, beginning of the year	3,974,000	2,028,000
Net assets, end of year	\$ <u>3,144,000</u>	\$ <u>3,974,000</u>

The Division's federal grant revenues increased by \$4,965,000 or 57.9% and total revenues increased by \$6,023,000 or 26.9% in 2008. Total expenses increased by \$5,382,000 or 27.3%. The significant changes in revenue and expenses during 2008 were attributed primarily to increase in grant revenues and related expenses.

#### SPECIAL FUND BUDGETARY ANALYSIS

The annual budget for the Division is based on assessments to the Harbors, Highways and Airport Divisions, as detailed in the Notes to the Financial Statements. The significant differences between budgeted and actual revenues and expenditures in the Special Funds were primarily attributed to federal grant programs. Total revenues differed by \$9,354,000 or 32.7% below budget, and total expenditures were \$12,248,000 or 47.6% below budget.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

As of June 30, 2008 and 2007, the Division had \$1,632,000 and \$1,797,000 in capital assets, net of accumulated depreciation. This amount represents a net decrease of approximately \$165,000 from 2007. There was \$334,000 in additions, which consisted primarily of computer hardware and software. Disposition and transfers of capital assets totaled \$92,000 for the current year.

Net capital assets (Rounded to nearest \$1,000) are accounted for as follows:

	2008		_	2007
Capital assets: Furniture and equipment	\$	4,532,000	\$	4,290,000
Less accumulated depreciation	_	2,900,000	_	2,493,000
Total capital assets, net	\$	1,632,000	\$_	1,797,000

#### **Debt Administration**

The Division did not have any debt financing for 2008 and 2007.

#### **CURRENTLY KNOWN DECISIONS AND FACTS**

None

### PART III FINANCIAL SECTION



#### INDEPENDENT AUDITORS' REPORT

The Auditor State of Hawaii

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of State of Hawaii Department of Transportation, Administration Division (the "Division") as of and for the year ended June 30, 2008, which collectively comprise the Division's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Division's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the financial statements of the Division are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund, and the aggregate remaining fund information of the State of Hawaii that is attributable to the transactions of the Division. They do not purport to, and do not, present fairly the financial position of the State of Hawaii as of June 30, 2008, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Division as of June 30, 2008, and the respective changes in financial position, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

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In accordance with *Government Auditing Standards*, we have also issued a report dated January 28, 2009, on our consideration of Division's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information on pages 3 - 7 and 29 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Division's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements of the Division. The schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Office of the Auditor, management of the Division, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Honolulu, Hawaii January 28, 2009

# STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION STATEMENT OF NET ASSETS - GOVERNMENTAL ACTIVITIES June 30, 2008

Current assets	
Cash and cash equivalents	\$ 8,753,755
Accounts receivable	3,547,711
Total current assets	12,301,466
	-
Capital assets, net of depreciation	1,632,049
Total assets	13,933,515
Current liabilities	
Accounts payable	3,673,255
Accrued payroll	310,265
Accrued vacation	298,409
Due to other divisions and funds	5,397,900
Total current liabilities	9,679,829
Long-term liabilities	
Due to general fund	2,550
Accrued vacation	1,107,472
Total long-term liabilities	1,110,022
Total liabilities	10,789,851
Invested in capital assets	1,632,049
Restricted for:	
Transportation projects	5,397,900
Unrestricted (deficit )	(3,886,285)
Total net assets	\$ 3,143,664

See accompanying notes to financial statements.

### STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2008

<u>Functions / Programs</u>	Expenses	 Program Revenues		Net (Expense) Revenue and Changes in Net Assets
Governmental activities:				
Administration	\$ 11,567,780	\$ -	\$	(11,567,780)
Operating grants	13,539,514	 -	-	(13,539,514)
Total governmental activities	25,107,294	 		(25,107,294)
General revenues:				
Assessments				14,348,884
Federal grant revenues				13,538,625
Investment earnings				384,738
Miscellaneous			_	132,709
Total general revenues			_	28,404,956
				3,297,662
Other financing uses - transfers, net			_	(4,128,244)
Change in net assets				(830,582)
Net assets - beginning of the year			-	3,974,246
Net assets - end of year			\$_	3,143,664

See accompanying notes to financial statements.

#### STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION BALANCE SHEET - GOVERNMENTAL FUNDS

June 30, 2008

		Admin			Restricted	Funds				Other Governmental	Total Governmental
ASSETS	_	Fund	 S-210	_	S-256	S-257	_	S-258		Funds	Funds
Cash and cash equivalents	\$	8,130,232	\$ - :	\$	401,210 \$	6,325	\$	214,912	\$	1,076 \$	8,753,755
Accounts receivable		3,547,711	-		-	-		-		-	3,547,711
TOTAL ASSETS	\$	11,677,943	\$ :	\$	401,210 \$	6,325	\$	214,912	\$	1,076 \$	12,301,466
LIABILITIES AND FUND B	ALAN	ICES									
LIABILITIES											
Accounts payable	\$	3,673,255	\$ - :	\$	- \$	-	\$	-	\$	- \$	3,673,255
Accrued payroll		310,265	-		-	-		-		-	310,265
Due to general funds		2,550	-		-	-		-		-	2,550
Due to other divisions		5,397,900	 		<u>-</u>	-					5,397,900
Total liabilities	_	9,383,970	 	_		-	-		•"		9,383,970
FUND BALANCES											
Reserved for encumbrances		2,206,279	-		435,233	-		-		392	2,641,904
Unrestricted		87,694	-		(34,023)	6,325		214,912		684	275,592
Total fund balances		2,293,973	 -	-	401,210	6,325	-	214,912		1,076	2,917,496
TOTAL LIABILITIES AND											
FUND BALANCES	\$	11,677,943	\$ ;	\$	401,210 \$	6,325	\$	214,912	\$	1,076 \$	12,301,466

# STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS June 30, 2008

Total fund balances - governmental funds	\$	2,917,496
Amounts reported for governmental activities that are different in the Statement of Net Assets due to:		
Capital assets used in governmental activities are not financial resources and therefore not reported in the governmental funds		1,632,049
Accrued employee benefits payable not reported in the governmental funds	•	(1,405,881)
Net assets of governmental activities	\$	3,143,664

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### STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

For the Year Ended June 30, 2008

	Admin		Restricted	Eunda		Other	Total
		C 210			S-258	Governmental	Governmental
DEVENIUE	Fund	S-210	S-256	S-257	<u>S-238</u>	Funds	Funds
REVENUES	¢ 14240.004 ¢	¢	¢	¢		Φ Φ	14 240 004
Assessments	\$ 14,348,884 \$		- \$	- \$	- - 255 (52	\$ - \$	1 .,6 .0,00 .
Federal grant revenues	207.700	7,567,654	264,367	450,952	5,255,652	120 (50	13,538,625
Other	386,789	7567654	264.267	450.052		130,658	517,447
	14,735,673	7,567,654	264,367	450,952	5,255,652	130,658	28,404,956
EXPENDITURES							
Personal services	7,035,193	-	_	-	-	_	7,035,193
Other	4,212,318	7,595,224	264,744	450,952	5,228,594	132,134	17,883,966
	11,247,511	7,595,224	264,744	450,952	5,228,594	132,134	24,919,159
EXCESS (DEFICIENCY) OF REVE	ENUES						
OVER EXPENDITURES	3,488,162	(27,570)	(377)	-	27,058	(1,476)	3,485,797
OTHER FINANCING SOURCES (U	USES)						
Transfers in	-	-	399,512	100,000	109,753	-	609,265
Transfers out	(2,916,259)	(1,000,000)	(399,512)	(312,890)	(109,753)	(1,595)	(4,740,009)
Other	(557,580)	360,458	2,075	206,988	(11,941)	2,500	2,500
	(3,473,839)	(639,542)	2,075	(5,902)	(11,941)	905	(4,128,244)
				<u> </u>			
NET CHANGE IN FUND BALANC	CES14,323_	(667,112)	1,698	(5,902)	15,117	(571)	(642,447)
Fund balances, at July 1, 2007	2,279,650	667,112	399,512	12,227	199,795	1,647	3,559,943
				<u> </u>			
Fund balances at June 30, 2008	\$ 2,293,973 \$	\$	401,210 \$	6,325 \$	214,912	\$ <u>1,076</u> \$	2,917,496

See accompanying notes to the financial statements.

#### STATE OF HAWAII

# DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

#### For the Year Ended June 30, 2008

Total net change in fund balances - governmental funds			\$	(642,447)
Amounts reported for governmental activities that are different in the Statement of Net Assets due to:				
Governmental funds report capital asset outlays as expenditures. However, in the Statement of Activities the cost of capital assets are allocated over their estimated useful lives and reported as depreciation expense in the current period.				
Capital asset outlays and transfers, net Net transfers and disposals Depreciation expense Excess of depreciation expense over capital asset outlays	\$ _	321,867 (3,055) (483,892)		(165,080)
The net change in obligations for accrued vested vacation benefits is reported in the Statement of Activities, but is not reported as an expenditure in the governmental funds as it does not require the use of current financial resources.			_	(23,055)
Change in net assets of governmental activities			\$ =	(830,582)

### STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION STATEMENT OF FIDUCIARY NET ASSETS

June 30, 2008

#### **ASSETS**

Cash and cash equivalents	\$_	3,935,593
Total assets	\$ _	3,935,593
LIABILITIES		
Amtrak Funds payable	\$_	3,935,593
Total liabilities	\$_	3,935,593

See accompanying notes to financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Department of Transportation of the State of Hawaii was formed shortly after Hawaii became a State in 1959. It has three divisions, Airports, Harbors and Highways, which are supported by 10 departmental staff offices. The State of Hawaii Department of Transportation, Administration Division (Division) consists of the Office of the Director of Transportation, Departmental Staff Services Offices, and the Statewide Transportation Planning Office. Collectively, these offices provide the overall administrative support of the Department of Transportation.

The Statewide Transportation Planning (STP) Office is responsible for the administration of certain Federal Transit Administration (FTA) and Federal Highway Administration (FHWA) federal grants awarded to the Department of Transportation.

The Division's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for State and Local Governments through its pronouncements (Statements and Interpretations). Governments are required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the Division is discussed below.

Reporting entity - the financial statements reflect only the Division's financial activities. The State Comptroller maintains the central accounts for all State funds and publishes financial statements for the State of Hawaii (State) annually, which includes the Division's financial activities.

<u>Government-Wide and Fund Financial Statements</u> – (the statement of net assets and the statement of activities) report information of all of the nonfiduciary activities of the Division. For the most part, the effect of interfund activity has been removed from these government-wide statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges to customers who purchase, use or directly benefit from goods or services provided by a given function. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

program revenues are reported instead as general revenues. Resources that are dedicated internally are reported as general revenues rather than as program revenues. The Division does not allocate general government (indirect) expenses to other functions.

Net assets are restricted when legally enforceable enabling legislation places restrictions or are externally imposed by citizens and/or public interest groups. Additionally, restricted net assets are reevaluated if any of the resources raised by the enabling legislation are used for a purpose not specified by the enabling legislation or if the government has other cause for reconsideration. Internally imposed designations of resources are not presented as restricted net assets. When both restricted and unrestricted resources are available for use, generally it is the Division's policy to use restricted resources first, then unrestricted resources as they are needed.

Separate financial statements are provided for Governmental Funds and Fiduciary Funds. However, the Fiduciary Funds are not included in the government-wide financial statements. Major Governmental Funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation:

Government Wide Financial Statements - are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental Funds Financial Statements - are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Division considers revenues other than federal grants and assistance awards to be available if they are collected within 60 days of the end of the fiscal year.

Federal grants and assistance awards made on the basis of entitlement periods are recorded as revenues when available and entitlement occurs which is generally within 12 months of the end of the current fiscal year. All other federal reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditures or expenses are incurred and funds are available.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Encumbrances are recorded obligations in the form of purchase orders or contracts. The Division records encumbrances at the time purchase orders or contracts are awarded and executed. Encumbrances outstanding at fiscal year-end are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

<u>Fiduciary Fund</u> - financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements described above.

#### **Fund Accounting**

The financial statements of the Division are recorded in individual funds, each of which is deemed to be a separate accounting entity. The division uses fund accounting to report on its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

The financial activities of the Division that are reported in the accompanying fund financial statements have been classified into the following major Governmental Fund. In addition, a description of the Fiduciary Fund follows.

#### Governmental Fund Type

The Division reports the following major Governmental Fund:

<u>Special Revenue Fund</u> - is used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes. The Special Revenue Funds were established to account for the contracts that the State entered into for the Division with the U.S. Department of Transportation, Federal Highways Administration (FHWA), Federal Transit Administration (FTA) and those between the Division and FTA prior to enactment of the Intermodal Surface Transportation Efficiency Act of 1991.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Fiduciary Fund Type

The Division reports the following Fiduciary Fund:

Agency Fund - is used to account for assets held by the Division in an agency capacity. These assets include the receipt of bid deposits for contracts with the Department of Transportation (DOT) and restricted AMTRAK Fund in accordance with the Taxpayer Relief Act of 1997. These assets can only be used or applied if certain requirements are met. The Division's fiduciary activities are reported in a separate "Statement of Fiduciary Net Assets." These activities are excluded from the Division's basic financial statements because the Division cannot use these assets to finance its operations.

<u>Net Assets and Fund Equity</u> - In the government wide financial statements, net assets are reported in three categories: net assets invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets. Restricted net assets represent net assets restricted by parties outside of the State or imposed by law through enabling legislation.

In the fund financial statements, Governmental Funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Portions of fund balances are reserved in the fund financial statements for continuing appropriations which are comprised of encumbrances and unencumbered allotment balances. Encumbrances represent outstanding commitments which generally are liquidated in the subsequent fiscal year. Unencumbered allotment balances represent amounts that have been released and made available for encumbrance or expenditure and are legally segregated for a specific future use.

Portions of the unreserved fund balances are designated for future capital and operating expenditures. Those designated fund balances represent appropriations which have not been allotted and are established to reflect tentative plans for the future use of financial resources.

<u>Use of Estimates</u> - the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results could differ from those estimates.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Assessment Revenues</u> - in accordance with Section 30, Chapter 36, of the Hawaii Revised Statutes (HRS), the Division reports as assessment revenues a percentage of the Airports, Harbors, and Highways Divisions' State allotted appropriations for the cost of the general administration expenses of the DOT.

On a quarterly basis, the divisions of DOT transfer their pro-rata share of their budgetary appropriation to cover their share of the operation expenses incurred by the Division. The unencumbered cash balances at the end of each fiscal year are transferred back to the respective divisions in accordance with their pro-rata share percentage. *Due to Other Divisions and Funds* as of June 30, 2008 was \$5,397,900. The \$4,128,244 reflected as *Other financing sources – Transfers, net* is the amount of unencumbered cash balances transferred back to the other divisions and other funds during 2008.

Risk Management - the Division is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; and workers' compensation. The State generally retains the first \$1,000,000 per occurrence of property losses, and the first \$3 million with respect to general liability claims, and the first \$500,000 of losses due to crime. Losses in excess of those retention amounts are insured with commercial insurance carriers. The limit per occurrence for property losses is \$100 million, except for flood and earthquake which individually is \$40 million aggregate loss, and terrorism which is \$50 million per occurrence and boiler and machinery which is \$40 million per occurrence. The annual aggregate for general liability losses and losses due to crime per occurrence is \$10 million each. The State also has an insurance policy to cover medical malpractice risk in the amount of \$20 million per occurrence and in the aggregate. The State is generally self-insured for workers' compensation and automobile claims.

The estimated reserve for losses and loss adjustment costs includes the accumulation of estimates for losses and claims reported prior to fiscal year-end, estimates (based on projections of historical developments) of claims incurred but not reported, and estimates of costs for investigating and adjusting all incurred and unadjusted claims. Amounts reported are subject to the impact of future changes in economic and social conditions. The State believes that, given the inherent variability in any such estimates, the reserves are within a reasonable and acceptable range of adequacy. Reserves are continually monitored and reviewed, and as settlements are made and reserves adjusted, the differences are reported in current operations. A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the basic financial statements and the amount of the loss is reasonably estimable.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Interfund and Intrafund Transfers</u> - significant transfers of financial resources between activities within the same fund are offset within that fund. Transfers of revenues from funds authorized to receive them to funds authorized to expend them are recorded as operating transfers in the financial statements.

Accumulated Vacation and Sick Leave – it is the Division's policy to permit employees to accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since sick leave is not convertible to pay upon termination of employment. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the Governmental Funds only if they have matured, for example, as a result of employee resignations and retirements.

<u>Deferred Compensation Plan</u> – The Division offers its employees a deferred compensation plan created in accordance with Internal Revenue Code 457. The plan, available to all Division employees, permits employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

All plan assets are held in a trust fund to protect them from claims of general creditors. The Division has no responsibility for loss due to the investment or failure of investments of funds and assets in the plan, but does have a duty of due care that would be required of an ordinary prudent investor. Accordingly, the assets and liabilities of the Division's deferred compensation plan are not reported in the accompanying basic financial statements.

<u>Cash and Cash Equivalents</u> - cash and cash equivalents includes all cash, repurchase agreements, and U.S. government securities with original maturities of three months or less, and all time certificates of deposit.

<u>Investments</u> – Investments in U.S. government securities are carried at fair value based on quoted market prices. Investments in time certificates of deposit and repurchase agreements are carried at cost.

<u>Capital Assets</u> – capital assets purchased or acquired with an original cost of \$5,000 or more are reported in the Statement of Net Assets, at cost. Donated assets are recorded at their estimated fair market value at the date of donation. Transfers are recorded at cost, net of the depreciation which would have been charged had the asset been directly acquired by the Division. Maintenance and repairs are charged to operations when incurred. Betterments and major improvements which significantly increase values, change capacities, or extend useful lives are capitalized. When assets are retired or otherwise disposed of, the cost and accumulated depreciation are removed from the accounts, and any resulting gain or loss is recognized in the Statement of Activities.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Depreciation expense is computed using the straight-line method over the following estimated useful lives:

Furniture and equipment

5 - 7 years

<u>Grants</u> - revenues for all federal reimbursement-type grants are recorded as receivables when costs are incurred.

#### 2. BUDGETING AND BUDGETARY CONTROL

The Division's budget is established through the State of Hawaii's (State) budgetary process.

The budget of the State is a detailed operating plan identifying estimated costs and results in relation to estimated revenues. The budget includes (1) the programs, services, and activities to be provided during the fiscal year; (2) the estimated revenues available to finance the operating plan; and (3) the estimated spending requirements of the operating plan. The budget represents a process through which policy decisions are made, implemented, and controlled. Revenue estimates are provided to the State legislature at the time of budget consideration and are revised and updated periodically during the fiscal year. Amounts reflected as budgeted revenues in the general fund statement of revenues and expenditures – budget and actual (budgetary basis) are those estimates as compiled by the Council on Revenues and the Director of Finance. Budgeted expenditures are derived primarily from the General Appropriations Act, Supplemental Appropriations Act, and form other authorizations contained in the State Constitution, the Hawaii Revised Statutes, and other specific appropriations acts in various State Legislative Hearings.

All expenditures of appropriated funds are made pursuant to the appropriations in the biennial budget.

The General Fund and Special Revenue Funds have legally appropriated annual budgets. The Capital Projects Fund's appropriated budgets are for projects that may extend over several fiscal years.

The final legally adopted budget in the accompanying general fund statement of revenues and expenditures – budget and actual (budgetary basis) represents the original appropriations, transfers, and other legally authorized legislative and executive changes.

The legal level of budgetary control is maintained at the appropriation line item level by department, program, and source of funds as established in the appropriations acts. The Governor is authorized to transfer appropriations between programs within the same department

#### 2. BUDGETING AND BUDGETARY CONTROL (Continued)

and source of funds; however, transfers of appropriations between departments generally require legislative authorization. Records and reports reflecting the detail level of control are maintained by and are available at the Department of Accounting and General Services.

To the extent not expended or encumbered, the General Fund's appropriations generally lapse at the end of the fiscal year for which the appropriations are made. The State Legislature specifies the lapse dates and any other contingencies which may terminate the authorizations for other appropriations.

Budgets adopted by the State Legislature for the General Fund are presented in the general fund statement of revenues and expenditures – budget and actual (budgetary basis). The State's annual budget is prepared on the modified-accrual basis of accounting with several differences, acquired through long-term financing (basis difference) and (2) the accounting for transfers of principally related to (1) the encumbrance of purchase order and contract obligations and equipment debt service payments through the General Fund (perspective difference), which represent departures from GAAP

A reconciliation of the budgetary to GAAP basis operating results for the fiscal year ended June 30, 2008, follows:

Adjustments necessary to convert the results of operations and fund balances for the year ended June 30, 2008 from the GAAP basis to the budget basis are as follows:

Excess of expenditures over revenues and	
transfers, GAAP basis	\$ (642,447)
Increase (decrease) in revenues:	
Current year receivables	(3,547,711)
Prior year receivables	3,870,498
Prior year's deferred revenue	(130,658)
	192,129
Increase (decrease) in expenditures:	
Current year accrued liabilities	(3,986,070)
Prior year accrued liabilities	3,869,729
Current year encumbrances, net of adjustments	2,641,904
Prior year encumbrances	(1,741,478)
	784,085
Excess of expenditures over revenues and	
transfers, budgetary basis	\$ <u>(1,234,403)</u>

#### 3. CASH AND INVESTMENTS

The Director of Finance is responsible for the safekeeping of all monies deposited into the State Treasury. The Director of Finance pools and invests any monies of the Division, which in the Director's judgment, are in excess of the amounts necessary for meeting the specific requirements of the Fund. Investment earnings are allocated to the Fund based on its equity interest in the pooled monies. Legally authorized investments include obligations of or guaranteed by the U.S. governments, obligations of the State, federally-insured savings and checking accounts, time certificates of deposit, and repurchase agreements with federally-insured financial institutions. For the purposes of the financial statements, the Division considers all cash held in the State Treasury and investments with a maturity of three months or less when purchased to be cash equivalents. Total cash and cash equivalents of the Division at June 30, 2008 were \$8,753,755.

#### 4. CAPITAL ASSETS

Capital assets activities of the governmental fund financial statements fund for the year ended June 30, 2008, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets:				
Furniture & equipment	\$ 4,290,181	\$ 333,400	\$ 91,785	\$ 4,531,796
Less accumulated				
depreciation	2,493,052	495,425	88,730	2,899,747
Capital assets,				
net of depreciation	\$ <u>1,797,129</u>	\$ <u>(162,025</u> )	\$ <u>3,055</u>	\$ <u>1,632,049</u>

#### 5. ACCRUED VACATION

Accrued vacation consists of the following:

Balance at June 30, 2007	\$ 1,382,826
Increases	23,055
Balance at June 30, 2008	1,405,881
Less current portion	(298,409)
Total accrued vacation, long-term	\$ 1,107,472

#### 6. RETIREMENT BENEFITS

#### Employees' Retirement System

All eligible employees of the Division are required by HRS Chapter 88 to become members of the Employees' Retirement System of the State of Hawaii (ERS), a cost-sharing multiple-employer defined benefit public employee retirement plan. The ERS provides retirement benefits, as well as death and disability benefits and is governed by a Board of Trustees. All contributions, benefits and eligibility requirements are established by HRS Chapter 88 and can be amended by legislative action. The ERS issues a comprehensive annual financial report that is available to the public. The report may be obtained by writing to the ERS at 201 Merchant Street, Suite 1400, Honolulu, Hawaii 96813.

Prior to June 30, 1984, the plan consisted of only a contributory plan. In 1984, legislation was enacted to add a new non-contributory plan for members of the ERS who are also covered under Social Security. Persons employed in positions not covered by Social Security are precluded from the non-contributory plan. The non-contributory plan provides for reduced benefits and covers most eligible employees hired after June 30, 1984. Employees hired before that date were allowed to continue under the contributory plan or to elect the new non-contributory plan and receive a refund of employee contributions. All benefits vest after five and ten years of credited service under the contributory and non-contributory plans, respectively.

Both plans provide a monthly retirement allowance based on the employee's age, years of credited service, and average final compensation (AFC). The AFC is the average salary earned during the five highest paid years of service, including the vacation payment, if the employee became a member prior to January 1, 1971. The AFC for members hired on or after that date is based on the three highest paid years of service, excluding the vacation payment.

On July 1, 2006, a new hybrid contributory plan became effective pursuant to Act 179, SLH of 2004. Members in the hybrid plan will be eligible for retirement at age 62 with 5 years of credited service or age 55 and 30 years of credited service. Members will receive a benefit multiplier of 2% for each year of credited service in the hybrid plan. The benefit payment options are similar to the current contributory plan. Most of the new employees hired from July 1, 2006 will be required to join the hybrid plan.

#### 6. RETIREMENT BENEFITS (Continued)

#### **Funding Policy**

Most covered employees of the contributory option are required to contribute 7.8% of their salary. The funding method used to calculate the total employer contribution requirement is the Entry Age Normal Actuarial Cost Method. Effective July 1, 2005, employer contribution rates are a fixed percentage of compensation, including normal cost plus amounts required to pay for the unfunded actuarial accrued liability.

The State's contribution requirement as of June 30, 2007, 2006 and 2005, based on the most recent information available, was approximately \$341,896,000, \$318,144,000, and \$251,685,000 respectively. The State contributed 95.8%, 100%, and 100% of its required contributions for those years, respectively. The Division's covered payroll was approximately \$7,005,000 in 2008. The retirement plan contributions charged to the Division's operation was \$689,000 in 2008.

#### Post-Retirement Health Care and Life Insurance Benefits

In addition to providing pension benefits, the State, pursuant to HRS Chapter 87, provides certain health care and life insurance benefits to all qualified employees.

For employees hired before July 1, 1996, the State pays the entire monthly health care premium for employees retiring with ten or more years of credited service, and 50% of the monthly premium for employees retiring with fewer than ten years of credited service.

For employees hired after June 30, 1996, and who retire with fewer than 10 years of service, the State makes no contributions. For those retiring with at least 10 years but fewer than 15 years of service, the State pays 50% of the retired employees' monthly Medicare or non-Medicare premium. For employees hired after June 30, 1996, and who retire with at least 15 years but fewer than 25 years of service, the State pays 75% of the retired employees' monthly Medicare or non-Medicare premium; for those retiring with over 25 years of service, the State pays the entire health care premium.

There are currently approximately 37,000 state retirees receiving such benefits. Free life insurance coverage for retirees and free dental coverage for dependents under age 19 are also available. Retirees covered by the medical portion of Medicare are eligible to receive reimbursements of the basic medical coverage premium. Contributions are financed on a pay-asyou-go basis.

#### 6. RETIREMENT BENEFITS (Continued)

#### Post-Retirement Health Care and Life Insurance Benefits (Continued)

Effective July 1, 2003, the Hawaii Employer-Union Health Benefit Trust Fund (EUTF) replaced the Hawaii Public Employees Health Fund under Act 88, SLH of 2001. The EUTF was established to provide a single delivery system of health benefits for state and county employees, retirees, and their dependents.

The EUTF administers postemployment healthcare benefits under an agent multiple-employer defined benefit plan as defined by GASB 43. For the year ended June 30, 2008, total annual contribution of \$517,755,000 was recognized for post-retirement health care and life insurance benefits by the State of which \$186,112,560 was paid in 2008 and a net OPEB obligation of \$331,642,440 remained as of June 30, 2008. The Division's share of the expense for post-retirement benefits for the year ended June 30, 2008 was \$431,000.

#### 7. COMMITMENTS AND CONTINGENCIES

#### Accumulated Sick Leave Pay

Sick leave accumulates at the rate of one and three-quarters working days for each month of service without limit, but may be taken only in the event of illness and is not convertible to pay upon termination of employment. However, a state employee who retires or leaves government service in good standing with 60 days or more of unused sick leave is entitled to additional service credit in the ERS. The Division's accumulated sick leave as of June 30, 2008, was approximately \$5,035,000.

### SUPPLEMENTARY FINANCIAL INFORMATION

#### STATE OF HAWAII

#### DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION BUDGETARY COMPARISON STATEMENT (NON-GAAP BUDGETARY BASIS) - SPECIAL REVENUE FUND

For the Year Ended June 30, 2008

		Budget	_	Actual	_	Variance - Favorable (Unfavorable)
Revenues						
Assessments	\$	14,346,385	\$	14,348,884	\$	2,499
Federal grant revenues		23,370,701		13,776,724		(9,593,977)
Other		280,500	_	517,447	_	236,947
Total revenues	_	37,997,586	<del>-</del>	28,643,055	-	(9,354,531)
Expenditures						
Personal services		9,116,130		7,036,992		2,079,138
Other		28,881,456		18,712,222		10,169,234
Total expenditures		37,997,586		25,749,214	_	12,248,372
Excess of revenues over expenditures		-		2,893,841	_	2,893,841
Transfers to others			-	(4,128,244)	_	(4,128,244)
Excess of expenditures over revenues						
and transfers	\$_		\$	(1,234,403)	\$	(1,234,403)

### STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2008

Pederal Transit Administration:   Capital improvement grant to assist in financing the acquisition, construction, reconstruction, and improvement of facilities, rolling stock and equipment for use in mass transportation in urban areas	Federal Grantor/Pass-Through Grantor Program Title	Federal CFDA Number	Grant Number		Program or Award Amount		Current Year Expenditure Amount
Capital improvement grant to assist in financing the acquisition, construction, reconstruction, and improvement of facilities, rolling stock and equipment for use in mass transportation in urban areas  9/29/01-10/31/02  HI-03-0027  HI-03-0027  HI-03-0033  4,028,825  580,670  9/30/04-10/31/05  HI-03-0034  12,613,841  146,838  9/30/05-10/31/06  HI-03-0038  14,684,170  1,840,870  9/30/05-10/31/06  HI-03-0039  6,281,494  3,775,520  9/30/06-10/31/07  HI-03-0044  4,800,000  3,340,896  9/30/06-10/31/07  HI-04-0003  3,960,000  959,790  Capital assistance grant to assist in providing transportation services for elderly and the handicapped  9/29/00-10/31/01  HI-16-0027  376,045  2,118  9/29/01-10/31/02  HI-16-0028  393,408  2,231  9/29/02-10/31/03  HI-16-0029  421,383  55,988  9/29/03-10/31/04  HI-16-0030  474,109  203,096  9/29/04-10/31/05							
financing the acquisition, construction, reconstruction, and improvement of facilities, rolling stock and equipment for use in mass transportation in urban areas  9/29/01-10/31/02  9/29/01-10/31/05  9/30/04-10/31/05  HI-03-0027 \$ 408,000 \$ 34,438  HI-03-0033 4,028,825 580,670  HI-03-0034 12,613,841 146,838  9/30/05-10/31/06  HI-03-0038 14,684,170 1,840,870  9/30/05-10/31/06  HI-03-0039 6,281,494 3,775,520  9/30/06-10/31/07  HI-03-0044 4,800,000 3,340,896  9/30/06-10/31/07  HI-03-0044 4,800,000 3,340,896  9/30/06-10/31/07  HI-04-0003 3,960,000 959,790  46,776,330 * 10,679,022  Capital assistance grant to assist in providing transportation services for elderly and the handicapped  9/29/00-10/31/01  HI-16-0027 376,045 2,118  9/29/01-10/31/02  HI-16-0028 393,408 2,231  9/29/02-10/31/03  HI-16-0029 421,383 55,988  9/29/03-10/31/04  HI-16-0030 474,109 203,096  9/29/04-10/31/05	<b>Federal Transit Administration:</b>						
reconstruction, and improvement of facilities, rolling stock and equipment for use in mass transportation in urban areas  9/29/01-10/31/02  HI-03-0027 \$ 408,000 \$ 34,438  9/30/04-10/31/05	Capital improvement grant to assist in						
facilities, rolling stock and equipment for use in mass transportation in urban areas  9/29/01-10/31/02  HI-03-0027  408,000  34,438  9/30/04-10/31/05  HI-03-0033  4,028,825  580,670  9/30/04-10/31/05  HI-03-0034  12,613,841  146,838  9/30/05-10/31/06  HI-03-0038  14,684,170  1,840,870  9/30/05-10/31/07  HI-03-0039  6,281,494  3,775,520  9/30/06-10/31/07  HI-03-0044  4,800,000  3,340,896  9/30/06-10/31/07  HI-04-0003  3,960,000  959,790  46,776,330  * 10,679,022  Capital assistance grant to assist in providing transportation services for elderly and the handicapped  9/29/00-10/31/01  HI-16-0027  376,045  2,118  9/29/01-10/31/02  HI-16-0028  393,408  2,231  9/29/02-10/31/03  HI-16-0029  421,383  55,988  9/29/03-10/31/04  HI-16-0030  474,109  203,096  9/29/04-10/31/05	financing the acquisition, construction,						
use in mass transportation in urban areas       20.500         9/29/01-10/31/02       HI-03-0027       \$ 408,000       \$ 34,438         9/30/04-10/31/05       HI-03-0033       4,028,825       580,670         9/30/04-10/31/05       HI-03-0034       12,613,841       146,838         9/30/05-10/31/06       HI-03-0038       14,684,170       1,840,870         9/30/06-10/31/07       HI-03-0039       6,281,494       3,775,520         9/30/06-10/31/07       HI-03-0044       4,800,000       3,340,896         9/30/06-10/31/07       HI-04-0003       3,960,000       959,790         46,776,330       * 10,679,022         Capital assistance grant to assist in providing transportation services for elderly and the handicapped       20.513         9/29/00-10/31/01       HI-16-0027       376,045       2,118         9/29/01-10/31/02       HI-16-0028       393,408       2,231         9/29/02-10/31/03       HI-16-0029       421,383       55,988         9/29/03-10/31/04       HI-16-0030       474,109       203,096         9/29/04-10/31/05       HI-16-0031       474,925       187,519	reconstruction, and improvement of						
9/29/01-10/31/02 HI-03-0027 \$ 408,000 \$ 34,438 9/30/04-10/31/05 HI-03-0033 4,028,825 580,670 9/30/04-10/31/05 HI-03-0034 12,613,841 146,838 9/30/05-10/31/06 HI-03-0038 14,684,170 1,840,870 9/30/05-10/31/06 HI-03-0039 6,281,494 3,775,520 9/30/06-10/31/07 HI-03-0044 4,800,000 3,340,896 9/30/06-10/31/07 HI-04-0003 3,960,000 959,790 46,776,330 * 10,679,022	facilities, rolling stock and equipment for						
9/30/04-10/31/05	use in mass transportation in urban areas	20.500					
9/30/04-10/31/05 HI-03-0034 12,613,841 146,838 9/30/05-10/31/06 HI-03-0038 14,684,170 1,840,870 9/30/05-10/31/06 HI-03-0039 6,281,494 3,775,520 9/30/06-10/31/07 HI-03-0044 4,800,000 3,340,896 9/30/06-10/31/07 HI-04-0003 3,960,000 959,790 46,776,330 * 10,679,022 Capital assistance grant to assist in providing transportation services for elderly and the handicapped 20.513 9/29/00-10/31/01 HI-16-0027 376,045 2,118 9/29/01-10/31/02 HI-16-0028 393,408 2,231 9/29/02-10/31/03 HI-16-0029 421,383 55,988 9/29/03-10/31/04 HI-16-0030 474,109 203,096 9/29/04-10/31/05 HI-16-0031 474,925 187,519	9/29/01-10/31/02		HI-03-0027	\$	408,000	\$	34,438
9/30/05-10/31/06	9/30/04-10/31/05		HI-03-0033		4,028,825		580,670
9/30/05-10/31/06       HI-03-0039       6,281,494       3,775,520         9/30/06-10/31/07       HI-03-0044       4,800,000       3,340,896         9/30/06-10/31/07       HI-04-0003       3,960,000       959,790         46,776,330       * 10,679,022         Capital assistance grant to assist in providing transportation services for elderly and the handicapped       20.513         9/29/00-10/31/01       HI-16-0027       376,045       2,118         9/29/01-10/31/02       HI-16-0028       393,408       2,231         9/29/02-10/31/03       HI-16-0029       421,383       55,988         9/29/03-10/31/04       HI-16-0030       474,109       203,096         9/29/04-10/31/05       HI-16-0031       474,925       187,519	9/30/04-10/31/05		HI-03-0034		12,613,841		146,838
9/30/06-10/31/07	9/30/05-10/31/06		HI-03-0038		14,684,170		1,840,870
9/30/06-10/31/07  HI-04-0003  3,960,000  46,776,330  * 10,679,022  Capital assistance grant to assist in providing transportation services for elderly and the handicapped  9/29/00-10/31/01  HI-16-0027  9/29/01-10/31/02  HI-16-0028  3,960,000  * 10,679,022  * 20.513  HI-16-0027  376,045  2,118  9/29/01-10/31/02  HI-16-0028  393,408  2,231  9/29/02-10/31/03  HI-16-0029  421,383  55,988  9/29/03-10/31/04  HI-16-0030  474,109  203,096  9/29/04-10/31/05	9/30/05-10/31/06		HI-03-0039		6,281,494		3,775,520
Capital assistance grant to assist in providing transportation services for elderly and the handicapped  9/29/00-10/31/01  9/29/01-10/31/02  HI-16-0027  9/29/02-10/31/03  HI-16-0028  9/29/02-10/31/03  HI-16-0029  421,383  55,988  9/29/03-10/31/04  HI-16-0030  474,109  203,096  9/29/04-10/31/05  HI-16-0031  474,925	9/30/06-10/31/07		HI-03-0044		4,800,000		3,340,896
Capital assistance grant to assist in providing transportation services for elderly and the handicapped  9/29/00-10/31/01  9/29/01-10/31/02  HI-16-0027  376,045  2,118  9/29/01-10/31/02  HI-16-0028  393,408  2,231  9/29/02-10/31/03  HI-16-0029  421,383  55,988  9/29/03-10/31/04  HI-16-0030  474,109  203,096  9/29/04-10/31/05  HI-16-0031  474,925  187,519	9/30/06-10/31/07		HI-04-0003		3,960,000		959,790
providing transportation services for elderly and the handicapped 20.513  9/29/00-10/31/01 HI-16-0027 376,045 2,118  9/29/01-10/31/02 HI-16-0028 393,408 2,231  9/29/02-10/31/03 HI-16-0029 421,383 55,988  9/29/03-10/31/04 HI-16-0030 474,109 203,096  9/29/04-10/31/05 HI-16-0031 474,925 187,519					46,776,330	*	10,679,022
elderly and the handicapped  9/29/00-10/31/01  9/29/01-10/31/02  HI-16-0027  376,045  2,118  9/29/01-10/31/02  HI-16-0028  393,408  2,231  9/29/02-10/31/03  HI-16-0029  421,383  55,988  9/29/03-10/31/04  HI-16-0030  474,109  203,096  9/29/04-10/31/05  HI-16-0031  474,925  187,519	Capital assistance grant to assist in					_	
9/29/00-10/31/01       HI-16-0027       376,045       2,118         9/29/01-10/31/02       HI-16-0028       393,408       2,231         9/29/02-10/31/03       HI-16-0029       421,383       55,988         9/29/03-10/31/04       HI-16-0030       474,109       203,096         9/29/04-10/31/05       HI-16-0031       474,925       187,519	providing transportation services for						
9/29/01-10/31/02       HI-16-0028       393,408       2,231         9/29/02-10/31/03       HI-16-0029       421,383       55,988         9/29/03-10/31/04       HI-16-0030       474,109       203,096         9/29/04-10/31/05       HI-16-0031       474,925       187,519	elderly and the handicapped	20.513					
9/29/02-10/31/03       HI-16-0029       421,383       55,988         9/29/03-10/31/04       HI-16-0030       474,109       203,096         9/29/04-10/31/05       HI-16-0031       474,925       187,519	9/29/00-10/31/01		HI-16-0027		376,045		2,118
9/29/03-10/31/04       HI-16-0030       474,109       203,096         9/29/04-10/31/05       HI-16-0031       474,925       187,519	9/29/01-10/31/02		HI-16-0028		393,408		2,231
9/29/04-10/31/05 HI-16-0031 <u>474,925</u> 187,519	9/29/02-10/31/03		HI-16-0029		421,383		55,988
	9/29/03-10/31/04		HI-16-0030		474,109		203,096
2 120 970 * 450 052	9/29/04-10/31/05		HI-16-0031		474,925		187,519
2,139,870 * 430,932				_	2,139,870	*	450,952

<sup>\*</sup> Denotes major program expenditures

## STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)

For the Year Ended June 30, 2008

Federal Grantor/Pass-Through Grantor Program Title	Federal CFDA Number	Grant Number	Program or Award Amount		Current Year Expenditure Amount
Pinencial annualing and to desired					
Financial, operating, and technical					
assistance in providing public transportation services in non-urbanized areas	20.500				
	20.509	III 10 X/010	770 107	Φ	(0,004)
9/1/99-12/31/00		HI-18-X019 \$	770,187	\$	(9,094)
9/1/00-12/31/01		HI-18-X020	710,639		28,129
9/1/02-12/31/03		HI-18-X021	1,493,939		15,213
9/1/03-12/31/04		HI-18-X022	2,034,065		203,572
9/1/04-12/31/05		HI-18-X023	1,072,343		377,085
9/1/05-10/31/06		HI-18-X024	1,118,873		260,503
9/1/06-12/31/07		HI-18-X025	1,719,756		779,502
9/1/07-12/31/08		HI-18-X026	1,810,778		489,886
			10,730,580	*	2,144,796
Federal Highway Administration:					
Grant to assist in the development of an					
integrated, interconnected transportation					
system	20.205				
10/1/05-9/30/06		SPR-0010(28)	602,080		120,000
10/1/06-9/30/07		SPR-0010(29)	764,927		119,382
10/1/07-9/30/08		SPR-0010(30)	521,400		25,362
		, ,	1,888,407		264,744
				_	
Total Federal Financial Assistance		\$	61,535,187	\$	13,539,514

<sup>\*</sup> Denotes major program expenditures

### PART IV INTERNAL CONTROL AND COMPLIANCE SECTION



## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Auditor State of Hawaii

We have audited the financial statements of State of Hawaii Department of Transportation, Administration Division (the "Division") as of and for the year ended June 30, 2008, and have issued our report thereon dated, January 28, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Division's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Division's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Division's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Division's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Division's financial statements that is more than inconsequential will not be prevented or detected by the Division's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Division's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weakness. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

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#### **Compliance and Other Matters**

Original document signed by Egami & Ichikawa CPAs, Inc.

As part of obtaining reasonable assurance about whether the Division's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including applicable provisions of the Hawaii Public Procurement Code (Chapter 103D of the Hawaii Revised Statutes) and procurement rules, directives and circulars, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Office of the Auditor, management of the Division, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Honolulu, Hawaii January 28, 2009



### REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

The Auditor State of Hawaii

#### **Compliance**

We have audited the compliance of State of Hawaii Department of Transportation, Administration Division (the "Division") with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2008. The Division's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the Division's management. Our responsibility is to express an opinion on the Division's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Division's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Division's compliance with those requirements.

In our opinion, the Division complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008.

#### **Internal Control Over Compliance**

The management of the Division is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the

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Division's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Division's internal control over compliance.

A control deficiency in the Division's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the Division's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the Division's internal control.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the Division's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Office of the Auditor, management of the Division, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Honolulu, Hawaii January 28, 2009

## PART V SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2008

#### **Status of Prior Year Comments**

There were no audit findings and questioned costs reported for the year ended June 30, 2007.

### STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2008

#### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

#### **FINANCIAL STATEMENTS:**

Type of auditors' report issued: <u>Unqualified</u>

1. Internal control over financial reporting:

2. Material weaknesses identified? <u>No</u>

Reportable condition identified that is not considered

to be material weakness

None reported

3. Noncompliance material to financial statements noted? <u>No</u>

#### FEDERAL AWARDS:

1. Internal control over major program:

Material weaknesses identified? <u>No</u>

Reportable condition identified that is not considered

to be material weakness None reported

2. Type of auditors' report issued on compliance for

major program: Unqualified

3. Any audit findings disclosed that are required to

be reported in accordance with section 510(a) of

Circular A-133?

- 4. Identification of major program:
  - a. 20.500 Federal Transit Administration: Capital improvement grants to assist in financing the acquisition, construction, reconstruction, and improvement of facilities, rolling stock and equipment for use in mass transportation in urban areas; 20.513 Federal Transit Administration: Capital assistance grants to assist in providing transportation services for the elderly and the handicapped; 20.509 Federal Transit Administration: Financial, operating, and technical assistance in providing mass transportation service in urban areas
  - b. Dollar threshold used to distinguish between type

A and type B programs: \$300,000

c. Auditee qualified as low-risk auditee? Yes

# STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) For the Year Ended June 30, 2008

#### **SECTION II - FINANCIAL STATEMENT FINDINGS**

No matters were reported.

#### **SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.

### PART VI CORRECTIVE ACTION PLAN

# STATE OF HAWAII DEPARTMENT OF TRANSPORTATION, ADMINISTRATION DIVISION CORRECTIVE ACTION PLAN For the Year Ended June 30, 2008

A corrective action plan is not required since there were no audit findings and questioned costs reported for the year ended June 30, 2008.